

Re: Messages & Communications Doc. No. 38GL-26-2401 through 2407.

From Guam Legislature Clerks <clerks@guamlegislature.gov>  
Date Tue 6/2/2026 10:11 AM  
To 38th Committee On Rules <committeeonrules@guamlegislature.gov>

Håfa Adai,

Received, and thank you.



**Kiana E. B. Wusstig**  
**Clerks Office**

***I Mina'trentai Ocho na Lihe'slaturan Guåhan***

Guam Congress Building, 163 Chalan Santo Papa, Hagåtña, Guam 96910  
Voice: (671) 472-3465/3460 Fax: (671) 472-3524  
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Thank you

**From:** 38th Committee On Rules <committeeonrules@guamlegislature.gov>  
**Sent:** Tuesday, June 2, 2026 9:09 AM  
**To:** Guam Legislature Clerks <clerks@guamlegislature.gov>  
**Cc:** Frank Blas Jr. <speakerblas@guamlegislature.gov>  
**Subject:** Messages & Communications Doc. No. 38GL-26-2401 through 2407.

Håfa Adai Clerks Office,

Please see attached, **Messages & Communications Doc. No. 38GL-26-2401 through 2407** for processing:

✓	38GL-26-2401	Office of Public Accountability - Guam	Guam Power Authority FY2025 Financial Statements, Reports on Compliance and Internal Controls, Management Letter and the Auditor's Communication with Those Charged with Governance*
✓	38GL-26-2402	Guam Solid Waste Authority	Documents Relative to Small Purchases and Sole Source and Emergency Purchases for the month of April 2026*
✓	38GL-26-2403	Port Authority of Guam	Board Meeting Packet for May 28, 2026*
✓	38GL-26-2404	Government of Guam Retirement Fund	Acting Director Designation of Diana T. Bernardo, for the Government of Guam Retirement Fund from June 1, 2026 or until the return of Paula M. Blas*
✓	38GL-26-2405	Guam Power Authority	Notification of Temporary Assignment or Detail – Eric Terte, Heavy Equipment Mechanic II, 5/3/26; Joseph Flores, Heavy Equipment Mechanic Leader, 5/3/26; Jarred Alerta, Safety Inspector III, 6/1/26*
✓	38GL-26-2406	Guam Waterworks Authority	Revenues and Expenditures Report (Unaudited) for the period ending March 2026 and April 2026*
✓	38GL-26-2407	Guam Preservation Trust	Financial Statement for April 30, 2026*

Kindly reply to this email



*Si Yu'os ma'åse',*

Marie Crisostomo

Committee on Rules Assistant

**COMMITTEE ON RULES**

Vice Speaker V. Anthony Ada, Chairperson

*I Mina'trentai Ocho Na Lihe'slaturan Guåhan*

38<sup>th</sup> Guam Legislature

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**Messages and Communications 38GL-26-2401\***

2 messages

**Speaker Frank Blas Jr.** <speakerblas@guamlegislature.gov>  
To: 38th Committee On Rules <committeeonrules@guamlegislature.gov>, Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>

Mon, Jun 1, 2026 at 10:17 AM

*Håfa Adai,*

Please see attached M&amp;C Doc. No. 38GL-26-2401

38GL-26-2401	Office of Public Accountability	Guam Power Authority FY2025 Financial Statements, Reports on Compliance and Internal Controls, Management Letter and the Auditor's Communication with Those Charged with Governance*
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*Si Yu'os Ma'åse'**Bernice Rivera*

Administrative Assistant

**Office of Speaker Frank F. Blas, Jr.****I Mina'trentai Ocho na Liheslaturan Guåhan 38<sup>th</sup> Guam Legislature****Guam Congress Building, 163 Chalan Santo Papa, Hagatña****(671)969-6456****[speakerblas@guamlegislature.gov](mailto:speakerblas@guamlegislature.gov)**

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----- Forwarded message -----

From: **Office of Public Accountability - Guam** <[admin@guamopa.com](mailto:admin@guamopa.com)>

Date: Fri, May 29, 2026 at 1:29 PM

Subject: Transmittal: Guam Power Authority's FY 2025 Financial Audit Reports

To: Chris Barnett <[malafunkshun@guamlegislature.gov](mailto:malafunkshun@guamlegislature.gov)>, Senator Telo T. Taitague <[senatortelot@gmail.com](mailto:senatortelot@gmail.com)>, Shelly Vargas Calvo <[officeofsenatorshellycalvo@guamlegislature.gov](mailto:officeofsenatorshellycalvo@guamlegislature.gov)>, William Parkinson <[senator.parkinson@guamlegislature.gov](mailto:senator.parkinson@guamlegislature.gov)>, Eulogio Shawn Gumataotao <[office.senatorshawn@guamlegislature.gov](mailto:office.senatorshawn@guamlegislature.gov)>, Senator Sabina F. Perez <[office.senatorperez@guamlegislature.gov](mailto:office.senatorperez@guamlegislature.gov)>, Vincent Borja <[vince.borja@guamlegislature.gov](mailto:vince.borja@guamlegislature.gov)>, Tina Muna Barnes <[senator.munabarnes@guamlegislature.gov](mailto:senator.munabarnes@guamlegislature.gov)>, Jesse Lujan <[senator.lujan@guamlegislature.gov](mailto:senator.lujan@guamlegislature.gov)>, Therese Terlaje <[senatorterlajeguam@gmail.com](mailto:senatorterlajeguam@gmail.com)>, Christopher Dueñas <[senator.duenas@guamlegislature.gov](mailto:senator.duenas@guamlegislature.gov)>, Sabrina Salas Matanane <[office.senatorbri@guamlegislature.gov](mailto:office.senatorbri@guamlegislature.gov)>, Joe S. San Agustin <[senatorjoessanagustin@gmail.com](mailto:senatorjoessanagustin@gmail.com)>, V. Anthony Ada <[vicespeakertonyada@guamlegislature.gov](mailto:vicespeakertonyada@guamlegislature.gov)>, Office of Senator Frank Blas, Jr. <[speakerblas@guamlegislature.gov](mailto:speakerblas@guamlegislature.gov)>, Governor of Guam <[governor@guam.gov](mailto:governor@guam.gov)>, Lt. Governor of Guam <[joshua.tenorio@guam.gov](mailto:joshua.tenorio@guam.gov)>  
Cc: Benjamin Cruz <[bjcruz@guamopa.com](mailto:bjcruz@guamopa.com)>, Vincent Duenas <[vduenas@guamopa.com](mailto:vduenas@guamopa.com)>, Melissa Ngiralmu <[mngiralmu@guamopa.com](mailto:mngiralmu@guamopa.com)>, Thyrsa Bagana <[tbagana@guamopa.com](mailto:tbagana@guamopa.com)>, Office of Public Accountability - Guam <[admin@guamopa.com](mailto:admin@guamopa.com)>

*Håfa Adai,*

The Office of Public Accountability has released the Guam Power Authority's (GPA) Financial Statements, Reports on Compliance, Management Letter, and Auditor's Communication With Those Charged With Governance. You may visit our website at [www.opaguam.org](http://www.opaguam.org) to download the reports.

*Si Yu'os Ma'åse'!***Attachments:**



Financial Highlights


Financial Statements


Reports on Compliance

Management Letter

Auditor's Communication With Those Charged with Governance

**6 attachments** **GPA\_FY2025 ML.pdf**  
32K **GPA\_FY2025 HL.pdf**  
66K **GPA\_FY2025 FS.pdf**  
192K **GPA\_FY2025 Compliance.pdf**  
613K

 GPA\_FY2025 ARC.pdf  
3000K

 38GL-26-2401.pdf  
1107K

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38th Committee On Rules <committeeonrules@guamlegislature.gov>  
To: "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>

Mon, Jun 1, 2026 at 3:16 PM

*Håfa Adai,*

Received, and thank you.



*Si Yu'os ma'åse',*

Marie Crisostomo

Committee on Rules Assistant

**COMMITTEE ON RULES**

Vice Speaker V. Anthony Ada, Chairperson

*I Mina'trentai Ocho Na Liheslaturan Guåhan*

*38<sup>th</sup> Guam Legislature*

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[Quoted text hidden]



Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>

## Transmittal: Guam Power Authority's FY 2025 Financial Audit Reports

2 messages

Office of Public Accountability - Guam <admin@guamopa.com>

Fri, May 29, 2026 at 1:28 PM

To: Chris Barnett <malafunkshun@guamlegislature.gov>, "Senator Telo T. Taitague" <senatortelot@gmail.com>, Shelly Vargas Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, William Parkinson <senator.parkinson@guamlegislature.gov>, Eulogio Shawn Gumataotao <office.senatorshawn@guamlegislature.gov>, "Senator Sabina F. Perez" <office.senatorperez@guamlegislature.gov>, Vincent Borja <vince.borja@guamlegislature.gov>, Tina Muna Barnes <senator.munabarnes@guamlegislature.gov>, Jesse Lujan <senator.lujan@guamlegislature.gov>, Therese Terlaje <senatorterlajeguam@gmail.com>, Christopher Dueñas <senator.duenas@guamlegislature.gov>, Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>, "Joe S. San Agustin" <senatorjoessanagustin@gmail.com>, "V. Anthony Ada" <vicespeakertonyada@guamlegislature.gov>, "Office of Senator Frank Blas, Jr." <speakerblas@guamlegislature.gov>, Governor of Guam <governor@guam.gov>, "Lt. Governor of Guam" <joshua.tenorio@guam.gov>

Cc: Benjamin Cruz <bjcruz@guamopa.com>, Vincent Duenas <vduenas@guamopa.com>, Melissa Ngiralmu <mngiralmu@guamopa.com>, Thyrza Bagana <tbagana@guamopa.com>, Office of Public Accountability - Guam <admin@guamopa.com>

*Håfa Adai,*

The Office of Public Accountability has released the Guam Power Authority's (GPA) Financial Statements, Reports on Compliance, Management Letter, and Auditor's Communication With Those Charged With Governance. You may visit our website at [www.opaguam.org](http://www.opaguam.org) to download the reports.

*Si Yu'os Ma'åse'!*

### Attachments:

Financial Highlights  
 Financial Statements  
 Reports on Compliance  
 Management Letter  
 Auditor's Communication With Those Charged with Governance

Doc Type: 38GL-26-2401  
 OFFICE OF THE SPEAKER  
 FRANK F. BLAS, JR.  
 May 29, 2026  
 Time: 1:28 PM  
 Received:

### 5 attachments

- GPA\_FY2025 ML.pdf  
32K
- GPA\_FY2025 HL.pdf  
66K
- GPA\_FY2025 FS.pdf  
192K
- GPA\_FY2025 Compliance.pdf  
613K
- GPA\_FY2025 ARC.pdf  
3000K

Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>

Fri, May 29, 2026 at 1:40 PM

To: Office of Public Accountability - Guam <admin@guamopa.com>

Cc: Chris Barnett <malafunkshun@guamlegislature.gov>, "Senator Telo T. Taitague" <senatortelot@gmail.com>, Shelly Vargas Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, William Parkinson

<senator.parkinson@guamlegislature.gov>, Eulogio Shawn Gumataotao <office.senatorshawn@guamlegislature.gov>, "Senator Sabina F. Perez" <office.senatorperez@guamlegislature.gov>, Vincent Borja <vince.borja@guamlegislature.gov>, Tina Muna Barnes <senator.munabarnes@guamlegislature.gov>, Jesse Lujan <senator.lujan@guamlegislature.gov>, Therese Terlaje <senatorterlajeguam@gmail.com>, Christopher Dueñas <senator.duenas@guamlegislature.gov>, Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>, "Joe S. San Agustin" <senatorjoessanagustin@gmail.com>, "V. Anthony Ada" <vicespeakertonyada@guamlegislature.gov>, Governor of Guam <governor@guam.gov>, "Lt. Governor of Guam" <joshua.tenorio@guam.gov>, Benjamin Cruz <bjcruz@guamopa.com>, Vincent Duenas <vduenas@guamopa.com>, Melissa Ngiralmou <mngiralmou@guamopa.com>, Thyrza Bagana <tbagana@guamopa.com>, Office of Public Accountability - Guam <admin@guamopa.com>

Håfa Adai,

Confirming receipt of your email.

*Si Yu'os Ma'åse'*

*Bernice Rivera*

Administrative Assistant



## Office of Speaker Frank F. Blas, Jr.

I Mina'trentai Ocho na Liheslaturan Guåhan 38<sup>th</sup> Guam Legislature

Guam Congress Building, 163 Chalan Santo Papa, Hagatña

(671)969-6456

[speakerblas@guamlegislature.gov](mailto:speakerblas@guamlegislature.gov)

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[Quoted text hidden]

*Management Letter*

**Guam Power Authority**  
(A Component Unit of the Government of Guam)

*Year Ended September 30, 2025*



**38GL-26-2401**  
Messages and Communications

**RECEIVED**  
COMMITTEE ON RULES

June 1, 2026

10:17 a.m.

*Marie Crisostomo*



May 29, 2026

Management and Consolidated Commission on Utilities  
Guam Power Authority

In planning and performing our audit of the financial statements of Guam Power Authority (GPA or the Authority), a component unit of the Government of Guam, as of and for the year ended September 30, 2025, in accordance with auditing standards generally accepted in the United States, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, we considered its internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority’s internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority’s internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

During our audit, we identified deficiency and other matters that we wish to bring to your attention.

**Deficiency**

**1. General IT Controls - Untimely Removal of System Access of Separated Employees**

**Condition:**

Two (2) out of Six (6) sampled users have system access untimely disabled beyond the employee's separation date. One employee had the access terminated the following business day after his termination date, however, the account was related to a system administrator account, thus there is higher risk of access being left active beyond termination date. The other account pertains to an employee who passed away whose access termination was not processed. His account was left active until system expiration date of September 30, 2025. The two employees are as follows:

Employee ID	Position	Termination Date	Access Termination Date
32043	Help Desk Technician	10/18/2024	10/21/2024
08004	Buyer II	11/18/2024	09/30/2025

**Deficiency, continued**

**1. General IT Controls - Untimely Removal of System Access of Separated Employees, continued**

Recommendation:

We recommend that management reviews policies and procedures to ensure timely termination of user access.

**Other Matters**

**2. Noncompliance to Bond's Working Capital Fund Requirement**

Condition:

The Authority maintains a Working Capital Fund pursuant to the Senior Indenture, which is required to be funded in an amount equal to 1/12th of the aggregate amount of Maintenance and Operating Expenses, including fuel costs, budgeted to be paid from Revenues during the then-current Fiscal Year. At September 30, 2025, working capital fund fell short from the required minimum balance.

Recommendation:

We recommend that GPA management timely address working capital fund requirement.

**3. SEFA Preparation and Reporting**

Condition:

Below are the observations on the Authority's preparation of the Schedule of Expenditures of Federal Awards (SEFA).

1. The Authority improperly included the cost share portion for two federal awards.
2. The Authority did not properly identify two federal awards received as a subrecipient.
3. The Authority did not record some expenditures in accordance with its elected policy of accrual basis of accounting and in consideration of the federal award date, specifically on Assistance Listing No. 97.036 Disaster Grants – Public Assistance.

**Other Matters, continued**

**3. SEFA Preparation and Reporting, continued**

Recommendation:

We recommend the Authority prepare the SEFA in accordance with the requirements of the Uniform Guidance as follows:

1. The SEFA must include the total federal awards expended for each individual federal program.
2. The SEFA must include the name of the pass-through entity and the identifying number assigned by the pass-through entity for federal awards received as a subrecipient.
3. The basis for determining when award is expended is when the expenditure or expense transactions occur.

We also recommend that the Authority monitor project applications (PA) used by the Federal Emergency Management Agency (FEMA) and regularly check the Grants Portal to verify FEMA's approval of the PA. Such approval is the indication that FEMA obligated the federal share of the eligible project cost to the recipient.

\*\*\*\*\*

This communication is intended solely for the information and use of the Consolidated Commission on Utilities, management of the Authority, others within the organization, and the Guam Office of Public Accountability, and is not intended to be and should not be used by anyone other than these specified parties.

We would be pleased to discuss the above matters or to respond to any questions, at your convenience.

*Ernst + Young LLP*



**Financial Highlights**  
**Guam Power Authority Financial Audit**  
**Fiscal Year 2025**

May 29, 2026

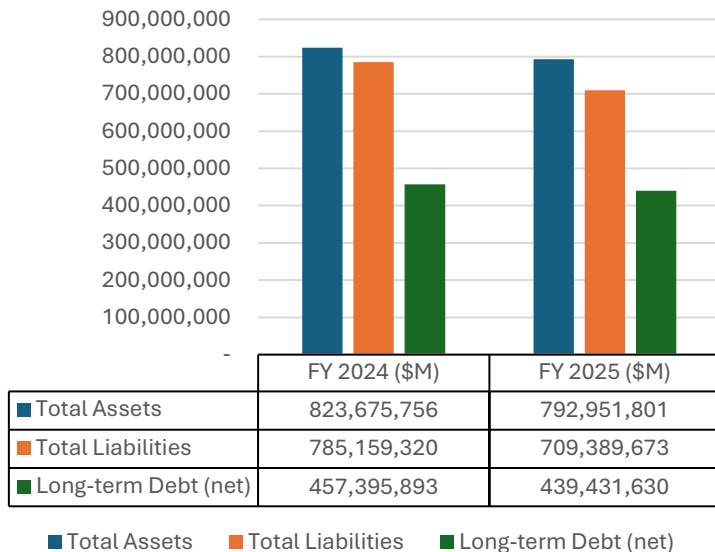
The Guam Power Authority (GPA) received an unmodified (clean) opinion on its fiscal year (FY) 2025 financial statements and report on compliance for the sole major federal program. In the Report on Compliance and Internal Control, independent auditors Ernst & Young LLP (EY) identified two significant deficiencies relative to required documentation and financial report for its Diesel Emission Reduction Act National Grants. EY also opined that the Schedule of Expenditures of Federal Awards (SEFA) is fairly stated in all material respects in relation to the basic financial statements as a whole. Overall, GPA was qualified as low-risk auditee.

GPA closed FY 2025 with a net income of \$6.2 million (M), resulting in an increase in net position to \$34.0M compared to \$27.8M in FY 2024. This represents a \$8.8M increase in net income in FY 2025 compared with a negative \$2.5M in FY 2024. Total assets decreased by \$30.7M while total liabilities also decreased by \$75.8M compared with FY 2024.

**Decreases in Total Assets and Total Liabilities**

GPA total assets decreased by \$30.7M, from \$823.7M in FY 2024 to \$793.0M in FY 2025, primarily due to reductions in accounts receivable, net (\$10.3M), utility plant (\$5.5M), and lease assets (\$5.7M). The decrease in accounts receivable, net was due to lower fuel costs and largely reflected in decreases in amounts attributed to private and government customers.

Total liabilities amounted to \$709.4M in FY 2025, reflecting a decrease of \$75.8M from \$785.2M in FY 2024. This was mainly due to decreases totaling \$76.3M, comprising of long-term debt, net of current maturities (\$18.0M), Other Post Employment Benefit Liability (\$27.1M), accounts payable related to operations and fuel (\$12.2M), net pension (\$13.4M), and lease (\$5.6M) liabilities. These decreases were slightly offset by increases in other liability accounts totaling \$1.6M.



### **Long Term Debt-Bonds, net of current maturities Decreased by \$18M**

As of FY 2025, the balance of long-term debt, net of current maturities, amounted to \$439.4M, which decreased by \$18.0M from FY 2024 amounting to \$457.4M. All gross revenues have been pledged to repay the bonds principal and interest. For FY ended 2025 debt service for the series bonds amounted to approximately \$37.6M, which is 7.5% of pledged gross revenues.

### **Decreases in Net Operating Revenues, Total Operating and Maintenance Expenses and Total Non-Operating Expenses, net**

Net operating revenues decreased by \$44.9M from \$546.3M in FY 2024 to \$501.4M in FY 2025. This was attributed to a decrease in net sales of electricity by \$48.5M or 8.9% compared to 2024. Net sales of electricity experienced consecutive year-over-year decreases, which was driven by a steady decline in global fuel prices that accelerated in 2025; however, there was growth in total megawatt-hours in electric sales in FY 2025, which was largely attributed to the expanded energy usage by the U.S. Navy and commercial customers.

Total operating and maintenance expense decreased by \$46.5M, from \$525.7M in FY 2024 to \$479.2M in FY 2025. This was primarily due to full year recognition of expense from the lease agreement for 20 mega-watt Aggreko diesel generators executed in 2024.

The total non-operating expenses, net decreased by \$7.2M, from \$23.2M to \$16.0M in FY 2025, resulting mainly from the decreases in interest expense (\$2.1M) caused by the lower outstanding bonds due to refunding of 2022 and 2024 revenue bonds; and decrease in other expense, net (\$4.6M).

Overall, GPA ended FY 2025 with a net income of \$6.2M, which increased by \$8.8M from \$2.5M net loss in FY 2024.

### **Current and Future Capital Activities**

GPA's capital activities primarily consist of new construction and replacing facilities to deliver safe and reliable power to its customers. The largest capital costs incurred in 2025 were: a) water system generator replacements (\$3.8M), b) IT data center upgrades (\$2.0M), c) bucket trucks and fleet replacements (\$1.5M) and d) combustion turbine and diesel generators overhaul (\$2.1M). These were funded by proceeds from bonds and revenue funds.

In the Phase IV procurement of renewable project, GPA executed three major Power Purchase Agreements (PPAs). In February 2025, GPA contracted with KES Yona Solar, LLC for a 132-megawatt (MW) solar photovoltaic (PV) facility. In August 2025, GPA entered into another agreement with Pacific Renewable Unlimited LLC (PRU) for an 18.4 MW solar PV facility. In February 2026, GPA executed a 60 MW contract with Core Tech Solar Energy LLC. For grid reliability, all three utility-scale projects incorporate 50% capacity Battery Energy Storage Systems (BESS) and are anticipated to achieve commercial operation by 2028.

The integration of utility-scale solar farms and the expansion of Net Energy Metering (NEM) have fundamentally altered the Authority's grid topology and operational profile. The Power System Control Center must monitor and respond to the rapid fluctuations (known as ramping events) in

the system throughout the day. Historically, ramping was in response to customer load changes, but now it is due to variable generation output from non-GPA renewable sources.

## **Commitments and Contingencies**

### **Performance Management Contracts**

GPA entered into a Performance Management Contract (PMC) for the operation and maintenance of the Cabras 1 and 2 generators, effective on October 1, 2010. The contract was extended until September 30, 2025. In July 2025, GPA was authorized by the Guam Public Utilities Commission to extend the Taiwan Electrical and Mechanical Engineering Services, Inc. (TEMES) contract to January 31, 2026 for Fixed Management Fees and Reimbursable O&M expenses totaling \$1.4M. However, due to additional delay in commercial operation date of Ukudu Power Plant, the Consolidated Commission on Utilities (CCU) authorized GPA to petition for the approval of extension from February 2026 until May 2026.

### **Renewable Energy Contracts**

In August 2018, GPA executed three renewable energy purchase agreements to purchase a total of 120MW of solar renewable energy. The 60MW Solar Project under Korea Electric Power Corporation (KEPCO) commenced operations in June 2022 until 2047. The other remaining 60MW project was terminated in March 2025. As of September 30, 2025, the minimum future renewable energy purchases from 2026 through 2047 totaled \$405M.

### **Energy Conversion Agreement**

In November 2019, GPA entered into a 25-year energy conversion agreement with Guam Ukudu Power LLC (Ukudu) to purchase all of the capacity and output from the power plant facility to be constructed. GPA is currently assessing the accounting treatment for this agreement on its financial statements after the Commercial Operation Date (COD) of the facility (December 26, 2025). GPA paid Ukudu \$40M on the COD. Ukudu will transfer to GPA all ownership, custody and control of the all or relevant part of the facility at the end of the 25-year term.

### **United States Environmental Protection Agency (USEPA)**

The United States, on behalf of the USEPA, filed its complaint under the Clean Air Act. The complaint sought injunctive relief and civil penalties for the alleged violations of the emission limits and performance testing requirements in the National Emission Standard for Hazardous Air Pollutants (NESHAP) regulations that govern the operation of stationary reciprocating internal combustion engines and electric utility steam generating units at GPA's Cabras and Piti power plants.

The timelines to permanently retire Cabras 1 and 2 units by October 2024 and to construct a new power plant that will comply with the requirements of Clean Air Act to be activated by April 2024, were delayed due to Typhoon Mawar in May 2023. Extension requests were approved by USEPA in December 2024 to allow completion of new power plant by September 2025 and retirement of the Cabras units by March 2026. The new power plant was placed into service and achieved full production capacity in December 2025, and the Cabras units are scheduled to be retired by June 2026.

## **Report on Compliance and Internal Control**

EY identified two (2) significant deficiencies relative to the absence of documentation in one procurement file and non-submission of a required federal financial report due in December 2024 for one (1) grant award for FY 2025. The findings were confirmed and agency commit to implement standardized process and procedures. GPA recorded total expenditures of \$1.2M of federal awards granted by the four (4) U.S. federal agencies.

## **Management Letter**

EY identified three findings related to: a) general IT controls-untimely removal of system access of separated employees; b) noncompliance to bond working capital fund requirement; and c) SEFA preparation and reporting. Items a and b are repeat findings of FY 2024.

Item “a” refers to one account related to a system administrator posing a higher risk of access and of an employee who passed away with access termination not processed. Access termination dates were October 2024 and September 2025, respectively. Item “b” refers to GPA’s working capital fund falling short from the required minimum balance, while item c refers to: improper inclusion of cost share portion and identification of two federal awards as sub-recipient, and non-recording of some expenditures.

EY made three recommendations in regards to review of policies and procedures to ensure timely termination of user access; timely addressment of the working capital fund requirement; and proper SEFA preparation in accordance with uniform guidance requirement, monitoring of project applications by Federal Emergency Management Agency and approvals.

For more details, refer to GPA's FY 2025 Financial Statements, Report on Internal Control and Compliance, Management Letter, and Auditor's Communication with those Charged with Governance at [www.opaguam.org](http://www.opaguam.org) and [www.guampowerauthority.com](http://www.guampowerauthority.com)

*Financial Statements, Required Supplementary  
Information, and Supplementary and Other  
Information*

**Guam Power Authority**  
(A Component Unit of the Government of Guam)

*Years ended September 30, 2025 and 2024  
with Report of Independent Auditors*



Guam Power Authority  
(A Component Unit of the Government of Guam)

Financial Statements, Required Supplementary Information,  
and Supplementary and Other Information

Years ended September 30, 2025 and 2024

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## Report of Independent Auditors

Commissioners  
Consolidated Commission on Utilities

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the financial statements of the business-type activities of Guam Power Authority (GPA or the Authority), as of and for the years ended September 30, 2025 and 2024, and the fiduciary activities of the Authority as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the business-type activities of the Guam Power Authority as of September 30, 2025 and 2024, the financial position of the fiduciary activities as of September 30, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free of material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## *Auditor's Responsibilities for the Audit of the Financial Statements*

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the Schedules of Proportionate Share of the Net Pension Liability, the Schedule of Pension Contribution and the Schedule of Proportionate Share of the Total OPEB Liability be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary and Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements. The Schedules of Sales of Electricity, Operating and Maintenance Expenses and Salaries and Wages, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the Schedules of Sales of Electricity, Operating and Maintenance Expenses and Salaries and Wages are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 29, 2026 on our consideration of GPA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of GPA's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering GPA's internal control over financial reporting and compliance.

*Ernst + Young LLP*

May 29, 2026

**Guam Power Authority**  
(A Component Unit of the Government of Guam)

**Management's Discussion and Analysis**

Years ended September 30, 2025 and 2024

This Management's Discussion and Analysis should be read in conjunction with the Guam Power Authority's September 30, 2025, audited financial statements and accompanying notes.

**OVERVIEW**

Established in 1968 as an autonomous public corporation under the Government of Guam, the Guam Power Authority (GPA or the Authority) is responsible for managing and expanding the island's electrical grid. Today, the agency oversees an infrastructure network that includes over 400 megawatts (MW) of generation capacity, 29 substations, 204 miles of transmission lines, and 1,650 miles of distribution lines. GPA holds \$793 million in assets and generates \$501 million in annual revenue. It provides power to nearly 54,000 customers, with the U.S. Navy serving as its largest consumer and contributing approximately 18% of total revenue.

In 2002, the Consolidated Commission on Utilities (CCU) was formed as the board of directors for both the Guam Power Authority and the Guam Waterworks Authority. Composed of five elected members, the CCU retains contracting authority and establishes policies and controls over selecting the Authority's executive management. GPA maintains its existence as a public corporation.

The Authority operates under the regulatory oversight of the Guam Public Utilities Commission (PUC), a rate-setting body composed of governor-appointed commissioners. Operating similarly to utility commissions throughout the United States, the PUC wields broad regulatory power over the GPA, which includes the approval of any contracts that could impact consumer electricity rates.

**GPA'S STRATEGY**

The Guam Power Authority is dedicated to delivering exceptional energy solutions to the island community through a steadfast commitment to capital discipline and operational excellence. This mission is driven by four core strategic objectives:

- **Achieve Superior Customer Service** – GPA continuously reaches for ways to better serve our customers through accountability, efficiency, and reliability.
- **Optimize Energy Production Cost** – Focus on reducing costs and improving productivity.
- **Achieve Energy Diversification** – Execution of its Integrated Resource Plan (IRP), which includes renewable energy resources like solar and wind power, generating 85.3 megawatts.
- **Become Financially Sound and Stable** – Improve credit rating and debt service coverage. GPA has maintained its investment-grade credit rating for over thirteen consecutive years.

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Management's Discussion and Analysis, continued

**Promoting Energy Innovation**

For over a decade, GPA has successfully operated a comprehensive smart grid featuring universal smart meters, substation automation, advanced metering infrastructure (AMI), and high-speed broadband communication. This technology empowers customers to take control of their energy costs by tracking their consumption online and identifying habits that impact their monthly bills.

Complementing the smart grid, GPA utilizes Oracle's Customer Care and Billing system to streamline invoicing, elevate customer service, and optimize credit management. This system seamlessly integrates with online portals, iOS and Android mobile apps, and a 24/7 pay-by-phone service, ensuring that account balances and payment postings are updated in real time.

Together, these advanced systems have facilitated the launch of prepay electricity and e-billing services. The prepay option allows consumers to proactively manage their energy budgets, while e-billing via [paygpa.com](http://paygpa.com) provides convenient, paperless access to statements.

Furthermore, through [myenergyguam.com](http://myenergyguam.com), customers can review their current and historical energy usage. This visibility allows them to adjust their consumption before the billing cycle ends and make informed decisions when purchasing energy-efficient appliances.

Finally, the GPA energy statement serves as a resource for energy management. It features a visual history of energy consumption, practical efficiency tips, rebate program updates, and timely reminders, providing consumers with the tools they need to manage their energy usage.

**New Generation**

In 2016, GPA submitted its updated IRP to the CCU and the PUC. This strategic plan outlined the installation of 180 megawatts (MW) of dual-fired combined-cycle generation units, the retirement of the Cabras 1 and 2 plants, the expansion of GPA's renewable energy portfolio, and the implementation of energy storage systems. The PUC approved the generation plan in October 2016, and the procurement process was successfully completed in 2019.

The new generation project was awarded to the Korea Electric Power Corporation (KEPCO) under a build-operate-transfer contract. Following damage sustained during Typhoon Mawar in May 2023, the plant's commissioning was initially rescheduled for September 2025. Unfortunately, the project has faced additional delays due to unexpected damage to the steam turbine and generator during the testing phase.

Despite these setbacks, the plant successfully demonstrated its capacity to operate at full load on December 26, 2025. The transition to combined-cycle generation offers significant long-term benefits for GPA. These include enhanced fuel efficiency, increased fuel diversity, and lower capital costs compared to retrofitting existing, aging plants with emission control systems. Furthermore, the new facility ensures strict compliance with United States Environmental Protection Agency (USEPA) standards.

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**Management's Discussion and Analysis, continued**

**United States Environmental Protection Agency (USEPA)**

The United States, on behalf of the USEPA, filed its complaint under the Clean Air Act. The United States' complaint sought injunctive relief and civil penalties for the alleged violations of the emission limits and performance testing requirements in the National Emission Standard for Hazardous Air Pollutants (NESHAP) regulations that govern the operation of stationary reciprocating internal combustion engines and electric utility steam generating units at GPA's Cabras and Piti power plants.

In early 2020, GPA, USEPA, and the Justice Department finalized a settlement to resolve the alleged violations. The parties subsequently lodged a consent decree with the United States District Court in Guam, which the Consent Decree was approved in April 2020.

Under the terms of the settlement, GPA will build and operate a new power plant burning ultra-low sulfur diesel (ULSD) and capable of burning liquified natural gas (LNG), convert the fuel delivery system from residual fuel oil to ULSD, build 100MW of solar power, install and operate a new energy storage system, and pay a civil penalty of \$400,000 to resolve the United States' allegations.

In January 2022, the District Court approved a revised consent decree extending the construction deadline for the new 198 MW power plant to April 2024. However, due to damage from Typhoon Mawar in May 2023, the project was delayed. Further delay occurred when the steam turbine and generator were damaged during testing in 2025. Despite the setback, the plant achieved full production capacity on December 26, 2025.

**FINANCIAL HIGHLIGHTS**

The table below highlights the financial comparison for fiscal years 2025, 2024, and 2023.

(in '000)	<u>2025</u>	<u>2024</u>	<u>2023</u>
<b>Assets</b>			
Current assets	\$ 304.9	\$ 322.8	\$ 326.2
Lease assets, net	1.2	6.9	11.9
Non-current investments	18.8	17.5	28.2
Other non-current assets	11.7	14.6	22.5
Utility plant	456.4	461.9	467.6
	<u>793.0</u>	<u>823.7</u>	<u>856.4</u>
Deferred outflows of resources	56.5	62.7	68.2
	<u>\$ 849.5</u>	<u>\$ 886.4</u>	<u>\$ 924.6</u>
<b>Liabilities</b>			
Current liabilities	\$ 68.5	\$ 83.5	\$ 100.2
Non-current liabilities	640.9	701.7	710.7
	<u>709.4</u>	<u>785.2</u>	<u>810.9</u>
Deferred inflows of resources	106.1	73.5	83.4
<b>Net Position</b>			
Net investment in capital assets	44.1	17.3	23.5
Restricted	28.2	29.4	38.1
Unrestricted	(38.3)	(19.0)	(31.3)
	<u>34.0</u>	<u>27.7</u>	<u>30.3</u>
	<u>\$ 849.5</u>	<u>\$ 886.4</u>	<u>\$ 924.6</u>

**Guam Power Authority**  
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**Management's Discussion and Analysis, continued**

**FINANCIAL HIGHLIGHTS, continued**

The decrease in current assets in 2025 compared to 2024 is mainly driven by lower fuel costs, which reduced outstanding receivables. In addition, capital projects spending and the settlement of outstanding payables contributed to the decline in cash.

The decrease in current assets in 2024 compared to 2023 is due to lower receivables and fuel inventory. In 2023, Typhoon Mawar impacted the island, and it was struggling to recover.

The decrease in current liabilities in 2025 compared to 2024 was primarily driven by lower accounts payable. Although fuel payables declined by \$5 million, regular accounts payable decreased by a larger amount (\$7.2 million). A reduction in lease liabilities also contributed to the overall decrease.

The decrease in current liabilities in 2024 compared to 2023 is due to the refunding of 2024 revenue bonds, which reduced the bond payment requirement. Additionally, a drop in fuel prices during 2024 led to a corresponding decrease in outstanding accounts payable.

Financial results summary:

- 2025 has a net income of \$6.3 million compared to a net loss of \$2.5 million in 2024.
- 2024 has a net loss of \$2.5 million compared to a net income of \$7.1 million in 2023.

The table below details certain items from GPA's Statements of Revenue, Expenses, and Changes in Net Position for 2025, 2024, and 2023.

(in '000)	2025	2024	2023
Sales of Electricity, net	\$ 494,287	\$ 542,778	\$ 548,681
Other	7,112	3,551	5,332
Total operating revenues	501,399	546,329	554,013
Production Fuel	335,028	385,762	399,920
Operating and maintenance	110,965	104,914	79,468
Depreciation	33,183	35,021	35,216
Total operating expenses	479,176	525,697	514,604
Operating Income	22,223	20,632	39,409
Interest income	5,804	5,114	4,007
Interest expense	(20,887)	(22,951)	(23,374)
Allowance for funds used during construction	-	-	14
Other expense, net	(888)	(5,338)	(12,930)
Income	\$ 6,252	\$ (2,543)	\$ 7,126

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Management’s Discussion and Analysis, continued

**FINANCIAL HIGHLIGHTS, continued**

**Operating Revenues – Sales of Electricity, net**

Driven by a steady decline in global fuel prices across 2023, 2024, and 2025, net sales of electricity experienced consecutive year-over-year decreases. In 2024, net electricity sales fell slightly by \$5.9 million, or 1.1%, compared to 2023. This downward trend accelerated in 2025, with net sales decreasing by \$48.5 million, or 8.9%, compared to 2024.

Electric Sales Information	2021	2022	2023	2024	2025
Peak Demand (MW)	257	260	257	264	266
Total Electric Sales (MWh)	1,554,962	1,540,160	1,447,602	1,556,351	1,585,508
Sales Growth (%)	2.1	(1.0)	(6.0)	7	1.9
Total Customers	52,825	52,873	52,642	53,777	53,696

Following the severe impacts of Typhoon Mawar in 2023, energy sales rebounded strongly, increasing by 7% in 2024 as the island recovered. This growth trajectory continued into 2025, with sales rising an additional 2% compared to 2024. While the initial surge was driven by storm recovery, the most recent growth in 2025 was largely attributed to expanded energy usage by the U.S. Navy.

**Operating and Maintenance**

Operating and maintenance expenses increased consecutively in the years 2024 and 2025 compared to 2023. The initial rise in 2024 was primarily driven by the execution of a new lease agreement for 20MW Aggreko diesel generators, which were necessary to support the island's load demand. The subsequent increase in 2025 reflects the full-year financial impact of this ongoing lease obligation, compared to the partial-year expense recognized during the lease's initiation in 2024.

GPA's total headcount increased from 408 in 2023 to 443 in 2024, reflecting a targeted effort to backfill vacancies left by retirements and to support departments requiring additional manpower. A key component of this 2024 growth was the successful onboarding of graduates from the GPA apprenticeship program. Following this period of active recruitment, staffing levels stabilized in 2025, ending the year with a headcount of 447 and no significant workforce changes.

Station use in 2025 of 66,681 MWh increased compared to 2024 station use of 65,549 MWh.

Station use in 2024 of 65,549 MWh increased compared to 2023 station use of 55,840 MWh.

Transmission and distribution (T&D) line loss increased to 100,457 MWh in 2025 compared to 95,758 MWh in 2024.

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Management's Discussion and Analysis, continued

**FINANCIAL HIGHLIGHTS, continued**

**Operating and Maintenance, continued**

T&D line loss increased to 95,758 MWh in 2024 compared to 91,502 MWh in 2023.

**Depreciation and Amortization**

Depreciation and amortization expenses decreased slightly in 2025 compared to 2024 and 2023, primarily due to asset maturation.

**Utility Cost Recovery Activities**

**Production Fuel**

GPA's cost of electricity includes the costs of fuel used in its generation facilities, the cost of fuel handling, and the cost of power purchased from third parties.

To advance the renewable energy goals outlined in its Integrated Resource Plan (IRP), GPA secured a Power Purchase Agreement for a 25MW utility-scale solar farm in southern Guam, which was integrated into the grid in August 2015. Building on this foundation, GPA launched its Phase II renewable energy initiative by signing contracts in 2018 for two 60MW utility-scale solar farms. These Phase II projects incorporated battery energy storage to mitigate production fluctuations caused by changing electrical or atmospheric conditions, such as sudden rain. Ultimately, the 60MW KEPCO solar facility successfully achieved commercial operation in June 2022, while the second 60MW project was cancelled.

Diversifying its renewable energy portfolio beyond solar, GPA commissioned a 275kW wind turbine in March 2016. Funded by a \$2 million grant from the U.S. Department of the Interior (USDOl), this installation serves as a critical pilot project. It provides the agency with localized operational experience and empirical data to evaluate the future viability of large-scale wind energy integration.

GPA's Phase III renewable energy initiative initially sought to develop a 35MW solar photovoltaic (PV) facility on a 30-year lease of U.S. Navy property. Although GPA successfully defended the project's procurement against a bid protest before the Office of Public Accountability (OPA) and the courts, the project was ultimately cancelled. Due to shifting global geopolitical conditions, the U.S. Navy reclaimed the leased land for military operations.

Guam Power Authority  
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Management’s Discussion and Analysis, continued

**FINANCIAL HIGHLIGHTS, continued**

**Utility Cost Recovery Activities, continued**

**Production Fuel, continued**

In advancing its Phase IV renewable energy procurement, GPA issued a bid targeting 180 MW of new capacity, which generated a strong market response of 332 MW in proposals. To date, the Authority has successfully executed three major Power Purchase Agreements (PPAs) totaling 210.4 MW, exceeding the initial procurement target. In February 2025, GPA contracted with KES Yona Solar, LLC for a 132 MW solar photovoltaic (PV) facility. In August 2025, GPA contracted with PRU for an 18.4 MW solar PV facility. Subsequently, in February 2026, GPA executed a contract with Core Tech Solar Energy LLC for an additional 60 MW. Crucially for long-term grid reliability, all three utility-scale projects include 50% capacity Battery Energy Storage Systems (BESS) with 4-hour duration. Commercial operation of these facilities is anticipated by 2028. GPA continues active negotiations with remaining project proponents to further expand the Authority's renewable energy portfolio and meet the objectives outlined in the Integrated Resource Plan (IRP).

**Interest Income, Interest Expense, and Other Income and Expenses**

Interest income increased in 2025 compared to 2024 due to an increase in interest rate.

Interest income increased in 2024 compared to 2023 due to an increase in interest rate.

Interest expense decreased in 2025 compared to 2024 due to lower outstanding bonds due to refunding of 2022 and 2024 revenue bonds.

Interest expense decreased in 2024 compared to 2023 due to lower outstanding bonds due to refunding of 2022 and 2024 revenue bonds.

**Operating Activities**

GPA’s cash flows from operating activities primarily consist of receipts from customers less payments of operating expenses.

GPA’s cash flows from operating activities for 2025, 2024, and 2023 are as follows:

(in millions)	<u>2025</u>	<u>2024</u>	<u>2023</u>
Cash received from customers	\$515.1	\$ 554.2	\$ 566.8
Cash payments to suppliers	(420.1)	(436.5)	(429.6)
Cash payments to employees for services	(53.0)	(45.1)	(39.4)
Cash payments to retiree benefits	(4.6)	(4.4)	(3.4)
Net cash provided by operating activities	<u>\$ 37.4</u>	<u>\$ 68.2</u>	<u>\$ 94.4</u>

Guam Power Authority  
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Management's Discussion and Analysis, continued

**FINANCIAL HIGHLIGHTS, continued**

**Capital Activities**

GPA's capital activities primarily consist of new construction and replacing facilities necessary to deliver safe and reliable power to its customers.

The largest capital costs incurred in 2025 were the water system generator replacements (\$3.8M), IT data center upgrades (\$2.0M), bucket trucks and fleet replacements (\$1.5M) and combustion turbine and diesel generators overhaul (\$2.1M).

The largest capital costs incurred in 2024 were the fuel pipeline and tank 1935 overhaul (\$12.5M), peaking unit overhaul (\$2.1M), and substation and transmission improvements (\$6M).

Cash used in capital activities includes proceeds from bonds and revenue funds. Please refer to Note 12 to the financial statements for details of GPA's capital activities.

**Investing Activities**

GPA's cash flows from investing activities for 2025, 2024, and 2023 are as follows (in millions):

	<u>2025</u>	<u>2024</u>	<u>2023</u>
Net cash provided (used in) by investing activities	\$5.0	\$15.6	\$(11.2)

**Borrowing Activities**

No new borrowing was made in 2025, 2024, and 2023; however, Revenue Bonds 2014 was refunded in July 2024. Please refer to Note 6 to the financial statements for details of GPA's borrowing activities.

GPA's cash flows from the capital and non-capital financing activities for 2025, 2024, and 2023 are as follows (in millions):

	<u>2025</u>	<u>2024</u>	<u>2023</u>
Net cash used in capital and related financing activities	\$(63.5)	\$(76.5)	\$(52.2)

GPA has no cash flows for non-capital financing activities for 2025, 2024, and 2023.

Guam Power Authority  
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Management’s Discussion and Analysis, continued

**FINANCIAL HIGHLIGHTS, continued**

**Credit Ratings**

GPA’s credit rating relates to the Authority’s cost of funds and liquidity. In particular, GPA’s ability to access and engage in certain activities cost-effectively depends on maintaining a strong credit rating.

GPA’s long-term senior debt ratings are as follows:

Long-Term Senior Debt	Rating	Long-Term Outlook
Standard & Poor’s	BBB	Stable
Moody’s Rating	Baa2	Stable
Fitch Rating	BBB	Stable

**Future Capital Activities**

The Authority remains committed to advancing its renewable energy portfolio and reducing greenhouse gas emissions in alignment with long-term strategic mandates. Foundational investments include a 25 MW utility-scale solar farm operational since 2015 and a 60 MW Phase II solar facility commissioned in June 2022. While the Phase III renewable project was ultimately terminated due to extended procurement delays and the U.S. Navy repurposing the leased land for military operations, the Authority has aggressively pivoted to its Phase IV procurement.

Targeting 180 MW of new renewable capacity, the Phase IV solicitation yielded 330 MW in proposals reflecting strong market interest. To date, the Authority has executed three major Power Purchase Agreements (PPAs) totaling 210.4 MW, surpassing the original procurement target. In February 2025, GPA contracted with KES Yona Solar, LLC for a 132 MW solar photovoltaic (PV) facility. In August 2025, GPA entered into an agreement with PRU for an 18.4 MW solar PV facility. Subsequently, in February 2026, GPA executed a contract with Core Tech Solar Energy LLC for an additional 60 MW. All three utility-scale projects include 50% capacity Battery Energy Storage Systems (BESS) with a 4-hour duration, enhancing long-term grid reliability. Commercial operations are anticipated by 2028. GPA continues to negotiate with the remaining project proponents to further expand its renewable energy portfolio.

The integration of utility-scale solar farms and the expansion of Net Energy Metering (NEM) have fundamentally altered the Authority's grid topology and operational profile. Under current contractual obligations, energy generated by the Dandan Solar Farm and NEM customers is classified as 'must-take,' requiring immediate absorption by the grid regardless of demand. As a result, the Power System Control Center must monitor and respond to rapid fluctuations in system frequency throughout the day. These fluctuations, known as ramping events, were historically driven by changes in customer load. However, they are now increasingly caused by variable generation output from non-GPA renewable sources.

Guam Power Authority  
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Management's Discussion and Analysis, continued

**FINANCIAL HIGHLIGHTS, continued**

GPA is required to absorb all the power fluctuation emitted by Dandan Solar Farm and NEM customers. 16MW of the 40 MW ESS system, operational in 2021, is allocated to level the power fluctuation and reduce intermittency trips. The remaining 24MW ESS is used to eliminate over 70% of short-duration outages due to generators.

The 198MW Ukudu dual-fire combined cycle combustion turbine achieved full load capacity on December 26, 2025. Although the Consolidated Commission on Utilities (CCU) originally approved the project in 2016, the commissioning timeline was extended due to force majeure events specifically the COVID-19 pandemic and Typhoon Mawar (2023) as well as technical remediation required for machinery damaged during the testing phase. The new combined cycle is 37% more efficient than Cabras 1 & 2 and 22% more efficient than Piti 8 & 9. The new plant is projected to reduce burning 900,000 barrels or 37 million gallons of fuel annually.

**Future Borrowing**

To accommodate the accelerating integration of intermittent renewable energy, the Authority recognizes that traditional baseload generation must be increasingly supported by advanced grid stabilization technologies. GPA anticipates that further strategic investments in Battery Energy Storage Systems (BESS) and synchronous condensers will be necessary to regulate system voltage, manage frequency response, and ensure long-term grid reliability.

Furthermore, while the newly commissioned 198 MW Ukudu power plant currently operates on ultra-low sulfur diesel (ULSD), the facility was specifically engineered with dual-fuel capabilities to accommodate Liquefied Natural Gas (LNG). The Authority is presently conducting a comprehensive economic and engineering feasibility study to evaluate the viability of a transition to LNG. The conclusions of this study will inform the agency's future strategic decisions regarding long-term fuel cost optimization and additional greenhouse gas emission reductions.

In October 2025, the CCU approved the issuance of \$300 million in revenue bonds. The proposed legislation has been submitted to the Legislature and is expected to be considered during the summer of 2026.

**Contacting GPA's Financial Management**

The Management Discussion and Analysis report is intended to provide information concerning known facts and conditions affecting GPA's operations. This financial report is designed to provide a general overview of GPA's finances and to demonstrate GPA's accountability for the funds it receives and expends.

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Management's Discussion and Analysis, continued

**Contacting GPA's Financial Management, continued**

Management's Discussion and Analysis for the years ended September 30, 2024, is set forth in GPA's report on the audit of the financial statement, which is dated May 28, 2025. For the year ended September 20, 2023, it is set forth in GPA's report on the audit of financial statements dated May 16, 2024. That Discussion and Analysis explain in more detail the major factors impacting the 2024 and 2023 financial statements. A copy of that report can be obtained by contacting the CFO office at (671) 648-3162 or from GPA's website at the addresses noted below.

For additional information about this report, please contact Mr. John J.E. Kim, Chief Financial Officer, Guam Power Authority, P.O. Box 2977, Hagåtña, Guam 96932-2977 or visit the website at [www.guampowerauthority.com](http://www.guampowerauthority.com).

Guam Power Authority  
(A Component Unit of the Government of Guam)

Statements of Net Position

	September 30,	
	<u>2025</u>	<u>2024</u>
<b><u>Assets and Deferred Outflows of Resources</u></b>		
Current assets:		
Cash and cash equivalents – restricted	\$ 92,137,795	\$116,779,935
Cash and cash equivalents – unrestricted	<u>64,708,359</u>	<u>61,701,693</u>
Total cash and cash equivalents	<u>156,846,154</u>	<u>178,481,628</u>
Investments – restricted	18,556,791	18,561,431
Accounts receivable, net	38,355,181	48,701,947
Materials and supplies inventory, net	14,601,877	14,082,576
Fuel inventory	73,277,545	60,464,172
Prepaid expenses and other current assets	<u>3,273,255</u>	<u>2,548,197</u>
Total current assets	<u>304,910,803</u>	<u>322,839,951</u>
Utility plant, at cost		
Depreciable utility plant, net of accumulated depreciation	420,642,230	427,103,614
Non-depreciable utility plant	<u>35,789,934</u>	<u>34,837,318</u>
Total utility plant	<u>456,432,164</u>	<u>461,940,932</u>
Lease asset	<u>1,160,456</u>	<u>6,883,411</u>
Other non-current assets:		
Cash and cash equivalents – restricted	2,777,492	2,249,393
Investments – restricted	16,003,125	15,199,227
Unamortized debt insurance costs	<u>---</u>	<u>3,899</u>
Total other non-current assets	<u>18,780,617</u>	<u>17,452,519</u>
Regulatory assets:		
Uncovered fuel costs	<u>11,667,761</u>	<u>14,558,943</u>
Total regulatory assets	<u>11,667,761</u>	<u>14,558,943</u>
Total assets	<u>792,951,801</u>	<u>823,675,756</u>
Deferred outflows of resources:		
Unamortized loss on debt refunding	8,721,822	9,780,478
Pension	14,100,801	20,135,066
Other post-employment benefits	<u>33,698,529</u>	<u>32,832,154</u>
Total deferred outflows of resources	<u>56,521,152</u>	<u>62,747,698</u>
	<u>\$849,472,953</u>	<u>\$886,423,454</u>

*See accompanying notes.*

Guam Power Authority  
(A Component Unit of the Government of Guam)

Statements of Net Position, continued

	September 30,	
	<u>2025</u>	<u>2024</u>
<b><u>Liabilities, Deferred Inflows of Resources and Net Position</u></b>		
Current liabilities:		
Current maturities of long-term debt	\$ 16,525,000	\$ 15,855,000
Accounts payable:		
Operations	18,595,366	25,816,881
Fuel	4,022,833	9,040,015
Accrued payroll and employees' benefit	1,339,904	1,058,475
Current portion of employees' annual leave	2,408,940	2,312,065
Current portion of lease liability	1,005,258	4,802,469
Interest payable	13,927,908	13,382,348
Customer deposits	<u>10,716,783</u>	<u>11,234,910</u>
Total current liabilities	<u>68,541,992</u>	<u>83,502,163</u>
Long-term debt, net of current maturities	439,431,630	457,395,893
DCRS sick leave liability	1,790,894	2,296,579
Lease liability	155,198	1,981,011
Net pension liability	69,496,946	82,928,842
Other post-employment benefits liability	127,503,295	154,610,401
Employees' annual leave, net of current portion	1,723,317	1,723,317
Customer advances for construction	<u>746,401</u>	<u>721,114</u>
Total liabilities	<u>709,389,673</u>	<u>785,159,320</u>
Deferred inflows of resources:		
Provision for self-insurance	19,331,659	15,816,693
Pension	9,794,100	7,826,304
Other post-employment benefits	<u>76,955,394</u>	<u>49,870,545</u>
Total deferred inflows of resources	<u>106,081,153</u>	<u>73,513,542</u>
Commitments and contingencies		
Net position:		
Net investment in capital assets	44,084,681	17,314,364
Restricted	28,177,640	29,392,631
Unrestricted	( 38,260,194)	( 18,956,403)
Total net position	<u>34,002,127</u>	<u>27,750,592</u>
	<u>\$849,472,953</u>	<u>\$886,423,454</u>

*See accompanying notes.*

Guam Power Authority  
(A Component Unit of the Government of Guam)

Statements of Revenues, Expenses and Changes in Net Position

	Year ended September 30,	
	<u>2025</u>	<u>2024</u>
Revenues:		
Sales of electricity	\$494,287,284	\$542,777,760
Miscellaneous	<u>7,111,620</u>	<u>3,551,248</u>
Net operating revenues	<u>501,398,904</u>	<u>546,329,008</u>
Operating and maintenance expenses:		
Production fuel	335,028,003	385,761,787
Other production	<u>24,669,478</u>	<u>22,856,995</u>
	359,697,481	408,618,782
Administrative and general	41,082,256	47,360,409
Depreciation and amortization	33,183,386	35,021,336
Energy conversion costs	20,485,569	13,843,588
Transmission and distribution	16,279,812	13,791,473
Customer accounting	<u>8,447,665</u>	<u>7,061,383</u>
Total operating and maintenance expenses	<u>479,176,169</u>	<u>525,696,971</u>
Operating income	<u>22,222,735</u>	<u>20,632,037</u>
Non-operating revenues (expense):		
Interest income	5,803,870	5,114,054
Operating grants from the United States Government	1,037,285	1,152,300
Interest expense	( 20,886,914)	( 22,951,049)
Other expense, net	<u>( 1,925,441)</u>	<u>( 6,489,979)</u>
Total non-operating expense, net	<u>( 15,971,200)</u>	<u>( 23,174,674)</u>
Change in net position	6,251,535	( 2,542,637)
Net position at beginning of year	<u>27,750,592</u>	<u>30,293,229</u>
Net position at end of year	<u>\$ 34,002,127</u>	<u>\$ 27,750,592</u>

*See accompanying notes.*

Guam Power Authority  
(A Component Unit of the Government of Guam)

Statement of Fiduciary Net Position

September 30, 2024

Asset	
Current asset:	
Cash and cash equivalents	<u>\$19,765</u>
	<u>\$19,765</u>
Liability and net position	
Current liability:	
Accounts payable - operations	<u>\$19,765</u>
	<u>19,765</u>
Commitments and contingencies	
Net position	<u>---</u>
	<u>\$19,765</u>

*See accompanying notes.*

Guam Power Authority  
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Statement of Revenues, Expenses and Changes in Fiduciary Net Position

Year ended September 30, 2024

Revenues	\$63,118,900
Miscellaneous	<u>63,118,900</u>
Change in net position	---
Net position at beginning of year	<u>---</u>
Net position at end of year	\$ <u><u>---</u></u>

*See accompanying notes.*

Guam Power Authority  
(A Component Unit of the Government of Guam)

Statements of Cash Flows

	Year ended September 30,	
	<u>2025</u>	<u>2024</u>
<b>Cash flows from operating activities:</b>		
Cash received from customers	\$515,122,638	\$554,167,679
Cash payments to suppliers for goods and services	(420,138,657)	(436,482,727)
Cash payments to employees for services	( 53,058,587)	( 45,118,175)
Cash payments for retiree benefits	( 4,572,075)	( 4,397,432)
Net cash provided by operating activities	<u>37,353,319</u>	<u>68,169,345</u>
<b>Cash flows from investing activities:</b>		
(Increase) decrease in investments	( 799,258)	10,468,799
Interest on investments and bank accounts	<u>5,803,870</u>	<u>5,114,054</u>
Net cash provided by investing activities	<u>5,004,612</u>	<u>15,582,853</u>
<b>Cash flows from capital and related financing activities:</b>		
Receipts from the U.S. Government capital grant	586,099	1,354,567
Principal paid on long-term debt	( 15,855,000)	( 28,800,000)
Interest paid on long-term debt	( 20,542,688)	( 19,517,815)
Additions to utility plant	( 27,653,717)	( 29,494,281)
Net cash used in capital and related financing activities	<u>( 63,465,306)</u>	<u>( 76,457,529)</u>
Net change in cash and cash equivalents	( 21,107,375)	7,294,669
Cash and cash equivalents at beginning of year	<u>180,731,021</u>	<u>173,436,352</u>
Cash and cash equivalents at end of year	<u>\$159,623,646</u>	<u>\$180,731,021</u>
<b>Consisting of:</b>		
Restricted	\$ 94,915,287	\$119,029,328
Unrestricted	<u>64,708,359</u>	<u>61,701,693</u>
	<u>\$159,623,646</u>	<u>\$180,731,021</u>

*See accompanying notes.*

Guam Power Authority  
(A Component Unit of the Government of Guam)

Statements of Cash Flows, continued

	Year ended September 30,	
	<u>2025</u>	<u>2024</u>
Reconciliation of operating income to net cash provided by operating activities:		
Operating income	\$22,222,735	\$20,632,037
Adjustments to reconcile operating income to net cash provided by operating activities:		
Depreciation and amortization	33,183,386	35,021,336
Bad debts expense	1,295,004	1,245,504
Other pension (expense) income	( 5,429,835)	1,212,541
Other post-employment benefit costs	( 888,632)	2,776,134
(Increase) decrease in assets:		
Accounts receivable	9,502,948	2,762,563
Materials and supplies inventory	( 519,301)	(3,501,652)
Fuel inventory	(12,813,373)	5,780,065
Prepaid expenses and other current assets	( 725,058)	4,103,776
Unrecovered fuel costs	2,891,182	7,923,056
Increase (decrease) in liabilities:		
Accounts payable	(14,164,138)	(15,308,581)
Customer deposits	( 614,471)	663,712
Customer advances for construction	25,287	46,990
Provision for self-insurance	3,514,966	3,119,902
Accrued payroll and employees' benefits	281,429	631,425
Employees' annual and DCRS sick leave	( 408,810)	1,060,537
Net cash provided by operating activities	<u>\$37,353,319</u>	<u>\$68,169,345</u>

*See accompanying notes.*

Guam Power Authority  
(A Component Unit of the Government of Guam)

Notes to Financial Statements

Years ended September 30, 2025 and 2024

**1. Organization and Summary of Significant Accounting Policies**

**Organization**

Guam Power Authority (GPA) is a component unit of the Government of Guam (GovGuam). GPA provides electrical services on Guam to residential, commercial and GovGuam customers, and to the United States (U.S.) Navy under a Utility Services Contract (USC). GPA is governed by the Consolidated Commission on Utilities (CCU), an elected five-member board. GPA is subject to the regulations of the Public Utilities Commission of Guam (PUC) and has adopted the Uniform System of Accounts prescribed by the Federal Energy Regulatory Commission. Because of the rate-making process, certain differences arise in the application of accounting principles generally accepted in the United States of America (US GAAP) between regulated and non-regulated businesses. Such differences mainly concern the time at which various items enter into the determination of net earnings in order to follow the principle of matching costs and revenues.

**Primary Government Financial Statements**

The primary government financial statements consist of the statement of net position, statement of revenues, expenses, and changes in net position and statement of cashflows. Fiduciary activities are not included in the government-wide financial statements.

**Fiduciary Fund Financial Statements**

Separate financial statements are provided for fiduciary funds. Fiduciary financial statements include assets, liabilities and activities of the Energy Credit Program (the “ECP”), for which GPA has been legally designated to control but GPA itself is not a beneficiary. The ECP was enacted by Public Law No. 36-106 in July 2022 for the Government of Guam to provide each of the GPA residential, master-metered and commercial customers with a \$500 credit towards their accounts, to be disbursed \$100 per month for the months of July to November 2022. The sum of \$26,381,000 of this public law was appropriated from the Government of Guam General Fund for this purpose.

In December 2022, Public Law No. 36-123 was enacted to extend the ECP for the months of December 2022 to April 2023. In May 2023, Public Law No. 37-16 was enacted to further extend the ECP for the months of May to September 2023. The sum of \$52,762,000 for each of the enacted public laws were appropriated from the Government of Guam General Fund for this purpose.

In November 2023, Public Law No. 37-49 was enacted to extend the ECP for the months of October to December 2023 with \$100 credit for each month. In February 2024, Public Law No. 37-66 was enacted to extend the ECP for the months of January 2024 to March 2024 with \$100 credit for each month. Public Law No. 37-104 was enacted in June 2024 to further extend the ECP for the months of April 2024 to September 2024 with \$100 credit for each month. The sum of approximately \$63,119,000 for each of the enacted public laws were appropriated from the Government of Guam General Fund for this purpose.

Guam Power Authority  
(A Component Unit of the Government of Guam)

Notes to Financial Statements, continued

**1. Organization and Summary of Significant Accounting Policies, continued**

**Fiduciary Fund Financial Statements, continued**

For the year ended September 30, 2025, there are no public laws appropriating funds from the Government of Guam General Fund.

**Basis of Accounting**

The accounting policies of the primary government financial statements and fiduciary fund financial statements conform to US GAAP, as applicable to governmental entities, specifically proprietary funds. GPA utilizes the flow of economic resources measurement focus. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

**Accounting Estimates**

The preparation of financial statements in conformity with US GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**Taxes**

As an instrumentality of GovGuam, GPA and all property acquired by or for GPA, and all revenues and income therefrom are exempt from taxation by GovGuam or by any political subdivision or public corporation thereof and from all taxes imposed under the authority of the Guam Legislature, or with respect to which the Guam Legislature is authorized to grant exemption.

**Cash, Cash Equivalents and Investments**

Cash and cash equivalents classified as current assets include cash on hand, cash in banks, money market accounts, certificates of deposit, and U.S. treasury bills with original maturities of three months or less in the interest and principal funds for debt repayment, the bond indenture funds, the bond reserve fund, the energy sense fund and the self-insurance fund.

Cash and cash equivalents restricted for the acquisition or construction of capital assets are classified as noncurrent assets.

Investments in short-term, highly liquid debt instruments, including commercial paper, banker's acceptances, and U.S. Treasury and agency obligations are recorded at amortized cost. Investment in a guaranteed investment certificate is measured at cost.

All other investments are recorded at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability (i.e., the exit price) in an orderly transaction between market participants at the date as of which the fair value of an asset or liability is determined.

Guam Power Authority  
(A Component Unit of the Government of Guam)

Notes to Financial Statements, continued

**1. Organization and Summary of Significant Accounting Policies, continued**

**Cash, Cash Equivalents and Investments, continued**

The deposit and investment policies of GPA are governed by 5 GCA 21, *Investments and Deposits*, in conjunction with applicable bond indentures. Authorized investments include obligations issued or guaranteed by the U.S. government or agencies of the U.S. government; bonds, notes or other indebtedness rated in the highest rating by Moody's Investors Service (Moody's) or Standard & Poor's Corporation (S&P); obligations issued by the Federal National Mortgage Association or the Federal Home Loan Mortgage Corporation with remaining maturities of not more than three years; any bonds or other obligations of any state of the U.S. or any agency, instrumentality or local government unit of such state which are rated in the highest rating category of either Moody's or S&P; demand and time deposits in certificates of deposit or bankers acceptances with U.S. domestic banks which have a rating of their short term certificates of deposit of A-1 or better by S&P and P-1 by Moody's and mature no more than 360 days after purchase; commercial paper which has a rating in the highest classification by S&P and Moody's; and money market funds rated AAA or better by S&P.

**Allowance for Doubtful Receivables**

The allowance for doubtful receivables is stated at an amount which management believes will be adequate to absorb possible losses on accounts receivable that may become uncollectible based on evaluations of the collectability of these accounts and prior collection experience. The allowance is established through bad debts expense recorded against operating revenues. Uncollectible accounts are written off against the allowance or are charged against operating revenues in the period GPA deems the accounts to be uncollectible but with prior approval of the CCU.

**Inventory Valuation**

Materials and supplies inventories and fuel inventories are stated at cost (using the weighted average and the first-in, first-out method, respectively).

Allowance for inventory obsolescence is provided for inventory items with no movement for a period of five years and over and for parts and supplies for equipment no longer in use. Allowance for inventory obsolescence was \$2,697,398 and \$1,026,094 as of September 30, 2025, and 2024, respectively, and is included as a component of fuel inventory in the accompanying statements of net position.

**Utility Plant**

Utility plant purchased or constructed is stated at cost. Cost includes an allowance on certain projects for funds used during construction of specific power generation plants based on the net cost of borrowed funds used for construction purposes. Donated utility is recorded at fair market value at the date of donation or at the donating entity's basis in the asset if donated by GovGuam or a GovGuam agency. Current policy is to capitalize utility plant with a cost of \$1,000 or more.

Guam Power Authority  
(A Component Unit of the Government of Guam)

Notes to Financial Statements, continued

**1. Organization and Summary of Significant Accounting Policies, continued**

**Depreciation**

Depreciation is computed under the straight-line method over the estimated useful lives of the respective assets.

**Compensated Absences**

Vesting annual leave is accrued and reported as an expense and a liability in the period earned. No liability is accrued for non-vesting sick leave benefits. Annual leave expected to be paid out within the next fiscal year is accrued and is included in current liabilities. The maximum accumulation of annual leave convertible to pay upon termination of employment is limited to 320 hours. Pursuant to Public Law 27-106, employees who have accumulated annual leave in excess of three hundred twenty (320) hours as of February 28, 2003, may carry over their excess and shall use the excess amount of leave prior to retirement or termination from service. Any unused leave over 320 hours shall be lost upon retirement. The full unused balance is considered a liability under GASB 101 as employees have earned the right to payment.

Public Law 26-86 allows members of the Defined Contribution Retirement System (DCRS) to receive a lump sum payment of one-half of their accumulated sick leave upon retirement. A liability is accrued for estimated sick leave to be paid out to DCRS members upon retirement. For Defined Benefit (DB) plan participants, sick leave is not paid at retirement; instead, it is converted to service credit therefore no liability for compensated absences was computed.

**Pensions**

Pensions are required to be recognized and disclosed using the accrual basis of accounting. GPA recognizes a net pension liability for the defined benefit pension plan in which it participates, which represents GPA's proportional share of excess total pension liability over the pension plan assets – actuarially calculated – of a single employer defined benefit plan, measured one year prior to fiscal year-end and rolled forward. The total pension liability also includes GPA's proportionate share of the liability for ad hoc cost-of-living adjustments (COLA) and supplemental annuity payments that are anticipated to be made to defined benefit plan members and for anticipated future COLA to DCRS members. Changes in the net pension liability are recorded as pension expense, or as deferred inflows of resources or deferred outflows of resources depending on the nature of the change, in the period incurred. Those changes in net pension liability that are recorded as deferred inflows of resources or deferred outflows of resources that arise from changes in actuarial assumptions or other inputs and differences between expected or actual experience are amortized over the weighted average remaining service life of all participants in the qualified pension plan and recorded as a component of pension expense beginning with the period in which they are incurred. Projected earnings on qualified pension plan investments are recognized as a component of pension expense. Differences between projected and actual investment earnings are reported as deferred inflows of resources or deferred outflows of resources and are amortized as a component of pension expense on a closed basis over a five-year period beginning with the period in which the difference occurred.

Guam Power Authority  
(A Component Unit of the Government of Guam)

Notes to Financial Statements, continued

**1. Organization and Summary of Significant Accounting Policies, continued**

**Other Post-Employment Benefits (OPEB)**

OPEB is required to be recognized and disclosed using the accrual basis of accounting. OPEB offered to GPA retirees includes health and life insurance. GPA recognizes OPEB liability for the defined benefit OPEB plan in which it participates, which represents GPA's proportional share of total OPEB liability - actuarially calculated - of a single employer defined benefit plan, measured one year prior to fiscal year-end and rolled forward. An OPEB trust has not been established; thus, the OPEB plan does not presently report OPEB plan fiduciary net position. Instead, the OPEB plan is financed on a substantially "pay-as-you-go" basis.

Changes in the OPEB liability during the period are recorded as OPEB expense, or as deferred inflows of resources or deferred outflows of resources depending on the nature of the change, in the period incurred. Those changes in the OPEB liability that are recorded as deferred inflows of resources or deferred outflows of resources that arise from changes in actuarial assumptions or other inputs and differences between expected or actual experience are amortized over the weighted average remaining service life of all participants in the qualified OPEB plan and recorded as a component of OPEB expense beginning with the period in which they are incurred.

**Net Position**

Net position represents the residual interest in GPA's assets and deferred outflows of resources after liabilities and deferred inflows of resources are deducted and consist of four sections:

Net investment in capital assets - include capital assets, restricted and unrestricted, net of accumulated depreciation, reduced by outstanding debt net of debt service reserve.

Restricted expendable - net position whose use is subject to externally imposed stipulations that can be fulfilled by actions of GPA pursuant to those stipulations or that expire with the passage of time.

Restricted nonexpendable - net position subject to externally imposed stipulations that require GPA to maintain them permanently.

Unrestricted - net position that is not subject to externally imposed stipulations. Unrestricted net position may be designated for specific purposes by management or the CCU or may otherwise be limited by contractual agreements with outside parties.

All of GPA's restricted net position is expendable.

Guam Power Authority  
(A Component Unit of the Government of Guam)

Notes to Financial Statements, continued

**1. Organization and Summary of Significant Accounting Policies, continued**

**Sales of Electricity**

Sales of electricity are recorded as billed to customers on a monthly cycle billing basis. At the end of each month, unbilled revenues are accrued for each cycle based on the unbilled actual usage at month end.

**Operating and Non-Operating Revenue and Expenses**

Operating revenues and expenses generally result directly from the operation and maintenance of systems to provide electrical services to the island of Guam. Non-operating revenues and expenses, that includes characteristics of nonexchange transactions, result from capital; financing and investing activities, costs and related recoveries from natural disasters, operating grants, and certain other non-recurring income and costs.

**Deferred Outflows of Resources**

Deferred outflows of resources represent consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense) until that future time.

**Deferred Inflows of Resources**

Deferred inflows of resources represent an acquisition of net position that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time.

**Levelized Energy Adjustment Clause**

Fuel oil costs increase or decrease billings to customers based on increases or decreases in the price of fuel oil purchased by GPA. Under or over recoveries of fuel oil costs including the fair value of outstanding commodity swap agreements (if any) are recorded as unrecovered fuel cost or unearned fuel revenue, respectively, in the accompanying statements of net position, and are recovered or deducted in future billings to customers based on the Levelized Energy Adjustment Clause (LEAC) approved by the PUC in January 1996. The LEAC results in the conversion of the monthly fuel charge to a levelized fuel charge, which is reviewed and adjusted by the PUC on a bi-annual basis. GPA is only permitted to recover its actual fuel and related costs. At September 30, 2025 and 2024, GPA has an under recovery of fuel costs of \$11,667,761 and \$14,558,943, respectively.

Guam Power Authority  
(A Component Unit of the Government of Guam)

Notes to Financial Statements, continued

**1. Organization and Summary of Significant Accounting Policies, continued**

**Recently Adopted Accounting Pronouncements**

During the year ended September 30, 2025, GPA implemented the following pronouncements.

GASB issued Statement No. 101, *Compensated Absences*. The primary objective of the Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. This Statement requires that liabilities for compensated absences be recognized for leave that has not been used and leave that has been used but not yet paid, provided the services have occurred, the leave accumulates, and the leave is more likely than not to be used for time off or otherwise paid in cash or noncash means. In estimating the leave that is more likely than not to be used or otherwise paid or settled, a government should consider relevant factors such as employment policies related to compensated absences and historical information about the use or payment of compensated absences. Leave that is more likely than not to be settled through conversion to defined benefit postemployment benefits should not be included in a liability for compensated absences. The adoption of GASB Statement No. 101 requires retrospective application. The implementation of this Statement did not have a material effect on the accompanying financial statements.

GASB issued Statement No. 102, *Certain Risk Disclosures*. The primary objective of this Statement is to provide users of the government financial statements with essential information about risks related to a government's vulnerabilities due to ascertain concentrations or constraints. This Statement requires a government to assess whether a concentration or constraint makes the primary government reporting unit or other reporting units that report a liability for revenue debt vulnerable to the risk of a substantial impact. Additionally, this Statement requires a government to assess whether an event or events associated with a concentration or constraint that could cause the substantial impact have occurred, have begun to occur, or are more likely than not to begin to occur within 12 months of the date the financial statements are issued. The implementation of this Statement did not have a material effect on the accompanying financial statements.

Guam Power Authority  
(A Component Unit of the Government of Guam)

Notes to Financial Statements, continued

**1. Organization and Summary of Significant Accounting Policies, continued**

**Upcoming Accounting Pronouncements**

In April 2024, GASB issued Statement No. 103, *Financial Reporting Model Improvements*. The objective of this Statement is to improve key components of the financial reporting model to enhance the effectiveness of the financial reporting model in providing information that is essential for decision making and assessing a government's accountability and addressing certain application issues identified through pre-agenda research conducted by the GASB. This Statement establishes new accounting and financial reporting requirements or modifies existing requirements related to management's discussion and analysis (MD&A), unusual or infrequent items, presentation of the proprietary fund statement of revenues, expenses, and changes in fund net position, information about major component units in basic financial statements, budgetary comparison information and financial trends information in the statistical section. GASB Statement No. 103 will be effective for fiscal year ending September 30, 2026.

In September 2024, GASB issued Statement No. 104, *Disclosure of Certain Capital Assets*. The objective of this Statement is to provide users of government financial statements with essential information about certain types of capital assets. This Statement requires certain types of capital assets to be disclosed separately in the capital assets note disclosures required by Statement 34. Lease assets recognized in accordance with Statement No. 87, *Leases*, and intangible right-to-use assets recognized in accordance with Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, should be disclosed separately by major class of underlying asset in the capital as-sets note disclosures. Subscription assets recognized in accordance with Statement No. 96, *Subscription-Based Information Technology Arrangements*, also should be separately disclosed. In addition, this Statement requires intangible assets other than those three types to be disclosed separately by major class. This Statement also requires additional disclosures for capital assets held for sale. A capital asset is a capital asset held for sale if (a) the government has decided to pursue the sale of the capital asset and (b) it is probable that the sale will be finalized within one year of the financial statement date. Governments should consider relevant factors to evaluate the likelihood of the capital asset being sold within the established time frame. This Statement requires that capital assets held for sale be evaluated each reporting period. Governments should disclose (1) the ending balance of capital assets held for sale, with separate disclosure for historical cost and accumulated depreciation by major class of asset, and (2) the carrying amount of debt for which the capital assets held for sale are pledged as collateral for each major class of asset. GASB Statement No. 104 will be effective for fiscal year ending September 30, 2026.

GPA is currently evaluating the effects the above upcoming accounting pronouncements may have on its financial statements.

**Guam Power Authority**  
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Notes to Financial Statements, continued

**2. Cash, Cash Equivalents and Investments**

**A. Cash and Cash Equivalents**

The bond indenture agreements for the 2014, 2017, 2022 and 2024 series revenue bonds (Note 6) require the establishment of special funds to be held and administered by trustees and by GPA. In addition, proceeds from borrowings to finance generation and transmission facility construction are maintained by GPA in construction accounts. Funds in these accounts are required by loan agreement or public law to be used for generation and transmission facility construction. Also, certain other funds are restricted by rate orders of the PUC.

At September 30, 2025 and 2024, cash and cash equivalents, certificates of deposit and investments held by trustees and by GPA in these funds and accounts were as follows:

	2025					
	Cash and Cash Equivalents and Certificates of Deposit				Investments	
	Held By Trustees		Held By GPA		Held By Trustees	
	Bond Indenture Funds	PUC Restricted Funds	Unrestricted Funds	Cash Total	Bond Indenture Funds	Total
Construction funds	\$ 2,777,492	\$ ---	\$ ---	\$ 2,777,492	\$ ---	\$ 2,777,492
Interest and principal funds	13,625,560	---	---	13,625,560	16,003,125	29,628,685
Working capital funds	11,083,122	---	---	11,083,122	4,816,364	15,899,486
Bond reserve fund	24,844,864	---	---	24,844,864	13,740,427	38,585,291
Self-insurance fund	---	14,504,340	---	14,504,340	---	14,504,340
Revenue funds	8,106,570	---	---	8,106,570	---	8,106,570
Energy sense fund	---	4,370,293	---	4,370,293	---	4,370,293
Operating funds	---	---	64,708,359	64,708,359	---	64,708,359
Surplus funds	<u>15,603,046</u>	---	---	<u>15,603,046</u>	---	<u>15,603,046</u>
	<u>\$76,040,654</u>	<u>\$18,874,633</u>	<u>\$64,708,359</u>	<u>\$159,623,646</u>	<u>\$34,559,916</u>	<u>\$194,183,562</u>

	2024					
	Cash and Cash Equivalents and Certificates of Deposit				Investments	
	Held By Trustees		Held By GPA		Held By Trustees	
	Bond Indenture Funds	PUC Restricted Funds	Unrestricted Funds	Cash Total	Bond Indenture Funds	Total
Construction funds	\$ 2,249,393	\$ ---	\$ ---	\$ 2,249,393	\$ ---	\$ 2,249,393
Interest and principal funds	12,473,874	---	---	12,473,874	15,199,227	27,673,101
Working capital funds	11,083,122	---	---	11,083,122	4,821,263	15,904,385
Bond reserve fund	34,260,606	---	---	34,260,606	13,740,168	48,000,774
Self-insurance fund	---	14,481,151	---	14,481,151	---	14,481,151
Revenue funds	9,054,712	---	---	9,054,712	---	9,054,712
Energy sense fund	---	6,047,165	---	6,047,165	---	6,047,165
Operating funds	---	---	61,701,693	61,701,693	---	61,701,693
Surplus funds	<u>29,379,305</u>	---	---	<u>29,379,305</u>	---	<u>29,379,305</u>
	<u>\$98,501,012</u>	<u>\$20,528,316</u>	<u>\$61,701,693</u>	<u>\$180,731,021</u>	<u>\$33,760,658</u>	<u>\$214,491,679</u>

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Notes to Financial Statements, continued

**2. Cash, Cash Equivalents and Investments, continued**

**A. Cash and Cash Equivalents, continued**

At September 30, 2025 and 2024, the operating funds include the remaining insurance proceeds of \$55,013,188 and \$52,787,147, respectively, recovered from the Cabras 3 and 4 explosion and fire insurance claims. Of the amount, \$40 million has been internally restricted for payment due upon turnover and commercial operation date of the new power plant (see note 9).

GASB Statement No. 40, *Deposit and Investment Risk Disclosures*, addresses common deposit and investment risks related to credit risk, concentration of credit risk, interest rate risk, and foreign currency risk. As an element of interest rate risk, disclosure is required of investments that have fair values that are highly sensitive to changes in interest rates. GASB Statement No. 40 also requires disclosure of formal policies related to deposit and investment risks.

Custodial credit risk is the risk that in the event of a bank failure, GPA's deposits may not be returned to it. Such deposits are not covered by depository insurance and are either uncollateralized, or collateralized with securities held by the pledging financial institution or held by the pledging financial institution but not in the depositor-government's name. GPA does not have a deposit policy for custodial credit risk.

As of September 30, 2025 and 2024, the carrying amount of GPA's total cash and cash equivalents and certificates of deposit was \$159,623,646 and \$180,731,021, respectively, and the corresponding bank balances were \$159,615,647 and \$180,734,791, respectively. Of the bank balance amount as of September 30, 2025 and 2024, \$83,512,164 and \$82,155,868, respectively, were maintained in financial institutions subject to Federal Deposit Insurance Corporation (FDIC) insurance. As of September 30, 2025 and 2024, bank deposits in the amount of \$813,505 and \$628,626, respectively, were subject to FDIC insurance coverage. GPA does not require collateralization of its cash deposits; therefore, deposit levels in excess of FDIC insurance coverage are uncollateralized. At September 30, 2025 and 2024, \$82,761,488 and \$81,527,342, respectively, of cash and cash equivalents and certificates of deposit were subject to custodial credit risk. GPA has not experienced any losses in such accounts and management believes it is not exposed to any significant credit risk on its deposits. Bank balances as of September 30, 2025 and 2024 also include \$76,040,654 and \$98,513,280, respectively, representing cash and cash equivalents and certificates of deposit held and administered by GPA's trustees in GPA's name in accordance with various trust agreements and bond indentures.

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Notes to Financial Statements, continued

**2. Cash, Cash Equivalents and Investments, continued**

**B. Investments**

As of September 30, 2025, GPA's investments were as follows:

	<u>Amount</u>	<u>Maturity</u>	<u>S&amp;P or Moody's Rating</u>
<i>Current:</i>			
Investments held by trustee – restricted:			
Bond Reserve Fund:			
Toyota Motor Corporation (commercial paper)	\$13,740,427	Less than 1 year	P-1
Bond Fund:			
Federated Government Ultrashort Duration Fund (mutual fund)	<u>4,816,364</u>	Less than 1 year	Not rated
	<u>\$18,556,791</u>		
<i>Noncurrent:</i>			
Investments held by trustee - restricted:			
Bond Fund:			
Bayerische Landesbank Guaranteed Investment Certificate (GIC)	<u>\$16,003,125</u>	More than 10 years	A1

As of September 30, 2024, GPA's investments were as follows:

	<u>Amount</u>	<u>Maturity</u>	<u>S&amp;P or Moody's Rating</u>
<i>Current:</i>			
Investments held by trustee – restricted:			
Bond Reserve Fund:			
Societe Generale (commercial paper)	\$13,740,168	Less than 1 year	P-1
Bond Fund:			
Federated Government Ultrashort Duration Fund (mutual fund)	<u>4,821,263</u>	Less than 1 year	Not rated
	<u>\$18,561,431</u>		
<i>Noncurrent:</i>			
Investments held by trustee - restricted:			
Bond Fund:			
Bayerische Landesbank Guaranteed Investment Certificate (GIC)	<u>\$ 15,199,227</u>	More than 10 years	Aa3

Custodial credit risk for investments is the risk that in the event of the failure of the counterparty to a transaction, GPA will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. GPA's investments are held and administered by trustees in accordance with various trust agreements and bond indentures.

Credit risk for investments is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

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Notes to Financial Statements, continued

**2. Cash, Cash Equivalents and Investments, continued**

**B. Investments, continued**

Concentration of credit risk for investments is the risk of loss attributed to the magnitude of an entity's investment in a single issuer. GASB Statement No. 40 requires disclosure by issuer and amount of investment in any one issuer that represents five percent (5%) or more of total investments. As of September 30, 2025 and 2024, each of GPA's investments exceeded 5% of total investments.

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of debt instruments. Maturities of investments in certain funds are limited to five years to limit interest rate risk. Maturities of investments in all funds may not be later than the dates that such moneys are expected to be required by the trustees.

GPA categorizes its fair value measurements within the fair value hierarchy established by US GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. As of September 30, 2025 and 2024, investments in Federated Government Ultrashort Duration Fund (mutual fund) are valued using Level 1 inputs.

**3. Accounts Receivables, net**

Accounts receivable, net at September 30, 2025 and 2024 were summarized as follows:

	<u>2025</u>	<u>2024</u>
Customers:		
Private	\$27,129,167	\$31,065,176
Government	<u>5,550,155</u>	<u>13,963,330</u>
	32,679,322	45,028,506
U.S. Government – Navy (Note 8)	4,711,704	3,870,937
U.S. Government – grants	1,311,021	859,835
Others	<u>7,722,389</u>	<u>6,834,577</u>
	46,424,436	56,593,855
Allowance for doubtful receivables	<u>( 8,069,255)</u>	<u>( 7,891,908)</u>
	<u>\$38,355,181</u>	<u>\$48,701,947</u>

Unbilled accounts receivable included in the accounts receivable – private customers amounted to \$8,281,733 and \$11,985,627 as at September 30, 2025 and 2024, respectively.

Substantially all of GPA's customer accounts receivable are from individuals, companies and government agencies based in Guam. Concentrations largely result from accounts receivable from GovGuam agencies and the U.S. Navy. Management assesses the risk of loss and provides for an allowance for doubtful accounts to compensate for known and estimated credit risks.

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Notes to Financial Statements, continued

**4. Pensions**

GPA is statutorily responsible for providing pension benefits for GPA employees through the GovGuam Retirement Fund (GGRF).

*A. General Information About the Pension Plans*

*Plan Description:* GGRF administers the GovGuam Defined Benefit (DB) Plan, a single-employer defined benefit pension plan, and the Defined Contribution Retirement System (DCRS) Plan. The DB Plan provides retirement, disability, and survivor benefits to plan members who enrolled in the plan prior to October 1, 1995. Article 1 of 4 GCA 8, Section 8105, requires that all employees of GovGuam, regardless of age or length of service, become members of the DB Plan prior to the operative date. Employees of public corporations of GovGuam, which include GPA, have the option of becoming members of the DB Plan prior to the operative date. All employees of GovGuam, including employees of GovGuam public corporations, whose employment commences on or after October 1, 1995, and prior to January 1, 2018, are required to participate in the DCRS Plan. Hence, the DB Plan became a closed group.

Members of the DB Plan who retired prior to October 1, 1995, or their survivors, are eligible to receive annual supplemental annuity payments. In addition, retirees under the DB Plan and DCRS Plan who retired prior to September 30, 2020 are eligible to receive an annual ad hoc cost of living allowance (COLA).

A single actuarial valuation is performed annually covering all plan members and the same contribution rate applies to each employer. GGRF issues a publicly available financial report that includes financial statements and required supplementary information for the DB Plan. That report may be obtained by writing to the Government of Guam Retirement Fund, 424 A Route 8, Maite, Guam 96910, or by visiting GGRF's website.

*Benefits Provided:* The DB Plan provides pension benefits to retired employees generally based on age and/or years of credited service and an average of the three highest annual salaries received by a member during years of credited service, or \$6,000, whichever is greater. Members who joined the DB Plan prior to October 1, 1981 may retire with 10 years of service at age 60 (age 55 for uniformed personnel); or with 20 to 24 years of service regardless of age with a reduced benefit if the member is under age 60; or upon completion of 25 years of service at any age. Members who joined the DB Plan on or after October 1, 1981 and prior to August 22, 1984 may retire with 15 years of service at age 60 (age 55 for uniformed personnel); or with 25 to 29 years of service regardless of age with a reduced benefit if the member is under age 60; or upon completion of 30 years of service at any age.

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Notes to Financial Statements, continued

**4. Pensions, continued**

*A. General Information About the Pension Plans, continued*

Members who joined the DB Plan after August 22, 1984 and prior to October 1, 1995 may retire with 15 years of service at age 65 (age 60 for uniformed personnel); or with 25 to 29 years of service regardless of age with a reduced benefit if the member is under age 65; or upon completion of 30 years of service at any age. Upon termination of employment before attaining at least 25 years of total service, a member is entitled to receive a refund of total contributions including interest. A member who terminates after completing at least 5 years of service has the option of leaving contributions in the GGRF and receiving a service retirement benefit upon attainment of the age of 60 years. In the event of disability during employment, members under the age of 65 with six or more years of credited service who are not entitled to receive disability payments from the United States Government are eligible to receive sixty-six and two-thirds of the average of their three highest annual salaries received during years of credited service. The DB Plan also provides death benefits.

Supplemental annuity benefit payments are provided to DB retirees in the amount of \$4,238 per year, but not to exceed \$40,000 per year when combined with their regular annual retirement annuity. Annual COLA payments are provided to DB and DCRS retirees in a lump sum amount of \$2,300. Both supplemental annuity benefit payments and COLA payments are made at the discretion of the Guam Legislature, but are funded on a “pay-as-you-go” basis so there is no plan trust. It is anticipated that ad hoc COLA and supplemental annuity payments will continue to be made for future years at the same level currently being paid.

On September 20, 2016, the Guam Legislature enacted Public Law 33-186, which created two new government retirement plans; the DB 1.75 Plan and the Guam Retirement Security Plan (GRSP).

On February 4, 2020, the Guam Legislature terminated the GRSP. Commencing April 1, 2017, eligible employees elected, during the “election window”, to participate in the DB 1.75 Plan with an effective date of January 1, 2018.

The DB 1.75 Plan is open for participation by certain existing employees, new employees, and reemployed employees who would otherwise participate in the DC Plan and who make election on a voluntary basis to participate in the DB 1.75 Plan by December 31, 2017. Employee contributions are made by mandatory pre-tax payroll deduction at the rate of 9.5% of the employee’s base salary while employer contributions are actuarially determined. Members of the DB 1.75 Plan automatically participate in the GovGuam deferred compensation plan, pursuant to which employees are required to contribute 1% of base salary as a pre-tax mandatory contribution. Benefits are fully vested upon attaining 5 years of credited service.

Guam Power Authority  
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Notes to Financial Statements, continued

**4. Pensions, continued**

*A. General Information About the Pension Plans, continued*

Members of the DB 1.75 Plan may retire at age 62 with 5 years of credited service, or at age 60 with 5 years of credited service without survivor benefits, or at age 55 with 25 years of credited service but the retirement annuity shall be reduced by  $\frac{1}{2}$  of 1% for each month that the age of the member is less than 62 years (6% per year). Credited service is earned for each year of actual employment by the member as an employee. Upon retirement, a retired member is entitled to a basic retirement annuity equal to an annual payment of 1.75% of average annual salary multiplied by years of credited service. Average annual salary means the average of annual base salary for the three years of service that produce the highest average.

*Contributions and Funding Policy:* Plan members of the DB Plan are required to contribute a certain percentage of their annual covered salary. The contribution requirements of the plan members and GPA are established and may be amended by the GGRF.

The Authority's statutory contribution rates were 30.77% and 29.43% for the years ended September 30, 2025 and 2024, respectively. Employees are required to contribute 9.5% of their annual pay for the years ended September 30, 2025 and 2024.

GPA's contributions to the DB Plan for the years ended September 30, 2025 and 2024 were \$6,817,563 and \$5,540,278, respectively, which were equal to the statutorily required contributions for the respective years then ended.

GPA's contributions to the supplemental annuity benefit payments and the COLA payments for the years ended September 30, 2025 and 2024 were \$1,435,013 and \$1,421,213, respectively, which were equal to the statutorily required contributions for the respective years then ended.

Members of the DCRS plan, who have completed five years of government service, have a vested balance of 100% of both member and employer contributions plus any earnings thereon.

Contributions into the DCRS plan by members are based on an automatic deduction of 6.2% of the member's regular base pay. The contribution is periodically deposited into an individual annuity account within the DCRS. Employees are afforded the opportunity to select from different annuity accounts available under the DCRS.

Statutory employer contributions for the DCRS plan for the years ended September 30, 2025 and 2024 are determined using the same rates as the DB Plan. Of the amount contributed by the employer, only 6.2% of the member's regular pay is deposited into the DCRS. The remaining amount is contributed towards the unfunded liability of the defined benefit plan.

Guam Power Authority  
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Notes to Financial Statements, continued

**4. Pensions, continued**

*A. General Information About the Pension Plans, continued*

GPA's contributions to the DCRS Plan for the years ended September 30, 2025 and 2024 were \$3,431,635 and \$2,873,580, respectively, which were equal to the required contributions for the respective years then ended. Of these amounts \$2,739,119 and \$2,267,278 were or will be contributed toward the unfunded liability of the DB Plan for the years ended September 30, 2025 and 2024, respectively.

*B. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

*Pension Liability:* At September 30, 2025 and 2024, GPA reported a net pension liability for its proportionate share of the net pension liabilities measured as of September 30, 2025 and 2024, respectively, which is comprised of the following:

	<u>2025</u>	<u>2024</u>
Defined Benefit Plan	\$49,412,837	\$64,653,895
Ad Hoc COLA/supplemental annuity Plan for DB retirees	16,844,927	14,686,538
Ad Hoc COLA Plan for DCRS retirees	<u>3,239,182</u>	<u>3,588,409</u>
	<u>\$69,496,946</u>	<u>\$82,928,842</u>

GPA's proportion of the GovGuam net pension liabilities was based on GPA's expected plan contributions relative to the total expected contributions received by the respective pension plans for GovGuam and GovGuam's component units. At September 30, 2025 and 2024, GPA's proportionate shares of the GovGuam net pension liabilities were as follows:

	<u>2025</u>	<u>2024</u>
Defined Benefit Plan	4.69%	4.63%
Ad Hoc COLA/supplemental annuity Plan for DB retirees	5.53%	5.46%
Ad Hoc COLA Plan for DCRS retirees	4.54%	4.58%

*Pension Expense (Benefit):* For the years ended September 30, 2025 and 2024, GPA recognized pension expense (benefit) for its proportionate share of plan pension expense from the above pension plans as follows:

	<u>2025</u>	<u>2024</u>
Defined Benefit Plan	\$ 4,384,061	\$8,136,630
Ad Hoc COLA/supplemental annuity Plan for DB retirees	1,613,150	1,734,114
Ad Hoc COLA Plan for DCRS retirees	<u>( 344,119)</u>	<u>643,262</u>
	<u>\$ 5,653,092</u>	<u>\$10,514,006</u>

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Notes to Financial Statements, continued

**4. Pensions, continued**

*B. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions, continued*

*Deferred Outflows and Inflows of Resources:* At September 30, 2025 and 2024, GPA reported total deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	September 30, 2025					
	<u>Supplemental Annuity Defined Benefit Plan</u>		<u>Ad Hoc COLA Plan for DB Retirees</u>		<u>Ad Hoc COLA/ Plan for DCRS Retirees</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 66,264	\$ 368,448	\$ 814,975	\$ 285,283	\$ 339,073	\$ 37,448
Net difference between projected and actual earnings on pension plan investments	---	6,269,086	---	---	---	---
Changes of assumptions	---	197,673	370,332	---	681,224	528,101
Contributions subsequent to the measurement date	9,556,683	---	1,280,913	---	154,100	---
Changes in proportion and difference between GPA contributions and proportionate share of contributions	<u>473,792</u>	<u>1,603,889</u>	<u>287,426</u>	<u>---</u>	<u>76,019</u>	<u>504,172</u>
	<u>\$10,096,739</u>	<u>\$8,439,096</u>	<u>\$2,753,646</u>	<u>\$ 285,283</u>	<u>\$1,250,416</u>	<u>\$1,069,721</u>
	September 30, 2024					
	<u>Supplemental Annuity Defined Benefit Plan</u>		<u>Ad Hoc COLA Plan for DB Retirees</u>		<u>Ad Hoc COLA/ Plan for DCRS Retirees</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 663,865	\$ 727,256	\$ ---	\$ 594,812	\$ 351,570	\$ 46,164
Net difference between projected and actual earnings on pension plan investments	8,414,611	---	---	---	---	---
Changes of assumptions	---	390,175	224,998	748,253	694,718	635,270
Contributions subsequent to the measurement date	7,807,555	---	1,267,113	---	154,100	---
Changes in proportion and difference between GPA contributions and proportionate share of contributions	<u>---</u>	<u>4,108,662</u>	<u>468,074</u>	<u>---</u>	<u>88,462</u>	<u>575,712</u>
	<u>\$16,886,031</u>	<u>\$5,226,093</u>	<u>\$1,960,185</u>	<u>\$1,343,065</u>	<u>\$1,288,850</u>	<u>\$1,257,146</u>

Guam Power Authority  
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Notes to Financial Statements, continued

**4. Pensions, continued**

*B. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions, continued*

Deferred outflows resulting from contributions subsequent to measurement date will be recognized as reduction of the net pension liability in the following year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions at September 30, 2025 will be recognized in pension (expense) income as follows:

<u>Year ending September 30,</u>	<u>Defined Benefit Plan</u>	<u>Ad Hoc COLA/ Supplemental Annuity Plan for DB Retirees</u>	<u>Ad Hoc COLA Plan for DCR Retirees</u>	<u>Total</u>
2026	\$(2,037,594)	\$ 627,925	\$27,043	\$(1,382,626)
2027	926,968	559,525	27,047	1,513,540
2028	(3,765,398)	---	30,631	(3,734,767)
2029	(3,023,016)	---	26,252	(2,996,764)
2030	---	---	(26,775)	( 26,775)
Thereafter	---	---	(57,603)	( 57,603)
	<u>\$(7,899,040)</u>	<u>\$1,187,450</u>	<u>\$26,595</u>	<u>\$(6,684,995)</u>

*Actuarial Assumptions:* The actuarial assumptions used are based upon recommendations from the actuarial experience study for the period October 1, 2015 through September 30, 2020.

A summary of actuarial assumptions applied to all periods included in the measurement is shown below.

Defined Benefit Plan:

Inflation:	2.50% per year
Investment rate of return:	7.0%
Payroll growth:	4.00% for Fiscal Year 2023; 2.50% per year thereafter
Salary increases:	6.0% per year in the first 5 years, 4.5% for years 6-10, 3.0% for service after 10 years
Retirement age:	40% of employees assumed to retire when first eligible for unreduced retirement, 20% per year thereafter until age 75, at which time all remaining employees are assumed to retire.

Guam Power Authority  
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Notes to Financial Statements, continued

**4. Pensions, continued**

*B. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions, continued*

Mortality: Based on the PUB-2010 General Employees Amount-Weighted and PUB-2010 General Healthy Retiree Amount-Weighted mortality table, set forward by 4 years for males and 2 years for females, respectively then increased by 30% for ages less than 80.

*Expected Rate of Return and Asset Allocation:* The Fund has a target asset allocation based on the investment policy adopted by the GGRF Board of Trustees. The target allocation and best estimates of the expected nominal return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Nominal Return</u>	<u>Component Return</u>
U.S. Equities (large cap)	26.0%	7.83%	2.03%
U.S. Equities (small cap)	4.0%	9.32%	0.37%
Non-U.S. Equities	17.0%	10.12%	1.72%
Non-U.S. Equities (emerging markets)	3.0%	11.79%	0.35%
U.S. Fixed Income (aggregate)	22.0%	4.86%	1.07%
Risk Parity	8.0%	6.53%	0.52%
High Yield Bonds	8.0%	6.54%	0.52%
Global Real Estate (REITs)	2.5%	9.34%	0.23%
Global Equity	7.5%	8.59%	0.64%
Global Infrastructure	2.0%	8.42%	0.17%
Expected arithmetic mean (1 year)			7.64%
Expected geometric mean (30 years)			6.91%

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Notes to Financial Statements, continued

**4. Pensions, continued**

*B. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions, continued*

*Discount Rate:* The discount rate used to measure the total pension liability for the DB Plan was 7.0%, which is equal to the expected investment rate of return. The expected investment rate of return applies to benefit payments that are funded by plan assets (including future contributions), which includes all plan benefits except supplemental annuity payments to DB retirees and ad hoc COLA to both DB and DCRS retirees. The discount rate used to measure the total pension liability for the supplemental annuity and ad hoc COLA payments was 3.81% (4.09% as of September 30, 2024), which is equal to the rate of return of a high quality bond index.

*Discount Rate Sensitivity Analysis:* The following presents the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis shows the impact to GPA's proportionate share of the net pension liability if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

Defined Benefit Plan:

	1% Decrease in Discount Rate <u>6.0%</u>	Current Discount Rate <u>7.0%</u>	1% Increase in Discount Rate <u>8.0%</u>
Net Pension Liability	<u>\$64,735,040</u>	<u>\$49,412,837</u>	<u>\$36,221,513</u>

Ad Hoc COLA/Supplemental Annuity Plan for DB Retirees:

	1% Decrease in Discount Rate <u>2.81%</u>	Current Discount Rate <u>3.81%</u>	1% Increase in Discount Rate <u>4.81%</u>
Net Pension Liability	<u>\$18,382,134</u>	<u>\$16,844,927</u>	<u>\$15,506,306</u>

Ad Hoc COLA Plan for DCRS Retirees:

	1% Decrease in Discount Rate <u>2.81%</u>	Current Discount Rate <u>3.81%</u>	1% Increase in Discount Rate <u>4.81%</u>
Net Pension Liability	<u>\$3,634,965</u>	<u>\$3,239,182</u>	<u>\$2,903,673</u>

*C. Payables to the Pension Plans*

As of September 30, 2025 and 2024, GPA has outstanding payables to GGRF relating to unremitted statutorily required contributions amounting to \$3,049 and \$0, respectively, included in the Accounts payable - Operations in the accompanying statements of net position.

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Notes to Financial Statements, continued

**5. Other Post-Employment Benefits (OPEB)**

GPA participates in the retiree health care benefits program. GovGuam’s Department of Administration is responsible for administering the GovGuam Group Health Insurance Program, which provides medical, dental, and life insurance benefits to retirees, spouses, children and survivors. Active employees and retirees who waive medical and dental coverage are considered eligible for the life insurance benefit only. The program covers retirees and is considered an OPEB plan.

*A. General Information About the OPEB Plan*

*Plan Description:* The OPEB plan is a single-employer defined benefit plan that provides healthcare benefits to eligible employees and retirees who are members of the GovGuam Retirement Fund. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75. The Governor’s recommended budget and the annual General Appropriations Act enacted by the Guam Legislature provide for a premium level necessary for funding the program each year on a “pay-as-you-go” basis. GovGuam issues a publicly available financial report that includes financial statements and required supplementary information for the OPEB Plan. That report may be obtained by writing to the Government of Guam Department of Administration, Suite 224, 2<sup>nd</sup> Floor, ITC Building, 590 South Marine Corps Drive, or by visiting the Guam Department of Administration website – <https://da.doa.guam.gov/reports/guam-other-post-employment-benefits-opeb-reports/>.

*Benefits:* GovGuam provides postemployment medical, dental and life insurance benefits to retirees, spouses, children and survivors. Active employees and retirees who waive medical and dental coverage are considered eligible for the life insurance benefit only.

*Contributions:* No employer contributions are assumed to be made since an OPEB trust has not been established. Instead, the OPEB Plan is financed on a substantially “pay-as-you-go” basis whereby contributions to the plan are generally made at about the same time and in about the same amount as benefit payments and expenses becoming due.

For the years ended September 30, 2025 and 2024, GPA reimbursed GovGuam \$4,391,775 and \$3,807,487, respectively, for its share of the costs of the above mentioned Plan, which were equal to the statutorily required contributions.

*B. Total OPEB Liability*

Total OPEB liability at the fiscal years presented for the OPEB Plan was measured on and was determined by actuarial valuations as of the following dates:

Reporting date:	September 30, 2025	September 30, 2024
Measurement date:	September 30, 2024	September 30, 2023
Valuation date:	September 30, 2024	September 30, 2022

Total OPEB liability as of September 30, 2025 and 2024 is \$127,503,295 and \$154,610,401, respectively.

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Notes to Financial Statements, continued

**5. Other Post-Employment Benefits (OPEB), continued**

*B. Total OPEB Liability, continued*

*Actuarial Assumptions:* A summary of actuarial assumptions applied to all periods included in the measurement is shown below:

Inflation:	2.6% per year, based on current economic data, analyses from economists and other experts, and professional judgement. Previously, 2.5%.
Amortization rate:	Level dollar amount over 30 years on an open amortization period for pay-as-you-go funding.
Salary increases:	6.0% per year for the first 5 years of service, 4.5% for 6-10 years, 3% for over 10 years.
Healthcare cost trend rate:	For both non-Medicare and Medicare claims, 7% for FY2025, decreasing 0.5% per year to 4.5% in FY2030 and an ultimate rate of 4.1% for FY2031 and later years.  For both Medicare and non-Medicare retiree contributions, 0% for all years.
Dental trend rates:	For claims, 4.25% per year. For retiree contributions, 0% per year. These trend rates are based on a blend of historical retiree premium rate increases as well as observed U.S. national trends. The 0% retiree contribution increases reflect recent Guam plan experience.

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Notes to Financial Statements, continued

**5. Other Post-Employment Benefits (OPEB), continued**

*B. Total OPEB Liability, continued*

Mortality rates:

Active employees: PUB-2010 General employees Headcount-Weighted Mortality Table, set forward 4 years and 2 years for males and females, respectively, with 130% of rates prior to age 80. Projected generationally using 50% of scale MP-2020.

Healthy retirees: PUB-2010 General Healthy Retiree Headcount-Weighted Mortality Table, set forward 4 years and 2 years for males and females, respectively, with 130% of rates prior to age 80. Projected generationally using 50% of scale MP-2020.

Disabled retirees: PUB-2010 General Disabled Retiree Headcount-Weighted Mortality Table. Set forward 4 years and 2 years for males and females, respectively, with 130% of rates prior to age 80. Projected generationally using 50% of scale MP-2020.

Survivors: PUB-2010 General Contingent Survivor Headcount-Weighted Mortality Table, set forward 3 years and 4 years for males and females, respectively, with 130% of rates prior to age 80. Projected generationally using 50% of scale MP-2020.

The actuarial valuation is performed using a mortality table used by Milliman, the current pension actuary, based on an actuarial experience study of the experience from 2016 to 2020 which justified the use of the current mortality tables. The mortality tables used by Milliman are weighted by amount (salary for active employees and benefit amount for those in payment status).

For this retiree medical valuation, the headcount-weighted mortality tables are used, which are more appropriate for the measurement of obligations with benefit structures uncorrelated with income.

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Notes to Financial Statements, continued

**5. Other Post-Employment Benefits (OPEB), continued**

*B. Total OPEB Liability, continued*

*Discount Rate:* The discount rate used to measure the total OPEB liability was 3.81% and 4.09% as of September 30, 2024 and 2023, respectively. The projection of cash flows used to determine the discount rate assumed that contributions from GovGuam will be made in accordance with the plan's funding policy. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be insufficient to make all projected benefit payments of current plan members. Therefore, tax-exempt, high quality municipal bond rate at each year was applied respectively to all periods to determine the total OPEB liability.

*OPEB Plan Fiduciary Net Position:* An OPEB trust has not been established thus the OPEB Plan does not presently report OPEB plan fiduciary net position.

*C. Changes in the Total OPEB Liability*

*Discount Rate Sensitivity Analysis:* The following schedule shows the impact on the OPEB liability if the discount rate used was 1% less than and 1% greater than the discount rate that was used (3.81%) in measuring the OPEB liability.

	1% Decrease in Discount Rate <u>2.81%</u>	Current Discount Rate <u>3.81%</u>	1% Increase in Discount Rate <u>4.81%</u>
OPEB Liability	<u>\$148,113,956</u>	<u>\$127,503,295</u>	<u>\$110,812,048</u>

*Healthcare Cost Trend Rate Sensitivity Analysis:* The following schedule presents the sensitivity of the total OPEB liability to changes in the healthcare cost trend rate. The sensitivity analysis shows the impact on the OPEB liability if the healthcare cost trend rate used was 1% less than and 1% greater than the current healthcare cost trend rate used in measuring the OPEB liability.

	1% Decrease	Healthcare Cost Trend Rates	1% Increase
OPEB Liability	<u>\$108,791,060</u>	<u>\$127,503,295</u>	<u>\$151,419,098</u>

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Notes to Financial Statements, continued

**5. Other Post-Employment Benefits (OPEB), continued**

*D. OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB*

For the years ended September 30, 2025 and 2024, GPA recognized OPEB expense of \$4,736,880 and \$6,611,256, respectively, for its proportionate share of the GovGuam total OPEB expense. At September 30, 2025 and 2024, GPA reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>2025</u>		<u>2024</u>	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of assumptions	\$ 7,180,085	\$21,286,257	\$5,224,425	\$29,624,964
Difference between expected and actual experience	17,793,748	44,980,582	23,656,719	6,529,583
Contributions subsequent to the measurement date	4,391,775	---	3,807,487	---
Changes in proportion and difference between GPA contributions and proportionate share of contributions	<u>4,332,921</u>	<u>10,688,555</u>	<u>143,523</u>	<u>13,715,998</u>
	<u>\$33,698,529</u>	<u>\$76,955,394</u>	<u>\$32,832,154</u>	<u>\$49,870,545</u>

Deferred outflows resulting from contributions subsequent to measurement date will be recognized as reduction of the OPEB liability in the following year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ending September 30,

2026	\$(10,325,624)
2027	( 9,566,514)
2028	(10,360,043)
2029	(10,360,045)
2030	( 2,452,842)
Thereafter	( 4,583,572)
	<u>\$(47,648,640)</u>

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Notes to Financial Statements, continued

**6. Noncurrent Liabilities**

**A. Long-term Debt**

Long-term debt as at September 30, 2025 and 2024 are as follows:

	<u>2025</u>	<u>2024</u>
2024 Series Revenue Refunding Bonds, initial face value of \$54,830,000 interest at 5.0% per annum payable semi-annually in October and April, principal and mandatory sinking fund payments payable in varying annual installments commencing with a payment of \$1,810,000 on October 1, 2025, increasing to a final payment of \$3,460,000 on October 1, 2044.	\$ 54,830,000	\$ 54,830,000
2022 Series Revenue Refunding Bonds, initial face value of \$257,570,000 interest at varying rates from 4.0% to 5.0% per annum payable semi-annually in October and April, principal and mandatory sinking fund payments payable in varying annual installments commencing with a payment of \$5,740,000 on October 1, 2022, increasing to a final payment of \$21,940,000 on October 1, 2044.	223,190,000	232,955,000
2017 Series Revenue Refunding Bonds, initial face value of \$148,670,000, interest at varying rates from 4.0% to 5.0% per annum payable semi-annually in October and April, principal and mandatory sinking fund payments payable in varying annual installments commencing with a payment of \$135,000 on October 1, 2018, increasing to a final payment of \$16,800,000 on October 1, 2040.	139,745,000	143,990,000
2014 Series Senior Revenue Bonds, initial face value of \$76,470,000, interest at varying rates from 4.0% to 5.0% per annum payable semi-annually in October and April, principal and mandatory sinking fund payments payable in varying annual installments commencing with a payment of \$1,310,000 on October 1, 2017, increasing to a final payment of \$1,080,000 on October 1, 2045.	<u>5,000,000</u>	<u>6,845,000</u>
Total long-term debt	422,765,000	438,620,000
Less current maturities	( <u>16,525,000</u> )	( <u>15,855,000</u> )
	406,240,000	422,765,000
Add premium on bonds	<u>33,191,630</u>	<u>34,630,893</u>
Total long-term debt, net of current maturities	<u>\$439,431,630</u>	<u>\$457,395,893</u>

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Notes to Financial Statements, continued

**6. Noncurrent Liabilities, continued**

**A. Long-term Debt, continued**

Proceeds of the 2014 Series Revenue Bonds were used to finance a variety of generation, transmission and distribution improvements and systems and information technology upgrades, make a deposit to the Senior Bond Reserve Fund, provide capitalized interest through September 30, 2017, and pay costs of issuance.

Proceeds of the 2017 Series Revenue Refunding Bonds were used to refund GPA's 2010 Series Senior Revenue Bonds and to pay costs of issuance. The 2010 Series Senior Revenue Bonds were used to finance capital projects, generally consisting of a new administration building and various generation, transmission and distribution facilities, make a deposit to the Bond Reserve Fund, provide capitalized interest, and pay costs of issuance.

Proceeds of the 2022 Series Revenue Refunding Bonds were used to refund GPA's 2012 Series Senior Revenue Bonds and to pay costs of issuance. The 2012 Series Senior Revenue Bonds were used to refund GPA's 1993 and 1999 Senior Bonds.

Proceeds of the 2024 Series Revenue Refunding Bonds were used to refund portion of GPA's 2014 Series Senior Revenue Bonds and to pay costs of issuance of the 2024 Senior Bonds and the refunding of 2014 Senior Bonds.

All gross revenues have been pledged to repay the bonds principal and interest. For the years ended September 30, 2025 and 2024, the debt service for the series bonds were \$37,613,250 and \$25,889,282, respectively, or approximately 7.5% and 4.7% of pledged gross revenues, respectively.

Premium associated with the bonds as at September 30, 2025 and 2024 are being amortized on the effective interest method over the life of the applicable debt.

As of September 30, 2025, future maturities of long-term debt are as follows:

<u>Year ending September 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Debt Service</u>
2026	\$ 16,525,000	\$ 20,675,125	\$ 37,200,125
2027	17,350,000	19,828,250	37,178,250
2028	18,220,000	18,939,000	37,159,000
2029	19,130,000	18,005,250	37,135,250
2030	20,085,000	17,024,875	37,109,875
2031 through 2035	116,535,000	68,614,875	185,149,875
2036 through 2040	94,460,000	42,133,000	136,593,000
2041 through 2045	<u>120,460,000</u>	<u>15,489,150</u>	<u>135,949,150</u>
	<u>\$422,765,000</u>	<u>\$220,709,525</u>	<u>\$643,474,525</u>

Guam Power Authority  
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Notes to Financial Statements, continued

**6. Noncurrent Liabilities, continued**

**A. Long-term Debt, continued**

Debt Refunding

In October 2012, GPA refunded its 1993 and 1999 Series bonds through the issuance of the 2012 Series bonds. At the time of refunding, the 1993 and 1999 Series bonds had principal balances outstanding of \$56,370,000 and \$299,680,000, respectively. The proceeds for the refunding were transferred to an escrow agent who used the proceeds to purchase non-callable and non-prepayable obligations of the United States of America or held as cash and are to be held in an irrevocable trust to be used for the payment of the principal of and interest on the 1993 and 1999 Series bonds. The advance refunding met the requirements of an in-substance defeasance and the 1993 and 1999 bonds were removed from GPA's financial statements. The advance refunding resulted in a loss on defeasance totaling \$17,283,801 representing the difference between the reacquisition price and the carrying amount of the 1993 and 1999 bonds. Although the advance refunding resulted in the recognition of an accounting loss, GPA in effect reduced its aggregate debt service payments by \$16,506,398 over the next twenty years and obtained an economic gain (difference between the present values of the old debt and the new debt service payments) of \$27,940,966.

In December 2017, GPA refunded its 2010 Series bonds through the issuance of the 2017 Series bonds. At the time of refunding, the 2010 Series bonds had a principal balance outstanding of \$150,440,000. The proceeds for the refunding were transferred to an escrow agent who used the proceeds to purchase non-callable and non-prepayable obligations of the United States of America or held uninvested as cash and are to be held in an irrevocable trust to be used for the payment of the principal of and interest on the 2010 Series bonds. The advance refunding met the requirements of an in-substance defeasance and the 2010 bonds were removed from GPA's financial statements. The advance refunding resulted in a loss on defeasance totaling \$18,390,430 representing the difference between the reacquisition price and the carrying amount of the 2010 bonds. Although the advance refunding resulted in the recognition of an accounting loss, GPA in effect reduced its aggregate debt service payments by \$11,528,439 over the next twenty-two years and obtained an economic gain (difference between the present values of the old debt and the new debt service payments) of \$7,773,490.

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Notes to Financial Statements, continued

**6. Noncurrent Liabilities, continued**

**A. Long-term Debt, continued**

Debt Refunding, continued

In July 2022, GPA refunded its 2012 Series bonds through the issuance of the 2022 Series bonds. At the time of refunding, the 2012 Series bonds had a principal balance outstanding of \$285,795,000. The proceeds for the refunding were transferred to an escrow agent who used the proceeds to purchase non-callable and non-prepayable obligations of the United States of America or held uninvested as cash and are to be held in an irrevocable trust to be used for the payment of the principal of and interest on the 2012 Series bonds. The advance refunding met the requirements of an in-substance defeasance and the 2012 bonds were removed from GPA's financial statements. The advance refunding resulted in a loss on defeasance totaling \$2,224,524 representing the difference between the reacquisition price and the carrying amount of the 2012 bonds. Although the advance refunding resulted in the recognition of an accounting loss, GPA in effect reduced its aggregate debt service payments by \$43,135,796 over the next twenty-three years and obtained an economic gain (difference between the present values of the old debt and the new debt service payments) of \$5,772,263.

In July 2024, GPA refunded portion of its 2014 Series bonds through the issuance of the 2024 Series bonds. At the time of refunding, the 2014 Series bonds had a principal balance outstanding of \$58,950,000. The proceeds for the refunding were transferred to an escrow agent who used the proceeds to purchase non-callable and non-prepayable obligations of the United States of America or held uninvested as cash and are to be held in an irrevocable trust to be used for the payment of the principal of and interest on the 2014 Series bonds. The advance refunding met the requirements of an in-substance defeasance and the portions of the 2014 bonds were removed from GPA's financial statements. The advance refunding resulted in a gain on defeasance totaling \$2,583,926 representing the difference between the reacquisition price and the carrying amount of the 2014 bonds. The advance refunding resulted an economic gain (difference between the present values of the old debt and the new debt service payments) of \$4,619,292.

The loss on refunding of the bonds is amortized using the effective interest method over the average remaining life of the old bonds which approximated the average life of the new bonds. As of September 30, 2025 and 2024, the net unamortized balance of the loss on refunding amounted to \$8,721,822 and \$9,780,478, respectively.

At September 30, 2025 and 2024, bonds outstanding amounting to \$554,720,000 and \$594,765,000, respectively, were considered defeased.

All of GPA's outstanding bonds are public offerings sold through competitive sale. GPA has no direct borrowings.

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Notes to Financial Statements, continued

**6. Noncurrent Liabilities, continued**

**A. Long-term Debt, continued**

Debt Refunding, continued

Changes in GPA's long-term debt for the years ended September 30, 2025 and 2024 are as follows:

	Outstanding October 1, <u>2024</u>	<u>Increases</u>	<u>Decreases</u>	Outstanding September 30, <u>2025</u>	<u>Current</u>
Long-term debt:					
2014 Series Senior bonds	\$ 6,845,000	\$ ---	\$( 1,845,000)	\$ 5,000,000	\$ ---
2017 Series Senior bonds	143,990,000	---	( 4,245,000)	139,745,000	4,460,000
2022 Series Senior bonds	232,955,000	---	( 9,765,000)	223,190,000	10,255,000
2024 Series Senior bonds	54,830,000	---	---	54,830,000	1,810,000
Unamortized premium on bonds	<u>34,630,893</u>	<u>---</u>	<u>( 1,439,263)</u>	<u>33,191,630</u>	<u>---</u>
	<u>\$473,250,893</u>	<u>\$ ---</u>	<u>\$(17,294,263)</u>	<u>\$455,956,630</u>	<u>\$16,525,000</u>
	Outstanding October 1, <u>2023</u>	<u>Increases</u>	<u>Decreases</u>	Outstanding September 30, <u>2024</u>	<u>Current</u>
Long-term debt:					
2014 Series Senior bonds	\$ 67,550,000	\$ ---	\$(60,705,000)	\$ 6,845,000	\$ 1,845,000
2017 Series Senior bonds	148,040,000	---	( 4,050,000)	143,990,000	4,245,000
2022 Series Senior bonds	251,830,000	---	(18,875,000)	232,955,000	9,765,000
2024 Series Senior bonds	---	54,830,000	---	54,830,000	---
Unamortized premium on bonds	<u>34,876,271</u>	<u>---</u>	<u>( 245,378)</u>	<u>34,630,893</u>	<u>---</u>
	<u>\$502,296,271</u>	<u>\$ 54,830,000</u>	<u>\$(83,875,378)</u>	<u>\$473,250,893</u>	<u>\$15,855,000</u>

Bond Covenants

The Indenture, dated December 1, 1992, as subsequently amended and supplemented by Supplemental Indentures, sets forth the establishment of accounts, the application of revenues, and certain other covenants to ensure payment of debt service. Management believes GPA was in compliance with all bond covenants as of and for the years ended September 30, 2025 and 2024.

The primary requirements of the Indenture are summarized below:

Rate Covenant - GPA has covenanted to at all times to establish, fix, prescribe and collect rates and charges for the sale or use of electric energy produced, transmitted, distributed or furnished from the system so as to yield, with respect to the then immediately following twelve months, net revenues equal to at least 1.30 times of the annual debt service. Net revenues are defined as all revenues received during the period less maintenance and operation expenses incurred during such period.

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Notes to Financial Statements, continued

**6. Noncurrent Liabilities, continued**

**A. Long-term Debt, continued**

Bond Covenants, continued

Revenue Fund – The Indenture requires GPA to deposit all revenues upon receipt in the revenue fund. Amounts in the revenue fund are to be used to pay budgeted maintenance and operation expenses and transfer the remaining moneys to different fund accounts.

Working Capital Requirement – Working capital refers to the amount of cash GPA maintains at any given time to pay for its operations. GPA must maintain a balance in such account equal to one-twelfth of the budgeted maintenance and operation expenses for the then current fiscal year.

Bond Fund - the Indenture created the Bond Fund solely for the purposes of: (1) paying interest on the Senior Bonds when due and payable; (2) paying principal of the Serial Senior Bonds when due and payable; and (3) purchasing and redeeming or paying at maturity the Term Senior Bonds.

Bond Reserve Fund - the Indenture created a Bond Reserve Fund available for the purpose of paying debt service on Bonds in the event of a deficiency in the Bond Fund. GPA is required to maintain an amount within the Bond Reserve Fund equal to the maximum annual debt service for the then current or future fiscal year on all outstanding bonds.

Events of default with finance related consequences - the Indenture specifies a number of Events of Default and related remedies. In the event that the amount in any Fund or Account is insufficient for the purposes for which such Fund or Account was established, the Trustee shall transfer such amount as is necessary to satisfy such deficiency. If an event of default continues, the Trustee is entitled, and if requested to do so by the Bondholders, to declare the principal and accrued interest to be due and payable immediately upon notice in writing to GPA.

Acceleration - the remedies granted to the Trustee and the Bondholders under the Indenture do not include any right to accelerate the payment of the outstanding bonds. The Trustee is authorized to take certain actions upon the occurrence of an event of default, including proceedings to enforce the rights of Bondholders as outlined in the Indenture.

**Guam Power Authority**  
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Notes to Financial Statements, continued

**6. Noncurrent Liabilities, continued**

**B. Other Long-term Liabilities**

Changes in other long-term liabilities in fiscal years 2025 and 2024 were as follows:

	Outstanding October 1, <u>2024</u>	<u>Increases</u>	<u>Decreases</u>	Outstanding September 30, <u>2025</u>	<u>Current</u>
Others:					
Lease liabilities	\$6,783,480	\$ ---	\$( 5,623,024)	\$ 1,160,456	\$1,005,258
Net pension liability	82,928,842	---	(13,431,896)	69,496,946	---
OPEB liability	154,610,401	---	(27,107,107)	127,503,294	---
Customer advances for construction	<u>721,114</u>	<u>25,287</u>	<u>---</u>	<u>746,401</u>	<u>---</u>
	<u>\$245,043,837</u>	<u>\$ 25,287</u>	<u>(46,162,027)</u>	<u>\$198,907,097</u>	<u>\$1,005,258</u>
	Outstanding October 1, <u>2023</u>	<u>Increases</u>	<u>Decreases</u>	September 30, <u>2024</u>	<u>Current</u>
Others:					
Lease liabilities	\$11,705,683	\$ ---	\$( 4,922,203)	\$ 6,783,480	\$4,802,469
Net pension liability	91,535,179	---	( 8,606,337)	82,928,842	---
OPEB liability	130,691,710	23,918,691	---	154,610,401	---
Customer advances for construction	<u>674,124</u>	<u>46,990</u>	<u>---</u>	<u>721,114</u>	<u>---</u>
	<u>\$234,606,696</u>	<u>\$23,965,681</u>	<u>\$(13,528,540)</u>	<u>\$245,043,837</u>	<u>\$4,802,469</u>

DCRS sick leave liability decreased by \$505,685 in 2025 and increased by \$601,061 in 2024. Employees' annual leave increased in 2025 and 2024 by \$96,875 and \$459,476, respectively.

**7. Leases**

Leased assets at September 30, 2025 consists of the following:

<u>Lease Description</u>	<u>Classification</u>	<u>Gross Balance</u>	<u>Accumulated Amortization</u>	<u>Net Balance</u>
Fuel Storage	Fuel Storage	\$19,870,827	\$18,933,722	\$ 937,105
Ground lease	Land	563,486	375,657	187,829
Copier equipment	Equipment	401,779	401,779	---
Office building	Building	<u>279,104</u>	<u>243,582</u>	<u>35,522</u>
		<u>\$21,115,196</u>	<u>\$19,954,740</u>	<u>\$ 1,160,456</u>

Leased assets at September 30, 2024 consists of the following:

<u>Lease Description</u>	<u>Classification</u>	<u>Gross Balance</u>	<u>Accumulated Amortization</u>	<u>Net Balance</u>
Fuel Storage	Fuel Storage	\$19,870,827	\$13,365,577	\$ 6,505,250
Ground lease	Land	563,486	281,743	281,743
Copier equipment	Equipment	401,779	401,779	---
Office building	Building	<u>279,104</u>	<u>182,686</u>	<u>96,418</u>
		<u>\$21,115,196</u>	<u>\$14,231,785</u>	<u>\$ 6,883,411</u>

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Notes to Financial Statements, continued

**7. Leases, continued**

The following represent significant leases included in the fuel storage category:

- A lease agreement for fuel storage tanks effective September 1, 2013. The contract includes fixed annual fees escalating 4% every year until August 31, 2022. In July 2022, the lease was extended until August 2025. In August 2025, GPA entered into a new agreement to lease the fuel storage tanks for 12 months expiring on August 2026.
- A lease agreement for the use of pipelines effective September 1, 2013. The contract includes fixed annual fees escalating at a certain percentage every year until August 31, 2022. In July 2022, the lease was extended until August 2025. In August 2025, GPA entered into a new agreement for the use of pipelines for 12 months expiring on August 2026.
- A lease agreement for additional fuel storage tank effective January 1, 2018. The contract includes fixed annual fees every year until December 31, 2022. In December 2022, the lease was then extended until May 2024. In May 2024, GPA exercised the option to extend the lease term until June 2026.
- A lease agreement for additional fuel storage tank effective July 1, 2022. The contract includes fixed annual fees every year until June 30, 2023. In December 2022, the lease was extended until June 2024. In May 2024, GPA exercised the option to extend the lease term until June 2026.

The future lease payments for the aforementioned agreements are as follows:

<u>Year ending September 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 1,005,258	\$ 15,942	\$ 1,021,200
2027	<u>100,248</u>	<u>1,992</u>	<u>102,240</u>
	<u>\$ 1,105,506</u>	<u>\$ 17,934</u>	<u>\$ 1,123,440</u>

**8. Agreements with the U.S. Navy**

On September 15, 1996, a lease agreement was entered into between GPA and the U.S. Navy (Navy) to transfer to GPA the operations, maintenance, and custody of certain Navy-owned electrical transmission and distribution lines, electric power generation facilities, related structures and equipment, together with the associated land interest. The facilities are leased to GPA at no cost for a period of 50 years.

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Notes to Financial Statements, continued

**8. Agreements with the U.S. Navy, continued**

On August 1, 2012, GPA and the Navy entered into a Utility Services Contract (USC) for a period of ten years, unless terminated early at the option of the Navy, with no option for extension. Key features of the USC include transfer of certain Navy facilities to GPA at no charge, calculation of power rates charged to the Navy in accordance with the methodology approved by the PUC, GPA's continued use of the Navy's assets and associated real estate assets at no charge, compensation by GPA to the Navy for energy supplied to GPA's customers from Navy dedicated facilities, weekly fuel payments by the Navy, supply of water to Guam Waterworks Authority (GWA) by the Navy for power generation facilities, maintenance of a minimum contract demand with no maximum demand provision, and payment within fifteen days of electric billing by the Navy, subject to late payment charges. During the years ended September 30, 2025 and 2024, GPA billed the Navy \$90,000,304 and \$95,580,987, respectively, for sales of electricity under the USC. Receivables from the Navy were \$4,711,704 and \$3,870,937 as at September 30, 2025 and 2024, respectively.

On August 31, 2015, GPA and the Navy entered into a Basic Ordering Agreement (BOA) which enumerates task items that are to be contracted to identify, develop and/or implement work on Navy facilities and utility systems. The tasks are generally related to energy services including renewable energy and energy efficiency. The period during which the orders may be placed against the BOA may not exceed five years. On August 26, 2020, GPA and the Navy executed their first task under the BOA. However, no costs have been incurred as of September 30, 2025.

**9. Commitments and Contingencies**

**Fuel Purchase Contracts**

In November 2019, GPA entered into diesel fuel supply contracts with IP&E Guam, Inc. and Mobil Oil Guam, Inc. The agreements are for two years beginning January 1, 2020 with an option to extend for three years, renewable annually. GPA extended the contracts until December 31, 2024. Subsequently, GPA re-entered into diesel fuel supply contracts with IP&E Guam, Inc. and Mobil Oil Guam, Inc. The agreements are for three years beginning January 1, 2025 with an option to extend for two years, renewable annually.

In September 2020, GPA entered into residual fuel oil (RFO) supply contract with Hyundai Corporation. The agreement is for three years commencing on or about September 1, 2020 until August 31, 2023 with the options to extend for two (2) additional one (1) year terms, upon mutual agreement of both parties. In March 2024, both parties amended the second one-year term extension, extending the contract for two years, with the Fuel Purchase Contract expiring on August 31, 2026. The minimum purchase under the contract is 1,000,000 barrels per year of Ultra-Low Sulfur Fuel Oil.

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Notes to Financial Statements, continued

**9. Commitments and Contingencies, continued**

**Fuel Purchase Contracts, continued**

In February 2024, GPA entered into a bulk supply contract for diesel fuel with Hyundai Corporation. The agreement is for three years commencing on or about February 6, 2024 and continuing until February 5, 2027 with options to extend for two (2) additional one (1) year terms, upon mutual agreement of both parties.

**Performance Management Contracts**

GPA entered into a Performance Management Contract (PMC) for the operation and maintenance of the Cabras 1 and 2 generators, effective on October 1, 2010, for a period of five years with an option to extend for another five-year term, which expired on September 2020. Fees under the PMC are subject to certain incentives and penalties, as agreed by both parties. On July 30, 2020, the Guam PUC approved GPA's petition to award the bid to Taiwan Electrical and Mechanical Engineering Services, Inc. (TEMES) for the base period total cost of \$9,969,188 for three years with an option to extend up to two additional one-year terms. The second one-year term extension was exercised, extending the contract until September 30, 2025. The minimum payment for the year ended September 30, 2025 was \$2,773,220. On July 25, 2025, GPA was authorized to extend the TEMES PMC contract to January 31, 2026 for Fixed Management Fees and Reimbursable O&M expenses totaling \$1,426,091. However, due to additional delay in commercial operation date of Ukudu Power Plant, CCU authorized GPA to petition for the approval of extension from February 1, 2026 until May 31, 2026.

GPA entered into a PMC for the Dededo, Macheche and Yigo combustion turbine power plants for a period of five years commencing on March 1, 2016 with options to extend for one additional three-year term and one additional two-year term. The fees are subject to certain incentives and penalties, as agreed by both parties. The first three-year term extension was exercised and the PMC is expiring on February 28, 2026, and further extended to July 31, 2026. As of September 30, 2025, the remaining commitment for 2026 is \$363,003.

**Fuel Bulk Storage Facility Contract**

In September 2023, GPA entered into an agreement for the management and operation of its fuel bulk storage facility. The agreement is for three years, to take effect October 1, 2023 until September 30, 2026, with an option to extend the contract for two additional one-year terms.

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Notes to Financial Statements, continued

**9. Commitments and Contingencies, continued**

**Renewable Energy Contracts**

GPA entered into two renewable energy purchase agreements to purchase 20 MW and 5.65 MW of solar renewable energy. The commercial operation date of the two solar plants was October 30, 2015. The agreements include escalating contract prices per MW hour until 2041 and 90% minimum production which is the minimum requirement per contract year that is to be met to avoid production shortfall penalties. The total minimum renewable energy purchase commitment is 1.1 million MW hours.

In August 2018, GPA executed three renewable energy purchase agreements to purchase a total of 120 MW of solar renewable energy. The 60 MW Solar Project under KEPCO commenced operations in June 2022 until 2047. The agreement includes escalating contract prices per MW hour until 2047 and 90% minimum production which is the minimum requirement per contract year that is to be met to avoid production shortfall penalties. The total minimum renewable energy purchase commitment is 3.1 million MW hours. The other remaining 60MW project was terminated in March 2025.

At September 30, 2025, the minimum future renewable energy purchases are as follows:

<u>Year ending September 30,</u>	<u>Amount</u>
2026	\$ 20,883,476
2027	20,942,081
2028	20,988,248
2029	21,054,053
2030	21,041,450
2031 through 2035	106,520,169
2036 through 2040	108,461,941
2041 through 2045	63,757,463
2046 through 2047	<u>21,315,308</u>
	<u>\$404,964,189</u>

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Notes to Financial Statements, continued

**9. Commitments and Contingencies, continued**

**Energy Conversion Agreement**

In January 2019, ownership of a power plant under an energy conversion agreement was transferred to GPA. GPA entered into an agreement with the same company to continue to manage and operate the power plant for a period of five years. In March 2023, an amendment was made to extend the management until January 2029. The operation and maintenance fees are calculated based on factors stated in the agreement and paid on a monthly basis. GPA also pays a monthly recapitalization fee of \$305,265 consisting of payments for capital and performance improvement projects, operations and maintenance fees, 4% cost of money and 10% contingency. The total recapitalization fees paid during the year ended September 30, 2024 was \$959,400, of which \$466,972 were prepaid. \$5,310,103 related to capital projects were recorded in utility plant assets for the year ended September 30, 2024.

As amended, effective January 30, 2024, the recapitalization fees clause was deleted in its entirety and the related prepaid expenses and other current assets and liabilities reversed in the accompanying 2024 statement of net position. Additionally, no recapitalizations fees are recorded for the year ended September 30, 2025.

In November 2019, GPA entered into a 25-year energy conversion agreement with Guam Ukudu Power LLC (Ukudu) under which GPA is contracted to purchase all of the capacity and output from the power plant facility to be constructed. GPA is currently assessing the accounting treatment for this agreement on its financial statements after the Commercial Operation Date (COD) of the facility. In addition, GPA paid Ukudu \$40 million on December 26, 2025, which is the COD of the facility. Ukudu will transfer to GPA all ownership, custody and control of the all or relevant part of the facility at the end of the 25-year term. Following delays beyond the revised COD of the facility, GPA has levied \$20.6 million in penalty charges against the operator which were collected in March and April 2026.

**Capital Commitments**

As of September 30, 2025, GPA has various on-going construction contracts with a total contract price of \$20.2 million, of which \$10.2 million is recorded in construction work in progress.

**Self-Insurance**

GPA self-insures its transmission and distribution (T&D) plant, because no insurance is available at reasonable rates.

As the result of a PUC Order, GPA adds an insurance charge of \$0.00290 per kWh for civilian ratepayers and from \$0.00035 per kWh to \$0.00070 per kWh for the Navy until a self-insurance fund balance of \$20 million is achieved. Insurance charge proceeds are transferred to the restricted self-insurance fund to be used to cover losses that would normally be covered by insurance. GPA is not prohibited from petitioning PUC for approval to use the self-insurance fund for additional purposes to the extent that such losses are not covered by insurance.

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Notes to Financial Statements, continued

**9. Commitments and Contingencies, continued**

**Self-Insurance, continued**

In 2015, GPA reached the \$20 million self-insurance cap and the insurance surcharge was discontinued.

In July 2021, CCU approved a \$10 million drawdown from the self-insurance used for partial settlement of fuel cost, resulting in the fund balance to fall to less than \$18 million, which is the threshold for surcharge reactivation. The insurance surcharge was reactivated effective August 1, 2021.

The self-insurance fund, included in restricted cash and cash equivalents held by GPA, was \$14,504,340 and \$14,481,151 at September 30, 2025 and 2024, respectively, and is included in the cash and cash equivalent – restricted in the accompanying statements of net position.

**Litigation**

GPA has several asserted and unasserted claims outstanding as of September 30, 2025. It is not possible for the management of GPA to estimate the ultimate resolution of these matters and therefore, no provision for any liability that may result from these claims has been made in the accompanying financial statements.

**U.S. Environmental Protection Agency**

On May 24, 1986, the administrator of the U.S. Environmental Protection Agency (EPA) granted a continuing exemption to GPA under the provisions of Section 325(b) of the Clean Air Act, as amended. The terms of the exemption require monitoring by EPA, certain commitments by GPA regarding fuel stocks, and reporting and delineation of grounds for revocation of the exemption.

In February 2011, EPA, under the Clean Air Act, established new rules under National Emission Standards for Hazardous Air Pollutants for Reciprocating Internal Combustion Engine Maximum Achievable Control Technology (RICE MACT). These rules require stack emissions control and continuous monitoring system equipment to be installed on all GPA peaking and baseload diesel generators including its Cabras 3 and 4 and MEC 8 and 9 slow speed diesel units. Compliance under the diesel MACT was due May 3, 2013. Non-compliance under the diesel MACT could result in penalty fees of \$37,500 per unit per day. GPA applied for and received a one-year extension for complying with the rules with respect to its small diesel peaking units. The required stack emission equipment was installed within the extension period. The Cabras 3 and 4 power plants are no longer subject to compliance due to an explosion and fire in August 2015.

EPA also established rules for Electric Generating Unit Maximum Achievable Control Technology (EGU MACT) which applies to Cabras 1 and 2 and Tanguisson steam boiler units. Compliance under the EGU MACT was required by April 2015. Non-compliance could result in penalty fees of \$37,500 per unit per day. GPA obtained PUC approval to early terminate the associated energy conversion agreement of the Tanguisson unit. By deactivating the Tanguisson unit, GPA did not incur compliance costs for this unit.

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Notes to Financial Statements, continued

**9. Commitments and Contingencies, continued**

**U.S. Environmental Protection Agency, continued**

As to compliance with the other units subjected to RICE MACT and EGU MACT, GPA and EPA entered into a consent decree allowing time for GPA to comply with the regulations and allowing potential fines and penalties for non-compliance to be used for compliance with regulations. In early February 2020, EPA and GPA signed the consent decree. The US District Court approved the consent decree on April 20, 2020 and this approval shall constitute the final judgement to GPA. Due to the COVID-19 pandemic, GPA encountered delays in completing some of the objectives set forth in the consent decree. On January 14, 2022, the US District Court approved certain modifications of the consent decree most of which pertain to the schedules for implementing the injunctive relief required by the decree. The consent decree requires monetary penalties for not accomplishing the various objectives by the required dates. Some of the objectives of the consent decree follow:

- a. permanently retire Cabras 1 and 2 units by October 31, 2024.
- b. bring the MEC 8 and 9 units into compliance by switching from residual fuel oil to ultra-low sulfur diesel oil and installing oxidation catalysts by July 31, 2022, which was completed.
- c. construct a new power plant that will comply with the requirements of Clean Air Act to be activated by April 30, 2024.
- d. pay a sum of \$400,000 as a civil penalty. This penalty was settled on May 1, 2020.

Additionally, the timelines for a and c were further delayed due to Typhoon Mawar in May 2023. GPA applied to the USEPA for extensions of time to meet these milestones in the consent decree and all of the requests were approved on December 9, 2024 to allow the completion of the new power plant by September 30, 2025 and the permanent retirement of Cabras 1 and 2 units by March 31, 2026. The new power plant was placed in service in December 2025 and Cabras 1 and 2 units are scheduled to be retired by June 26, 2026.

**Hazardous Waste Assessment**

Guam Public Law 20-110 requires certain entities to remit payments to a hazardous substance expense fund. There are questions as to the enforceability of the law; accordingly, no provision has been made in the accompanying financial statements for payments to be made under this law. GPA is covered by its self-insurance and worker's compensation insurance in case of accidents due to hazardous substances.

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Notes to Financial Statements, continued

**9. Commitments and Contingencies, continued**

**Autonomous Agency Collections Fund**

On March 31, 2011, GPA received an invoice from the Government of Guam Department of Administration (GovGuam DOA) of \$12,250,000 representing an annual assessment of \$875,000 for each of the fiscal years 1998 to 2011 pursuant to 5 GCA Chapter 22 Section 22421, Transfer of Autonomous Agency Revenues To Autonomous Agency Collections Fund. In September 2013, GPA received another invoice for \$875,000 from the Chamorro Land Trust Commission referring to the same annual assessment aforementioned. There were no invoices received for the years ended September 30, 2025 and 2024. GPA obtained approval from the CCU to offer GovGuam DOA a settlement amount of \$2.6 million. However, such settlement offer is conditional on the approval by the PUC of a surcharge to recover the assessment from ratepayers. The PUC has not approved the surcharge as of September 30, 2025 and therefore, no liability or other impact has been recognized in the accompanying financial statements.

**Merit System**

In 1991, Public Law 21-59 was enacted to establish a bonus system for employees of GovGuam, autonomous and semi-autonomous agencies, public corporations and other public instrumentalities of GovGuam who earn a superior performance grade. The bonus is calculated at 3.5% of the employee's base salary beginning 1991 but was suspended by law for the years 1996, 2002, 2003 and 2004. Between 1991 and 2008, GPA did not calculate or pay any bonuses. In 2010, the Guam Legislature authorized GPA to implement a Pay for Performance program, similar to the GovGuam unified pay systems for certified, technical and professional positions, covering the evaluation period of 2009. As of September 30, 2025 and 2024, the CCU determined that there was no liability for employees covered in the new pay system. Therefore, no liability has been recognized in the accompanying financial statements.

**Integrated Resource Plan**

The 2012 developed Integrated Resource Plan (IRP) of GPA was updated in 2022 (2022 IRP). The objectives of the Authority's 2022 IRP includes identifying the timing, size and technology of future power generating units and addressing issues such as fuel diversification and the renewable portfolio standards. More specifically, the 2022 IRP is focused on (1) transitioning the Authority's fuel supply from residual fuel oils to ULSD and LNG by building new facilities fueled by ULSD and/or LNG and retrofitting existing facilities to be fueled by ULSD, and (2) retiring facilities that are operating beyond their expected useful life.

In August 2015, GPA lost 78 MW of base load capacity and experienced insufficient generation reserve after the explosion and fire at the Cabras 4 Power Plant. The PUC ordered GPA to update the IRP in consideration of this event. The results of the updated IRP indicated that GPA should procure up to 180 MW of combined cycle units. In October 2016, the PUC authorized GPA to proceed with procurement and in October 2019, the PUC approved the energy conversion agreement for a 198 MW power plant build, own/operate and transfer contract. The PUC Order, however, does not include the authorization or approval for any use of LNG as a fuel source for the new plant.

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Notes to Financial Statements, continued

**9. Commitments and Contingencies, continued**

**Asset Retirement Obligation**

GPA has power plants that were identified to be retired in the future. Upon retirement, GPA may incur costs to dismantle and clean-up the power plants. As of September 30, 2025, GPA has no legal or contractual obligation to perform these actions when they retire their assets; therefore, no provision for this potential cost has been recorded in the accompanying financial statements.

**Effect of Typhoon Mawar**

On May 24, 2023, the island of Guam suffered severe damages caused by super typhoon Mawar. GPA performed its damage assessment processes, and its submission of application to the Federal Emergency Agency (FEMA) for potential funding to cover eligible items is ongoing. For the year ended September 30, 2024, \$5,696,000 in repair and other costs due to damages from typhoon Mawar is included as a component of other expense, net in the accompanying statements of revenues, expenses and changes in net position. In February 2026, GPA was awarded approximately \$4,171,000 by FEMA for labor, equipment and material costs incurred by GPA to repair damages caused by super typhoon Mawar. In April 2026, FEMA approved a \$10,807,651 federal share for GPA to repair power distribution infrastructure destroyed by Typhoon Mawar. The total eligible net project cost for this specific repair program is \$12,008,502, in which GPA is responsible for the remaining non-federal local match of \$1,200,851.

**Aggreko Temporary Power**

In April 2024, GPA commissioned Aggreko to supply GPA with 24 diesel units owned and operated by Aggreko that will provide 20 MW of additional power for two years, beginning mid-July 2024. Aggreko will supply, install, operate and maintain the temporary power services at the Yigo CT site. The CCU and PUC approved the temporary power purchase in January 2024 and February 2024, respectively. The temporary power is anticipated to address energy shortfalls when existing generators are down for maintenance or repair and to address renewable shortfalls during cloudy or rainy weather. During the years ended September 30, 2025 and 2024 approximately \$10,178,000 and \$3,353,000, respectively, are included in other production costs in the accompanying statements of revenue, expenses and changes in net position.

**10. Related Party Transactions and Balances**

During the years ended September 30, 2025 and 2024, GPA billed GovGuam agencies amounting to \$63,977,740 and \$70,437,252, respectively, for sales of electricity included in the accompanying statements of revenues, expenses and changes in net position. Receivables from GovGuam agencies were \$5,550,155 and \$13,963,330 as at September 30, 2025 and 2024, respectively (see Note 3), included in the accounts receivable, net in the accompanying statements of net position.

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Notes to Financial Statements, continued

**10. Related Party Transactions and Balances, continued**

GPA provides electrical and administrative services to GWA, a component unit of the GovGuam, which is also governed by the CCU. Electricity sales to GWA for the years ended September 30, 2025 and 2024 were \$19,916,753 and \$21,891,776, respectively, for sales of electricity included in the accompanying statements of revenues, expenses and changes in net position. Outstanding receivables were \$1,372,077 and \$1,912,578 as at September 30, 2025 and 2024, respectively, which are included in the GovGuam agencies receivable mentioned above.

On June 23, 2009, GPA and GWA entered into a Memorandum of Understanding (MOU) where each agency agrees to provide administrative, operational, maintenance, repair and other specified services on behalf of the other agency and each will reimburse the other for their actual costs for providing said services. Total billings by GPA to GWA for administrative expenses and cost reimbursements were \$153,338 and \$272,632 for the years ended September 30, 2025 and 2024, respectively, and is included in miscellaneous revenues in the accompanying statements of revenues, expenses and changes in net position. Outstanding receivables of \$150,168 and \$153,172 as of September 2025 and 2024, respectively, are included in accounts receivables, net in the accompanying statements of net position.

Effective October 1, 2015, GPA and GWA implemented an agreement to share in the costs of the office building commonly occupied by them for an annual cost of \$269,170 due from GWA to GPA. GWA also shares in the actual costs incurred for security, janitorial services, building insurance and other maintenance costs. Total billings by GPA to GWA for its share in the costs of the office building were \$637,963 and \$620,400 for the years ended September 30, 2025 and 2024, respectively, and are included in miscellaneous revenues in the accompanying statements of revenues, expenses and changes in net position. Outstanding receivables of \$59,884, and \$30,382 as at September 30, 2025 and 2024, respectively, are included in accounts receivables, net in the accompanying statements of net position.

GWA billed GPA for water and sewer charges totaling \$641,507 and \$2,914,300 for the years ended September 30, 2025 and 2024, respectively, and are included in other production expenses in the accompanying statements of revenues, expenses and changes in net position. The amount due to GWA at September 30, 2025 and 2024 of \$618,464 and \$2,494,554, respectively, is included in accounts payable - operations in the accompanying statements of net position.

In October 2011, U.S. Federal Emergency Management Agency (FEMA) reimbursed GPA for certain typhoon related costs incurred in 2002 of approximately \$1,800,000. The reimbursement was received by GovGuam DOA which plans to offset such amount against billings to GPA related to the Autonomous Agency Collections Fund (see note 9). Due to uncertainty of receipt, GPA has not recorded the reimbursement in its accompanying financial statements.

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Notes to Financial Statements, continued

**11. Restricted Net Position**

At September 30, 2025 and 2024, net position was restricted for the following purposes:

	<u>2025</u>	<u>2024</u>
Debt service	\$15,700,776	\$14,290,754
Budgeted maintenance and operating expenses	8,106,570	9,054,712
Demand Side Management Program and projects	<u>4,370,294</u>	<u>6,047,165</u>
	<u>\$28,177,640</u>	<u>\$29,392,631</u>

**12. Capital Assets**

A summary of changes in capital assets for the year ended September 30, 2025 is as follows:

	<u>Estimated Useful Lives in Years</u>	<u>Beginning Balance October 1, 2024</u>	<u>Transfers and Additions</u>	<u>Transfers and Deletions</u>	<u>Ending Balance September 30, 2025</u>
<u>Depreciable:</u>					
Other production plant	25-Dec	\$ 266,662,832	\$ 9,352,413	\$( 188,118 )	\$ 275,827,127
Distribution plant	15-45	130,232,909	8,793,308	( 1,920,252 )	137,105,965
Transmission plant	30-45	233,326,825	2,384,455	( 175,550 )	235,535,730
Steam production plant	25-50	475,693,588	684,684	---	476,378,272
General plant	3 - 60	<u>122,692,664</u>	<u>5,738,243</u>	<u>( 1,303,911 )</u>	<u>127,126,996</u>
		1,228,608,818	26,953,103	( 3,587,831 )	1,251,974,090
Accumulated depreciation		<u>( 801,505,204 )</u>	<u>( 32,864,708 )</u>	<u>3,038,052</u>	<u>( 831,331,860 )</u>
		<u>427,103,614</u>	<u>( 5,911,605 )</u>	<u>( 549,779 )</u>	<u>420,642,230</u>
<u>Non-depreciable:</u>					
Land and land rights		12,249,830	---	---	12,249,830
Construction work in progress		<u>22,587,487</u>	<u>30,029,245</u>	<u>( 29,076,628 )</u>	<u>23,540,104</u>
		<u>34,837,317</u>	<u>30,029,245</u>	<u>( 29,076,628 )</u>	<u>35,789,934</u>
Utility Plant, net		<u>\$ 461,940,931</u>	<u>\$ 24,117,640</u>	<u>\$( 29,626,407 )</u>	<u>\$ 456,432,164</u>
<u>Lease assets:</u>					
Cost		\$ 21,115,196	\$ ---	\$ ---	\$ 21,115,196
Accumulated amortization		<u>( 14,231,785 )</u>	<u>( 5,722,955 )</u>	<u>---</u>	<u>( 19,954,740 )</u>
Lease assets, net		<u>\$ 6,883,411</u>	<u>\$ ( 5,722,955 )</u>	<u>\$ ---</u>	<u>\$ 1,160,456</u>

**Guam Power Authority**  
(A Component Unit of the Government of Guam)

Notes to Financial Statements, continued

**12. Capital Assets, continued**

A summary of changes in capital assets for the year ended September 30, 2024 is as follows:

	Estimated Useful Lives in Years	Beginning Balance October 1, 2023	Transfers and Additions	Transfers and Deletions	Ending Balance September 30, 2024
<u>Depreciable:</u>					
Steam production plant	25-50	\$ 451,985,054	\$ 23,708,534	\$ ---	\$ 475,693,588
Other production plant	25-Dec	259,478,480	8,578,904	( 1,394,552 )	266,662,832
Transmission plant	30-45	233,379,072	123,306	( 175,553 )	233,326,825
Distribution plant	15-45	130,142,846	90,063	---	130,232,909
General plant	3 - 60	<u>118,060,951</u>	<u>5,029,820</u>	<u>( 398,107 )</u>	<u>122,692,664</u>
		1,193,046,403	37,530,627	( 1,968,212 )	1,228,608,818
Accumulated depreciation		<u>( 768,276,528 )</u>	<u>( 34,826,790 )</u>	<u>1,598,114</u>	<u>( 801,505,204 )</u>
		<u>424,769,875</u>	<u>( 2,703,837 )</u>	<u>( 370,098 )</u>	<u>427,103,614</u>
<u>Non-depreciable:</u>					
Land and land rights		12,249,830	---	---	12,249,830
Construction work in progress		<u>30,545,275</u>	<u>11,257,289</u>	<u>( 19,215,076 )</u>	<u>22,587,488</u>
		<u>42,795,105</u>	<u>11,257,289</u>	<u>( 19,215,076 )</u>	<u>34,837,318</u>
Utility Plant, net		<u>\$ 467,564,980</u>	<u>\$ 13,961,126</u>	<u>\$ ( 19,585,174 )</u>	<u>\$ 461,940,932</u>
<u>Lease assets:</u>					
Cost		\$ 21,115,196	\$ ---	\$ ---	\$ 21,115,196
Accumulated amortization		<u>( 9,208,970 )</u>	<u>( 5,022,815 )</u>	<u>---</u>	<u>( 14,231,785 )</u>
Lease assets, net		<u>\$ 11,906,226</u>	<u>\$ ( 5,022,815 )</u>	<u>\$ ---</u>	<u>\$ 6,883,411</u>

GPA reassessed the estimated useful life of Cabras 1 and 2 based on the expected retirement of these plants when the new power plant becomes operational (see note 9). GPA recorded additional depreciation expense of approximately \$2.43 million and \$1.83 million during the years ended September 30, 2025 and 2024 due to the revised estimated useful life of these power plants.

## Required Supplementary Information

Guam Power Authority  
(A Component Unit of the Government of Guam)

Schedule I  
Required Supplementary Information  
Schedule of Proportionate Share of the Net Pension Liability

Defined Benefit Plan  
(Unaudited)

Last 10 Fiscal Years

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Total Government of Guam net pension liability	\$ 1,053,578,607	\$ 1,396,762,577	\$ 1,486,783,582	\$ 963,578,517	\$ 1,246,336,897	\$ 1,214,462,675	\$ 1,179,192,550	\$ 1,142,249,393	\$ 1,368,645,126	\$ 1,436,814,230
Guam Power Authority's (GPA's) proportionate share of the net pension liability	\$ 49,412,837	\$ 64,653,895	\$ 75,169,330	\$ 51,163,877	\$ 68,455,958	\$ 69,262,940	\$ 64,825,399	\$ 58,849,896	\$ 71,113,926	\$ 74,504,797
GPA's proportion of the net pension liability	4.69%	4.63%	5.06%	5.31%	5.49%	5.70%	5.50%	5.15%	5.20%	5.19%
GPA's covered-employee payroll**	\$ 29,726,482	\$ 27,612,538	\$ 28,084,220	\$ 28,273,584	\$ 28,706,604	\$ 29,057,547	\$ 28,249,473	\$ 26,188,178	\$ 26,308,182	\$ 26,516,476
GPA's proportionate share of the net pension liability as percentage of its covered employee payroll	166.22%	234.15%	267.66%	180.96%	238.47%	238.36%	229.47%	224.72%	270.31%	280.98%
Plan fiduciary net position as a percentage of the total pension liability	69.68%	59.17%	54.45%	70.14%	61.48%	62.25%	63.28%	60.63%	54.62%	52.32%

\* This data is presented for those years for which information is available.

\*\* Covered-employee payroll data from the actuarial valuation date with one-year lag.

Guam Power Authority  
(A Component Unit of the Government of Guam)

Schedule II  
Required Supplementary Information  
Schedule of Proportionate Share of the Net Pension Liability

Ad Hoc COLA/Supplemental Annuity Plan for DB Retirees  
(Unaudited)

Last 10 Fiscal Years\*

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Total Government of Guam net pension liability***	\$ 304,654,393	\$ 268,893,090	\$ 256,501,295	\$ 308,340,992	\$ 321,889,969	\$ 324,192,725	\$ 289,875,668	\$ 288,147,121	\$ 229,486,687	\$ 235,799,709
Guam Power Authority's (GPA's) proportionate share of the net pension liability	\$ 16,844,927	\$ 14,686,538	\$ 15,888,333	\$ 15,888,333	\$ 16,611,913	\$ 16,449,816	\$ 14,132,063	\$ 13,986,942	\$ 10,942,403	\$ 11,002,776
GPA's proportion of the net pension liability	5.53%	5.46%	6.19%	5.15%	5.16%	5.07%	4.88%	4.85%	4.77%	4.67%
GPA's covered-employee payroll**	\$ 35,045,508	\$ 32,581,720	\$ 29,380,061	\$ 27,436,251	\$ 26,972,315	\$ 25,852,347	\$ 25,052,074	\$ 24,673,401	\$ 24,142,501	\$ 23,861,140
GPA's proportionate share of the net pension liability as percentage of its covered employee payroll	48.07%	45.08%	54.08%	57.91%	61.59%	63.63%	56.41%	56.69%	45.32%	46.11%

\* This data is presented for those years for which information is available.

\*\* Covered-employee payroll data from the actuarial valuation date with one-year lag.

Guam Power Authority  
(A Component Unit of the Government of Guam)

Schedule III  
Required Supplementary Information  
Schedule of Proportionate Share of the Net Pension Liability

Ad Hoc COLA Plan for DCRS Retirees  
(Unaudited)

Last 10 Fiscal Years\*

	2025	2024	2023	2022	2021	2020	2019	2018	2017
Total Government of Guam net pension liability***	\$ 71,407,034	\$ 78,375,419	\$ 60,135,991	\$ 70,547,850	\$ 66,393,472	\$ 59,884,407	\$ 49,342,424	\$ 62,445,490	\$ 61,688,067
Guam Power Authority's (GPA's) proportionate share of the net pension liability	\$ 3,239,182	\$ 3,588,409	\$ 2,799,193	\$ 3,415,505	\$ 3,363,211	\$ 3,507,330	\$ 2,843,640	\$ 3,717,897	\$ 3,818,888
GPA's proportion of the net pension liability	4.54%	4.58%	4.65%	4.84%	5.07%	5.86%	5.76%	5.95%	6.19%
GPA's covered-employee payroll**	\$ 13,642,766	\$ 15,944,913	\$ 14,526,678	\$ 13,613,013	\$ 13,134,227	\$ 13,793,153	\$ 15,241,921	\$ 22,433,189	\$ 22,600,153
GPA's proportionate share of the net pension liability as percentage of its covered employee payroll	23.74%	22.51%	19.27%	25.09%	25.61%	25.43%	18.66%	16.57%	16.90%

\* This data is presented for those years for which information is available.  
 \*\* Covered-employee payroll data from the actuarial valuation date with one-year lag.  
 \*\*\* No assets accumulated in a trust to pay benefits.

Guam Power Authority  
(A Component Unit of the Government of Guam)

Schedule IV  
Required Supplementary Information  
Schedule of the Pension Contributions  
(Unaudited)

Last 10 Fiscal Years\*

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Statutorily required contribution	\$ 7,807,555	\$ 6,764,525	\$ 6,878,689	\$ 6,700,019	\$ 6,649,614	\$ 6,882,846	\$ 7,047,809	\$ 6,458,402	\$ 6,474,792	\$ 6,993,365
Contributions in relation to the statutorily required contribution	<u>7,870,289</u>	<u>6,847,485</u>	<u>6,831,435</u>	<u>6,682,875</u>	<u>6,535,155</u>	<u>6,932,584</u>	<u>7,468,311</u>	<u>6,454,286</u>	<u>6,464,756</u>	<u>6,974,715</u>
Contribution (excess) deficiency	\$( <u>62,734</u> )	\$( <u>82,960</u> )	\$ <u>47,254</u>	\$ <u>17,144</u>	\$ <u>114,459</u>	\$( <u>49,738</u> )	\$( <u>420,502</u> )	\$ <u>4,116</u>	\$ <u>10,036</u>	\$ <u>18,650</u>
GPA's covered-employee payroll **	<u>\$ 29,726,482</u>	<u>\$ 27,612,538</u>	<u>\$ 28,084,220</u>	<u>\$ 28,273,584</u>	<u>\$ 28,273,584</u>	<u>\$ 29,057,547</u>	<u>\$ 29,057,547</u>	<u>\$ 28,249,473</u>	<u>\$ 26,188,178</u>	<u>\$ 26,308,182</u>
Contribution as a percentage of covered-employee payroll	26.48%	24.80%	24.32%	23.64%	23.11%	23.86%	25.70%	22.85%	24.69%	26.51%

\* This data is presented for those years for which information is available.

\*\* Covered-employee payroll data from the actuarial valuation date with one-year lag.

Guam Power Authority  
(A Component Unit of the Government of Guam)

Schedule V  
Required Supplementary Information  
Schedule of the Proportionate Share of the Total OPEB Liability  
(Unaudited)

Last 10 Fiscal Years\*

	2025	2024	2023	2022	2021	2020	2019	2018	2017
Total OPEB liability **	\$2,190,927,585	\$2,734,605,674	\$2,296,447,530	\$ 2,771,848,089	\$ 2,518,489,145	\$ 2,553,523,376	\$ 1,874,970,335	\$ 2,431,048,672	\$ 2,532,753,040
GPA's proportionate share of the total OPEB liability	\$ 127,503,295	\$ 154,610,401	\$ 130,691,710	\$ 174,910,068	\$ 160,364,667	\$ 161,936,073	\$ 120,278,683	\$ 145,955,861	\$ 154,134,007
GPA's proportion of the total OPEB liability	5.82%	5.65%	5.69%	6.31%	6.37%	7.97%	8.64%	6.00%	6.00%
GPA's covered-employee payroll	\$ 35,382,543	\$ 30,828,217	\$ 30,828,217	\$ 40,268,155	\$ 31,845,149	\$ 31,141,489	\$ 29,507,688	\$ 25,806,659	\$ 25,806,659
GPA's proportionate share of the total OPEB liability as percentage of its covered-employee payroll	360.36%	501.52%	423.94%	434.36%	503.58%	520.00%	407.62%	565.57%	597.26%

\* This data is presented for those years for which information is available.

\*\* No assets accumulated in a trust to pay the benefits.

\*\*\* This is a 10-year schedule. However, the information in this schedule is not required to be presented retroactively. Years will be added to this schedule in future fiscal years until 10 years of information is available.

Guam Power Authority  
(A Component Unit of the Government of Guam)

Note to Required Supplementary Information  
(Unaudited)

Year ended September 30, 2025

*Changes of Assumptions – Pension Plans*

Amounts reported in the 2024 actuarial valuation reflected an assumption related to administrative expenses to increase to \$6,574,000 per year.

Amounts reported in the 2023 actuarial valuation reflected an assumption related to administrative expenses to increase to \$6,565,000 per year.

Amounts reported in the 2022 actuarial valuation reflected an assumption related to administrative expenses to increase to \$6,565,000 per year.

Amounts reported in the 2021 actuarial valuation reflected an assumption related to administrative expenses to increase to \$6,565,000 per year.

Amounts reported in the 2020 actuarial valuation reflected an assumption related to administrative expenses to decrease to \$6,439,000 per year.

Amounts reported in the 2019 actuarial valuation reflected an assumption related to administrative expenses to decrease to \$6,860,000 per year.

Amounts reported in the 2018 actuarial valuation reflected an assumption related to administrative expenses to increase to \$7,082,000 per year.

Amounts reported in the 2017 actuarial valuation reflect a change of assumption for payroll growth to 2.75% rather than 3%. The mortality, retirement age and disability assumption were changed to more closely reflect actual experience. Assumption related to administrative expenses reflected an increase to \$6,344,000 per year and a revised allocation to the various pension plans to reflect actual experience.

Amounts reported in the 2016 actuarial valuation reflect a change of assumption for administrative expenses to \$6,078,000 per year rather than \$5,806,000.

Amounts reported in the 2015 actuarial valuation reflect a change of assumption for payroll growth to 3% rather than 3.5% which was used to determine amounts reported prior to 2015. Amounts reported in 2014 reflect an adjustment of expectations for salary increases, disability and retirement age to more closely reflect actual experience. The amounts reported in the 2011 actuarial valuation reflect an expectation of retired life mortality based on the RP-2000 Mortality Table rather than the 1994 U.S. Uninsured Pensioners Table, which was used to determine amounts reported prior to 2011. Amounts reported in 2011 also reflect a change of assumption for valuation of assets to a 3-year phase in for gains/losses relative to interest rate assumption from market value, with fixed income investments at amortized costs which was used to determine amounts reported prior to 2011.

*Other Post-employment Benefit Plan*

The information presented has no assets accumulated in a trust to pay related benefits.

## Supplementary and Other Information

Guam Power Authority  
(A Component Unit of the Government of Guam)

Schedule of Sales of Electricity  
Years ended September 30, 2025 and 2024

	<u>2025</u>	<u>2024</u>
Commercial	\$172,289,605	\$189,397,474
Residential	168,019,635	187,362,047
U.S. Navy	90,000,304	95,580,987
Government of Guam	<u>63,977,740</u>	<u>70,437,252</u>
	<u>\$494,287,284</u>	<u>\$542,777,760</u>
 Annual Electric Sales in kWh		
Residential	524,752,028	537,878,244
Commercial	543,145,876	520,896,718
U.S. Navy	343,262,646	321,758,778
Government of Guam	<u>174,347,588</u>	<u>175,817,236</u>
	<u>1,585,508,138</u>	<u>1,556,350,976</u>

Guam Power Authority  
(A Component Unit of the Government of Guam)

Schedule of Operating and Maintenance Expenses  
Years ended September 30, 2025 and 2024

	<u>2025</u>	<u>2024</u>
Administrative and General:		
Salaries and wages:		
Regular pay	\$ 8,453,204	\$ 7,269,380
Overtime	424,181	258,576
Premium pay	19,431	10,189
Benefits	4,570,433	4,406,361
Pension adjustment	7,505,523	12,192,592
OPEB adjustment	( 888,632)	<u>2,776,134</u>
Total salaries and wages	<u>20,084,140</u>	<u>26,913,232</u>
Insurance	9,662,721	9,158,423
Contract	5,834,969	5,833,637
Retiree healthcare and other benefits	4,572,075	4,397,432
Utilities	167,676	280,627
Other administrative expenses	261,133	285,166
Travel	391,066	306,236
Miscellaneous	191,663	183,632
Trustee fee	131,067	131,242
Operating supplies	107,847	99,213
Training	153,758	198,164
Office supplies	67,720	92,274
Overhead allocations	96,398	64,933
Lease expense	186,502	170,644
Completed work orders	( 826,479)	( 754,446)
Total administrative and general	<u>\$41,082,256</u>	<u>\$47,360,409</u>
Customer Accounting:		
Salaries and wages:		
Regular pay	\$ 2,494,513	\$ 2,185,943
Benefits	229,451	201,152
Overtime	12,251	22,400
Premium pay	<u>119</u>	<u>854</u>
Total salaries and wages	<u>2,736,334</u>	<u>2,410,349</u>
Collection fee	2,410,910	2,178,935
Demand-side management program	2,318,258	1,581,841
Contracts	489,322	444,069
Communication	311,776	308,754
Office supplies	14,967	11,402
Miscellaneous	<u>166,098</u>	<u>126,033</u>
Total customer accounting	<u>\$ 8,447,665</u>	<u>\$ 7,061,383</u>

Guam Power Authority  
(A Component Unit of the Government of Guam)

Schedule of Operating and Maintenance Expenses, continued

	<u>2025</u>	<u>2024</u>
Fuel:		
Salaries and wages:		
Regular pay	\$ 222,777	\$ 161,888
Overtime	471	13,529
Premium pay	3,530	829
Benefits	<u>976</u>	<u>---</u>
Total salaries and wages	<u>227,754</u>	<u>176,246</u>
Fuel	<u>334,800,249</u>	<u>385,585,541</u>
Total production fuel costs	<u>\$335,028,003</u>	<u>\$385,761,787</u>
Other Production:		
Salaries and wages:		
Regular pay	\$ 8,245,961	\$ 7,020,298
Overtime	3,279,856	3,594,208
Premium pay	277,689	264,629
Benefits	<u>753,880</u>	<u>539,519</u>
Total salaries and wages	<u>12,557,386</u>	<u>11,418,654</u>
Contract	5,461,992	6,304,247
Operating supplies	2,111,694	2,462,884
Overhead allocations	2,825,052	2,440,240
Completed work orders	1,705,547	223,234
Office supplies	<u>7,807</u>	<u>7,736</u>
Total other production	<u>\$ 24,669,478</u>	<u>\$ 22,856,995</u>
Transmission and Distribution:		
Salaries and wages:		
Regular pay	\$ 10,733,017	\$ 8,997,518
Benefits	455,116	488,706
Overtime	82,897	326,552
Premium pay	<u>624,726</u>	<u>67,554</u>
Total salaries and wages	<u>11,895,756</u>	<u>9,880,330</u>
Overhead allocations	2,278,928	1,773,104
Completed work orders	325,486	762,293
Operating supplies	1,060,308	660,276
Contract	713,316	707,035
Office supplies	<u>6,018</u>	<u>8,435</u>
Total transmission and distribution	<u>\$ 16,279,812</u>	<u>\$ 13,791,473</u>

Guam Power Authority  
(A Component Unit of the Government of Guam)

Schedule of Salaries and Wages  
Years ended September 30, 2025 and 2024

	<u>2025</u>	<u>2024</u>
Salaries and wages:		
Regular pay	\$30,149,472	\$25,635,028
Overtime	4,171,876	4,215,265
Premium pay	383,665	344,055
Benefits	6,179,467	5,635,738
Pension adjustment	7,505,523	12,192,592
OPEB adjustment	( 888,632)	<u>2,776,134</u>
Total salaries and wages	<u>\$47,501,371</u>	<u>\$50,798,812</u>

*Reports on Compliance and Internal Control*

**Guam Power Authority**

(A Component Unit of the Government of Guam)

*Year ended September 30, 2025*



**Shape the future  
with confidence**

Guam Power Authority  
(A Component Unit of the Government of Guam)

Reports on Compliance and Internal Control

Year ended September 30, 2025

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## Report of Independent Auditors on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Commissioners  
Consolidated Commission on Utilities

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the business-type activities and fiduciary activities of Guam Power Authority (GPA), a component unit of the Government of Guam, which comprise the statements of net position and fiduciary net position as of September 30, 2025, and the related statements of revenues, expenses and changes in net position, fiduciary revenues, fiduciary expenses and changes in fiduciary net position and cash flows for the year then ended, and the related notes (collectively referred to as the “financial statements”), and have issued our report thereon dated May 29, 2026.

### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered GPA’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of GPA’s internal control. Accordingly, we do not express an opinion on the effectiveness of GPA’s internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether GPA's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Ernst + Young LLP*

May 29, 2026



## Report of Independent Auditors on Compliance for the Sole Major Federal Program; Report on Internal Control Over Compliance; and Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

Commissioners  
Consolidated Commission on Utilities

### **Report of Independent Auditors on Compliance for the Sole Major Federal Program**

#### ***Opinion on the Sole Major Federal Program***

We have audited Guam Power Authority's (GPA's) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on GPA's sole major federal program for the year ended September 30, 2025. GPA's sole major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, GPA complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its sole major federal program for the year ended September 30, 2025.

#### ***Basis for Opinion on the Sole Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of GPA and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion on compliance for the sole major federal program. Our audit does not provide a legal determination of GPA's compliance with the compliance requirements referred to above.

## ***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to GPA's federal programs.

## ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on GPA's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about GPA's compliance with the requirements of the sole major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding GPA's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of GPA's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of GPA's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## ***Other Matters***

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs as items 2025-001 and 2025-002. Our opinion on the sole major federal program is not modified with respect to these matters.

*Government Auditing Standards* requires the auditor to perform limited procedures on GPA's response to the noncompliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. GPA's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

## **Report on Internal Control Over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance, and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2025-001 and 2025-002 to be significant deficiencies.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

*Government Auditing Standards* requires the auditor to perform limited procedures on GPA's response to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. GPA's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

## **Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

We have audited the financial statements of the business-type activities and fiduciary activities of GPA as of and for the year ended September 30, 2025 and have issued our report thereon dated May 29, 2026, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

*Ernst + Young LLP*

May 29, 2026

Guam Power Authority  
(A Component Unit of the Government of Guam)

Schedule of Expenditures of Federal Awards

Year ended September 30, 2025

<u>Federal Grantor Agency</u>	<u>Expenditures</u>
U.S. Department of Interior	\$ 141,351
U.S. Environmental Protection Agency	550,000
U.S. Department of Energy	62,500
U.S. Department of Homeland Security	<u>437,343</u>
Grand Total	\$ <u>1,191,194</u>

*See accompanying notes to the Schedule of Expenditures of Federal Awards.*

**Guam Power Authority**  
**(A Component Unit of the Government of Guam)**

**Schedule of Expenditures of Federal Awards, continued**

Year ended September 30, 2025

<u>Assistance Listing No.</u>	<u>Pass-Through Entity Identifying Number</u>	<u>Federal Agency/Pass-Through Grantor/Award No./Program Title</u>	<u>Federal Expenditures</u>	<u>Provided to Subrecipients</u>
<b>U.S. DEPARTMENT OF INTERIOR</b>				
Direct Programs				
15.875	Not applicable	Economic, Social, and Political Development of the Territories:		
		D21AP10128-01 - Energy Engineering Training & Certification Program (DOI)	\$ 22,660	\$ ---
		D22AP00281 - Brown Tree Snake Impact Research and Discovery Project 2022	32,484	---
		D22AP00319 - Bring Energy Savings to (BEST) School Ordot Chalan Pago		
		Elementary LED Lights	32,025	32,025
		D23AP00180 - Brown Tree Snake Impact Research and Discovery Project 2023	16,295	---
		D23AP00290-02 - Guam 100 Initiative: Data & Model Framework Development	37,887	---
		Subtotal	141,351	32,025
<b>U.S ENVIRONMENTAL PROTECTION AUTHORITY</b>				
Direct Programs				
66.039	Not applicable	Diesel Emission Reduction Act (DERA) National Grants:		
		DE98T31601 - National Clean Diesel Program - Guam Diesel Bucket Truck		
		Vehicle Replacement 2022	250,000	---
		DE98T80301 - National Clean Diesel Program - Diesel Bucket Truck Vehicle		
		Replacement II	300,000	---
		Subtotal	550,000	---
<b>U.S. DEPARTMENT OF ENERGY</b>				
Direct Program				
81.008	Not applicable	Cybersecurity, Energy Security & Emergency Response (CESER):		
		DE-CR0000015 - Subaward to Facilitate the Rapid Adoption and Deployment of		
		Industrial Control Systems Cybersecurity Technologies for Distribution and		
		Municipal Utilities	62,500	---
		Subtotal	62,500	---
<b>U.S. DEPARTMENT OF HOMELAND SECURITY</b>				
Passed through from Guam Homeland Security and Office of Civil Defense				
Disaster Grants - Public Assistance (Presidentially Declared Disasters):				
97.036	Not available	DR4398 - Typhoon Mangkhut - Generation Plants, Substation Water Sytem Diesel		
		Generators PW#66355	362,733	---
	Not available	DR4715 - Typhoon Mawar - PW#282	74,610	---
		Subtotal	437,343	---
<b>Total Expenditures of Federal Awards</b>			<b>\$ 1,191,194</b>	<b>\$ 32,025</b>

See accompanying notes to the Schedule of Expenditures of Federal Awards.

Guam Power Authority  
(A Component Unit of the Government of Guam)

Notes to the Schedule of Expenditures of Federal Awards

Year ended September 30, 2025

**1. Scope of Audit**

Guam Power Authority (GPA) is a component unit of the Government of Guam, a governmental entity established by the 1950 Organic Act of Guam, as amended, and has the powers of a body corporate, as defined in the act and local statutes. Only the transactions of GPA are included within the scope of the Single Audit.

**2. Basis of Presentation**

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal grant activity of GPA under programs of the federal government for the year ended September 30, 2025. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of GPA, it is not intended to and does not present the net position, changes in net position, or cash flows of GPA.

**3. Summary of Significant Accounting Policies**

Basis of Accounting

Expenditures reported on the Schedule are reported on the accrual basis of accounting, consistent with the manner in which GPA maintains its accounting records. All expenses and capital outlays are reported as expenditures. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through entity identifying numbers are presented where available. GPA does not elect to use the de-minimis indirect cost rate allowed under the Uniform Guidance.

GPA recognizes contributions from the federal government when the federal award is issued and qualifying expenditures are incurred.

Guam Power Authority  
(A Component Unit of the Government of Guam)

Schedule of Findings and Questioned Costs

Year ended September 30, 2025

**Section I - Summary of Auditors' Results**

**Financial Statements**

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP:

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

\_\_\_\_\_ **Yes**        X   **No**

Significant deficiency(ies) identified?

\_\_\_\_\_ **Yes**        X   **None reported**

Noncompliance material to financial statements noted?

\_\_\_\_\_ **Yes**        X   **No**

**Federal Awards**

Internal control over major federal programs:

Material weakness(es) identified?

\_\_\_\_\_ **Yes**        X   **No**

Significant deficiency(ies) identified?

  X   **Yes**      \_\_\_\_\_ **None reported**

Type of auditor's report issued on compliance for major federal programs:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

  X   **Yes**      \_\_\_\_\_ **No**

Identification of major federal programs:

**Assistance Listing Number**

66.039

**Name of Federal Program or Cluster**

Diesel Emission Reduction Act (DERA) National Grants

Dollar threshold used to distinguish between Type A and Type B programs:

\$1,000,000

Auditee qualified as low-risk auditee?

  X   **Yes**      \_\_\_\_\_ **No**

Guam Power Authority  
(A Component Unit of the Government of Guam)

Schedule of Findings and Questioned Costs, continued

Year ended September 30, 2025

**Section II – Schedule of Expenditures of U.S. Federal Awards Findings**

None.

**Section III – U.S. Federal Award Findings and Questioned Costs**

Finding No.	ALN	Requirement	Questioned Costs
2025-001	66.039	Procurement and Suspension and Debarment	\$ 0
2025-002	66.039	Reporting	0

Guam Power Authority  
(A Component Unit of the Government of Guam)

Schedule of Findings and Questioned Costs, continued

Year ended September 30, 2025

Finding No.: 2025-001  
Federal Agency: Environmental Protection Agency  
AL No. and Title: 66.039 Diesel Emission Reduction Act (DERA) National Grants  
Federal Award No.: 98T80301  
Area: Procurement and Suspension and Debarment

Criteria:

2 CFR 180.300 requires entities entering into a covered transaction with another person at the next lower tier to verify that the person with whom they intend to do business is not excluded or disqualified. Such verification can be made by (a) checking *SAM.gov* Exclusions, or (b) collecting a certification from that person; or (c) adding a clause or condition to the covered transaction with that person.

2 CFR 180.220 (b) (1) states that a contract for goods and services is a covered transaction if the contract is awarded by a participant in a nonprocurement transaction covered under §180.210, and the contract amount is expected to equal or exceed \$25,000.

2 CFR 200.303 requires that a non-federal entity must “(a) establish, document, and maintain effective internal control over the federal award that provides reasonable assurance that the recipient or subrecipient is managing the federal award in compliance with Federal statutes, regulations, and the terms and conditions of the federal award. These internal controls should align with the guidance in “Standards for Internal Control in the Federal Government” issued by the Comptroller General of the United States or the “Internal Control-Integrated Framework” issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).”

Condition:

For one covered transaction during fiscal year 2025, the Authority represented that it performed verification of suspension or debarment from *SAM.gov* Exclusions, however, no formal documentation is kept on file to demonstrate compliance at the time of procurement.

Cause:

The Authority does not have formal policy requiring documentation of procedures performed to verify that the person in a covered transaction with whom they intend to do business is not excluded or disqualified.

Effect or potential effect:

The Authority lacked the formal documentation of procedures performed to demonstrate compliance to 2 CFR 180.300.

Guam Power Authority  
(A Component Unit of the Government of Guam)

Schedule of Findings and Questioned Costs, continued

Year ended September 30, 2025

Finding No.: 2025-001, continued  
Federal Agency: Environmental Protection Agency  
AL No. and Title: 66.039 Diesel Emission Reduction Act (DERA) National Grants  
Federal Award No.: 98T80301  
Area: Procurement and Suspension and Debarment

Questioned costs:

None

Context:

There was only one covered transaction. The audit team verified that vendor is not excluded or disqualified.

Recommendation:

The Authority should formalize its policies and procedures in documenting procedures performed in verifying that the person in a covered transaction with whom they intend to do business is not excluded or disqualified.

Views of responsible officials:

The Authority agrees to the finding. Refer to the corrective action plan.

Guam Power Authority  
(A Component Unit of the Government of Guam)

Schedule of Findings and Questioned Costs, continued

Year ended September 30, 2025

Finding No.: 2025-002  
Federal Agency: Environmental Protection Agency  
AL No. and Title: 66.039 Diesel Emission Reduction Act (DERA) National Grants  
Federal Award No.: 98T31601  
Area: Reporting

Criteria:

2 CFR 200.302(a) states that each State must expend and account for the Federal award in accordance with State laws and procedures for expending and accounting for the State's funds. All recipient financial management systems, including records documenting compliance with Federal statutes, regulations, and the terms and conditions of the Federal award, must be sufficient to permit the preparation of reports required by the terms and conditions; and tracking expenditures to establish that funds have been used in accordance with Federal statutes, regulations, and the terms and conditions of the Federal award.

2 CFR 200.328(c) states that recipient must submit financial reports as required by the Federal award.

Condition:

For one grant award during fiscal year 2025, the Authority did not submit the required federal financial report (SF-425) due on December 30, 2024.

Cause:

The Authority did not maintain an internal monitoring of financial reports required to be submitted during the fiscal year.

Effect or potential effect:

The Authority failed to submit the required federal financial report during the year and was not in compliance with applicable reporting requirements.

Questioned costs:

None

Guam Power Authority  
(A Component Unit of the Government of Guam)

Schedule of Findings and Questioned Costs, continued

Year ended September 30, 2025

Finding No.: 2025-002, continued  
Federal Agency: Environmental Protection Agency  
AL No. and Title: 66.039 Diesel Emission Reduction Act (DERA) National Grants  
Federal Award No.: 98T31601  
Area: Reporting

Context:

The Authority did not submit one of the two required SF-425 during the year ended September 30, 2025. The Authority has not incurred any expenditure as of the report submission due date.

Recommendation:

The Authority should enforce monitoring controls over compliance with applicable reporting requirements. Responsible personnel should maintain a monitoring of financial reports required to be submitted for each grant award.

Views of responsible officials:

The Authority agrees to the finding. Refer to the corrective action plan.



# GUAM POWER AUTHORITY

ATURIDÁT ILEKTRESEDÁT GUAHAN  
P.O.BOX 2977 • AGANA, GUAM U.S.A. 96932-2977

March 31, 2026

Ernst & Young LLP  
231 Ypao Road, Suite 201  
Tamuning, Guam 96913

**SUBJECT: Corrective Action Plans for FY 2025 Compliance Report**

This memo presents our corrective action plan in response to the audit findings identified in the FY 2025 Compliance Report. The plan outlines actions to address the noted issues and reflects management's concurrence with the recommendations provided.

- *Audit Finding 2025-001 in the area of Procurement and Suspension and Debarment*  
The Authority will implement procedures to verify that all parties in covered transactions are not suspended, debarred, or otherwise excluded from federal programs. The verification results will be retained as part of both the grant and procurement files.
- *Audit Finding 2025-002 in the area of Reporting*  
An Authority official has been designated to develop and implement standardized processes and record-keeping procedures to ensure that all relevant divisions are informed of grant applications, award terms and conditions, financial responsibilities, and reporting requirements. The Finance Division will continue to provide monthly expenditure reports to assigned grant personnel to support ongoing monitoring, reconciliation, and timely reporting. In addition, a supervisory review will be conducted by the Controller, Assistant Chief Financial Officer, or Chief Financial Officer to verify the completeness, accuracy, and compliance of all submitted financial and programmatic reports. Furthermore, relevant personnel will be notified of and encouraged to participate in grants management training to enhance their understanding of reporting requirements, internal controls, and compliance obligations.

Should you have any questions please contact Lenora Sanz at (671) 648-3122 or [lsanz@gpagwa.com](mailto:lsanz@gpagwa.com).

Sincerely,

*Lenora M. Sanz*  
LENORA M. SANZ  
Controller

CONCURRED BY:

*Marigay N. Perez*  
for: JOHN J.E. KIM  
Chief Financial Officer

3/31/2026

DATE



# GUAM POWER AUTHORITY

ATURIDÁT ILEKTRESEDÁT GUAHAN  
 P.O.BOX 2977 • AGANA, GUAM U.S.A. 96932-2977

## GUAM POWER AUTHORITY Summary of Schedule of Prior Audit Findings and Questioned Costs Year ended September 30, 2025

Finding Number	ALN	Requirement	Questioned Costs	FY 2025 Status
2023-001	15.875	Reporting	\$ -	The Finance Division continues to provide regular expense reports to pertinent personnel for their respective grants. These reports are subject to an additional level of review by the Controller, Assistant Chief Financial Officer, and Chief Financial Officer to ensure the accuracy and completeness of financial information prior to submission and filing of the Federal Finance Reports. The Finance Division also continues to reinforce compliance with applicable federal grant requirements. In May 2025, an in-house Internal Grants Management Guidelines document was distributed to all GPA grants managers to provide standardized guidance on grant reporting and management and to strengthen internal controls over federal grant administration.
2023-002		General Ledger and Schedule of Expenditures of Federal Awards (SEFA)	\$ -	As part of its corrective action plan and in accordance with Single Audit requirements, the Finance Division continues to monitor the availability of grant management and monitoring training opportunities to strengthen internal controls over federal awards. During FY 2025, an in-house Internal Grants Management Guidelines document was distributed to relevant GPA personnel to provide standardized guidance on grant reporting and management and to further strengthen internal controls over federal grant administration. Additionally, in FY 2025, the Chief Financial Officer, Assistant Chief Financial Officer, and Controller attended 2025 Governmental Accounting Standards Board and Uniform Guidance Updates training. The Finance Division will continue to identify, communicate, and promote applicable training opportunities and guidance to ensure ongoing compliance with federal grant requirements.

*The Auditor's Communication With Those Charged  
With Governance*

**Guam Power Authority**  
(A Component Unit of the Government of Guam)

*Year ended September 30, 2025*





May 29, 2026

Commissioners  
Consolidated Commission on Utilities  
Guam Power Authority

We have performed an audit of the financial statements of Guam Power Authority (the Authority), a component unit of the Government of Guam, as of and for the year ended September 30, 2025, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and have issued our report thereon dated May 29, 2026.

This report summarizes our communications with those charged with governance as required by our professional standards to assist you in fulfilling your obligation to oversee the financial reporting and disclosure process.

## **REQUIRED COMMUNICATIONS**

Professional standards require the auditor to provide the Commission or those charged with governance with additional information regarding the scope and results of the audit that may assist the Commission (or those charged with governance) in overseeing the financial reporting and disclosure processes which the management of the Authority is responsible. We summarize these required communications as follows:

### **Overview of the planned scope and timing of the audit**

Our audit scope and timing is consistent with the plan communicated in our engagement letter dated August 8, 2025 and at our audit planning meeting with management.

### **Auditors' Responsibilities under Auditing Standards Generally Accepted in the United States (US GAAS) and Generally Accepted Government Auditing Standards (GAGAS)**

The financial statements, required supplementary information and supplementary information are the responsibility of the Authority's management as prepared with the oversight of those charged with governance. Our audit was designed in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, to obtain reasonable, rather than absolute, assurance that the financial statements are free of material misstatement.

An audit of financial statements includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control over financial reporting. Accordingly, we express no such opinion.

An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation.

Our responsibilities are included in our audit engagement letter.

We issued an unmodified opinion on the Authority's financial statements as of and for the year ended September 30, 2025.

**Changes to the audit strategy, timing of the audit and significant risks identified**

Our audit strategy is consistent with the plan communicated during the November 2025 meeting.

**Changes to the terms of the audit with no reasonable justification for the change**

None.

**Fraud and noncompliance with laws and regulations (illegal acts)**

We are not aware of any matters that require communication.

**Matters relevant to our evaluation of the entity's ability to continue as a going concern**

We did not identify any events or conditions that led us to believe there was substantial doubt about the Authority's ability to continue as a going concern.

**Our views about the qualitative aspects of the entity's significant accounting practices, including:**

- **Accounting policies**
- **Accounting estimates**
- **Financial statement disclosures**

Management has not selected or changed any significant policies or changed the application of those policies in the current year.

A discussion of significant accounting policies and estimates has been included in footnote 1 of the financial statements.

**Related party relationships and transactions**

We noted no significant matters regarding the Authority's relationships and transactions with related parties other than disclosed in footnote 10 to the financial statements.

**Significant unusual transactions**

We are not aware of any significant unusual transactions entered into by the Authority.

### **New accounting pronouncements**

We have not identified issues regarding management's planned application of new accounting pronouncements.

- GASB Statement No. 103, *Financial Reporting Model Improvements*
- GASB Statement No. 104, *Disclosure of Certain Capital Assets*

### **Independence matters**

We are not aware of any matters that in our professional judgment would impair our independence.

### **Obtain information relevant to the audit**

Inquiries regarding matters relevant to the audit were performed during the November 2025 meeting and at the update status meetings during the audit:

- Fraud and noncompliance with laws and regulations (illegal acts)
- Tips or complaints regarding the Authority's financial reporting
- Significant unusual transactions
- Subsequent events

### **Significant findings or issues arising during the audit that were discussed, or were the subject of correspondence, with management**

We are not aware of any matters that require communication.

### **Disagreements with management and significant difficulties encountered in dealing with management when performing the audit**

There were no difficulties encountered in dealing with management in performing the audit.

### **Management's consultations with other accountants**

We are not aware of any consultations made by management with other accountants or specialists.

### **Difficult or contentious matters subject to consultation outside of the audit team**

None.

### **Material corrected misstatements related to accounts and disclosures**

Refer to the “Summary of Corrected Misstatements” in Appendix A.

### **Uncorrected misstatements related to accounts and disclosures, considered by management to be immaterial**

Current period uncorrected misstatements could potentially cause future-period financial statements to be materially misstated, even if they are immaterial to the current period financial statements. Refer to the “Management Representations Letter” in Appendix B.

### **Deficiencies in internal control over financial reporting**

In planning and performing our audit of the financial statements of the Authority as of and for the year ended September 30, 2025, we considered its internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority’s internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority’s internal control. Our consideration of internal control was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies might exist that were not identified.

Given these limitations, we did not identify any material weaknesses.

### **Representations we are requesting from management**

We have obtained from management a representations letter related to the audit and a copy of the management representations letter is included in Appendix B.

### **Other information included in annual report**

There was no other information available as of the date of our audit report.

### **AICPA ethics ruling regarding third-party service providers**

From time to time, and depending on the circumstances, (1) we may subcontract portions of the audit services to other EY firms, who may deal with the Authority or its affiliates directly, although EY alone will remain responsible to you for the audit services and (2) personnel (including non-certified public accountants) from an affiliate of EY or another EY firm or any of their respective affiliates, or from independent third-party service providers (including independent contractors), may participate in providing the audit services. In addition, third-party service providers may perform services for EY in connection with the audit services.

**Other matters**

There are no other matters arising from the audit that are significant and relevant to those charged with governance regarding the oversight of the financial reporting process.

**Engagement team’s involvement with preparation of the financial statements**

Under GAS 2018 Revision, Chapter 3 Ethics, Independence and Professional Judgment, Paragraphs 3.73-74 explains that the audit team should make consideration of management’s ability to effectively oversee the non-audit services to be provided. The engagement team should determine that the audited entity has designated an individual who possesses suitable skill, knowledge or experience and that the individual understands the services to be performed sufficiently to oversee them. The engagement team should document consideration of management’s ability to oversee non-audit services to be performed.

The engagement team believes that this significant threat is reduced to an acceptable level upon application of the following safeguards:

- An engagement quality control review was performed by a qualified Ernst & Young Partner who was not otherwise involved in the audit.
- The preparation of the financial statements is based on the Authority’s trial balance with our understanding that the Authority’s underlying books and records are maintained by the Authority’s accounting department and that the final trial balance prepared by the Authority is complete.
- All adjusting journal entries that Ernst & Young posted to the trial balance have been approved by management of the Authority.
- The Authority’s Chief Financial Officer, Assistant Chief Financial Officer and Controller has the skill sets to oversee and review the completeness and accuracy of the financial statements and footnote disclosures.

\*\*\*\*\*

This communication is intended solely for the information and use of the Commissioners and management and is not intended to be, and should not be, used by anyone other than these specified parties.

Very truly yours,



## Appendices

A – Summary of Corrected Misstatements

B – Management Representations Letter

A – Summary of Corrected Misstatements

Communication schedule for corrected misstatements

Entry:		Guam Power Authority		Period ended: 30-Sep-2025		Currency: USD			
Corrected misstatements		Analysis of misstatements Debit/(Credit)							
No.	W/P ref.	Account	Assets Current	Assets Non-current	Liabilities Current	Liabilities Non-current	Equity components	Effect on the current period OCI	Income statement effect of the current period
		(misstatements are recorded as journal entries with a description)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)	Debit/(Credit)
A.JE01	P1	To record the adjustment to pension amounts based on the September 30, 2025 audited pension schedules				(1,967,796)			
	253000.12	Deferred outflow-Pension ret.							
	186000.12	Deferred outflow-Pension ret.	(6,034,265)						
	263000.28	FY15 Net Pension liability				9,400,323			
	926100.04	Pension Retirement							1,398,262
A.JE02	P2	To adjust the OPEB balances based on the audited actuarial reports of KMS for Plan year ended September 30, 2024							
	186000.13	Deferred Outflow - OPEB		866,375					
	253000.13	Deferred inflow - OPEB				(27,084,849)			
	263000.30	OPEB liability				27,107,106			
	926200.04	Pension Unfunded							(888,632)
R.JE01	H.02	To reclass balance of investments in Bayerische Landesbank (GIC) to proper classification							
	DT13200.42	Investments - bond funds held by trustee (noncurrent)		16,003,125					
	132000.47	US Bank - 2022 Bond Fund	(16,003,125)						
R.JE02	H.02	To reclass balance of short term investments in commercial paper into proper classification							
	DT13200	Investments - bond funds held by trustee (current)	13,740,427						
	111000.16	US Bank-2022 Bond Res Fund	(13,740,427)						
R.JE03	H.02	To reclass balances of mutual fund balance with maturity of more than 90 days but less than 1 yr into proper classification							
	DT13200	Investments - bond funds held by trustee (current)	4,816,364						
	111000.50	BOG- Working Capital Fund	(4,816,364)						
R.JE04	C.00	To reclass unrestricted cash from a restricted bank to surplus account							
	111000.93	1999 Series A Surplus fund	14,708,867						
	111000.12	BG-2010 Sr. Bond Const Fund		(14,708,867)					
R.JE05	T.00	To record the grants received in FY2025 to the Grants revenue account instead of directly recording to the Net position accounts to correct beginning net position as audited in FY2024							
	201100.40	Grant from US Dept of Energy							22,500
	201100.60	Grant from US EPA							550,000
	400456.50	Grants revenue							(572,500)
<b>Total of corrected misstatements before income tax</b>			(1,294,258)	(3,873,632)	0	7,454,784	0	0	(2,286,894)
Financial statement amounts			304,910,803	544,562,150	(60,541,902)	(746,528,634)	(34,002,127)		16,251,535
Effect of corrected misstatements on F/S amounts			-0.4%	-0.7%	0.0%	-1.0%	0.0%		36.6%

B – Management Representations Letter

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**GUAM POWER AUTHORITY**

ATURIDÁT ILEKTRESEDÁT GUAHAN  
P.O.BOX 2977 • AGANA, GUAM U.S.A. 96932-2977

May 29, 2026

Ernst & Young LLP  
Ernst & Young Building  
231 Ypao Road, Suite 201  
Tamuning, Guam 96931

In connection with your audits of the basic financial statements of the Guam Power Authority (the Authority), a component unit of the Government of Guam, as of September 30, 2025 and 2024 and for the years then ended, we recognize that obtaining representations from us concerning the information contained in this letter is a significant procedure in enabling you to form an opinion on whether the financial statements present fairly, in all material respects, the financial position, of the business-type and fiduciary activities of the Authority and the respective changes in financial position and cash flows of the thereof in accordance with accounting principles generally accepted in the United States of America (US GAAP).

Certain representations in this letter are described as being limited to matters that are material. Items are considered material, regardless of size, if they involve an omission or misstatement of accounting information that, in light of surrounding circumstances, makes it probable that the judgment of a reasonable person relying on the information would be changed or influenced by the omission or misstatement.

Accordingly, we make the following representations, which are true to the best of our knowledge and belief:

***Management's responsibilities***

We have fulfilled our responsibilities, as set forth in the terms of the audit engagement agreement dated August 8, 2025, for the preparation and fair presentation of the financial statements in accordance with US GAAP applied on a basis consistent with that of the preceding years except for the effects of adopting new accounting standards.

In preparing the financial statements, we evaluated whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for one year after the basic financial statement date.

We acknowledge our responsibility for the design, implementation and maintenance of internal controls relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

B – Management Representations Letter, continued

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We have provided you with:

- Access to all information, of which we are aware, that is relevant to the preparation and fair presentation of the financial statements such as records, documentation and other matters. This responsibility includes identifying the use of new technologies or techniques in preparing such information (e.g., the use of generative artificial intelligence), and additional details you may require regarding the use of any such technologies and techniques in order to perform your audit procedures.
- Additional information that you have requested from us for the purpose of the audit
- Unrestricted access to persons within the Authority from whom you determined it necessary to obtain evidence

We have no plans or intentions that may materially affect the carrying value or classification of assets and liabilities.

There are no material transactions that have not been properly recorded in the accounting records underlying the financial statements.

From May 28, 2025 through the date of this letter we have disclosed to you, to the extent that we are aware, any (1) unauthorized access to our information technology systems that either occurred or is reasonably likely to have occurred, including reports submitted to us by third parties (including regulatory agencies, law enforcement agencies and security consultants), to the extent that such unauthorized access to our information technology systems is reasonably likely to have a material effect on the financial statements, in each case or in the aggregate, and (2) ransomware attacks when we paid or are contemplating paying a ransom, regardless of the amount.

***Corrected misstatements***

We are in agreement with the audit adjustments you have proposed (Appendix A) and have posted the adjusting journal entries to the Authority's books.

***Uncorrected misstatements***

We believe that the effects of any uncorrected misstatements, summarized in the accompanying schedule (Appendix B), accumulated by you during the current and prior audit period presented are immaterial, both individually and in the aggregate, to the financial statements as a whole.

***Internal control***

We are not aware of any significant deficiencies or material weaknesses in the design or operation of internal control over financial reporting.

There have been no significant changes in internal control since September 30, 2025.

B – Management Representations Letter, continued

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***Minutes, contracts and internal audit reports***

The dates of meetings of shareholders, directors, committees of directors and important management committees, from October 1, 2024 to May 29, 2026 are as follows:

<u>Date Meeting</u>	<u>Type</u>
October 15, 2024	Special
October 22, 2024	Regular
November 26, 2024	Regular
January 13, 2025	Special
January 28, 2025	Regular
February 25, 2025	Regular
March 25, 2025	Regular
April 22, 2025	Regular
May 27, 2025	Regular
July 09, 2025	Regular
August 26, 2025	Regular
September 23, 2025	Regular
October 28, 2025	Regular
November 18, 2025	Special
December 04, 2025	Regular
January 08, 2026	Special
January 12, 2026	Special
January 15, 2026	Special
January 27, 2026	Regular
February 24, 2026	Regular
March 17, 2026	Regular

We have made available to you all minutes of the meetings of shareholders, directors and committees of directors or summaries of actions of recent meetings for which minutes have not yet been prepared.

We also have made available to you all significant agreements and contracts, including amendments, and have communicated to you all significant oral agreements. We have complied with all aspects of contractual agreements that have a material effect on the financial statements.

***Methods, significant assumptions, and data used in making accounting estimates***

The appropriateness of the methods, the consistency in application, the accuracy and completeness of data, and the reasonableness of significant assumptions used by us in developing accounting estimates and related disclosures, including fair value measurements, are reasonable and supportable.

***Environmental liabilities***

We have disclosed to you all significant pollution remediation matters and have made available to you all significant relevant information related to them. The pollution remediation obligations

B – Management Representations Letter, continued

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included in the statement(s) of net position represent our best estimate of the potential losses in accordance with GASB Statement No. 49—as amended.

***Ownership and pledging of assets***

Except for assets accounted for in accordance with GASB Statements No. 87, 94 and 96—as amended, for which we were provided a right-to-use another entity’s nonfinancial asset (the underlying asset), the Authority has satisfactory title to all assets appearing in the statements of net position. No security agreements have been executed under the provisions of the Uniform Commercial Code, and there are no liens or encumbrances on assets, nor has any asset been pledged. All assets to which the Authority has satisfactory title appear in the statements of net position.

***Receivables and revenues***

Adequate provision has been made for any receivable as of the statement of net position dates that may not be collectible, including any losses, costs and expenses that may be incurred related to the collection of those receivables.

***Inventories***

Physical counts and measurements of inventories were made by competent employees under the supervision of management and book records were appropriately adjusted after giving recognition to cut-off for materials received and products shipped.

Adequate provision has been made for losses under firm purchase commitments for goods or inventory. There have been no reductions of the selling prices of finished goods subsequent to September 30, 2025 and none are contemplated.

***Leases***

We have identified and accounted for all contracts that meet the criteria to be accounted for as a lease under GASB Statement No. 87—as amended. We have appropriately considered any modifications, termination or purchase options in the contract.

***Prepayments***

We believe that all material expenses for which recognition has been deferred to future periods are recoverable.

***Long-lived assets (asset groups) to be held and used, including amortizable intangible assets***

No events or changes in circumstances have occurred that indicate the carrying amounts of long-lived assets (asset groups) to be held and used, including intangible assets that are subject to amortization, may not be recoverable.

***Fair value measurements***

We have evaluated the fair value information provided to us by brokers, pricing services or other parties that has been used in the basic financial statements and believe this information to be reliable and consistent with the requirements of GASB Statement No. 72—as amended.

We are responsible for the estimation methods and assumptions used in measuring assets and liabilities reported or disclosed at fair value, including information obtained from brokers, pricing

B – Management Representations Letter, continued

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services or other third parties. Our valuation techniques have been consistently applied from period to period. The fair value measurements reported or disclosed represent our best estimate of fair value as of the measurement date in accordance with the requirements of GASB Statement No. 72 – as amended. In addition, our disclosures related to fair value measurements are consistent with the objectives outlined in GASB Statement No. 72 – as amended.

***Related party relationships and transactions***

We have made available to you the names of all related parties and all relationships and transactions with related parties.

Transactions with related parties, as defined in GASB Statement No. 56 – as amended, has been considered and appropriate adjustments or disclosures are made in the basic financial statements, and information concerning these transactions and amounts have been made available to you.

***Side agreements and other arrangements***

There have been no side agreements or other arrangements (either written or oral) that have not been disclosed to you.

***Arrangements with financial institutions***

Arrangements with financial institutions involving compensating balances or other arrangements involving restrictions on cash balances and line-of-credit or similar arrangements have been properly recorded or disclosed in the financial statements.

***Events of default under debt agreements***

No events of default have occurred with respect to any of the Authority’s debt agreements.

***Oral or written guarantees***

There are no oral or written guarantees, including guarantees of the debt of others.

***Certain risk disclosures***

There are no risks related to vulnerabilities due to material concentrations or constraints, in accordance with the GASB Statement No. 102, Certain Risk Disclosures.

***Purchase commitments***

As of September 30, 2025 and 2024, the Authority had no purchase commitments for inventories in excess of normal requirements or at prices that were in excess of market at that those dates.

There were no agreements or commitments to repurchase assets previously sold. There were no material commitments outstanding at September 30, 2025 and 2024 as a result of being a party to futures or forwards contracts, short sales or hedge transactions.

***Non-compliance with laws and regulations, including fraud***

We acknowledge that we are responsible to determine that the Authority’s business activities are conducted in accordance with laws and regulations and that we are responsible for identifying and addressing any non-compliance with applicable laws or regulations, including fraud.

We acknowledge our responsibility for the design, implementation and maintenance of internal controls to prevent and detect fraud.

B – Management Representations Letter, continued

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We have disclosed to you the results of our assessment of the risk that the financial statements may be materially misstated as a result of fraud.

We have disclosed to you all known actual or suspected noncompliance with laws and regulations whose effects should be considered when preparing the financial statements.

We have no knowledge of any fraud or suspected fraud involving management or other employees who have a significant role in the Authority's internal control over financial reporting. In addition, we have no knowledge of any fraud or suspected fraud involving other employees where the fraud could have a material effect on the financial statements. We have no knowledge of any allegations of financial improprieties, including fraud or suspected fraud (regardless of the source or form and including without limitation, any allegations by "whistleblowers") that could result in a misstatement of the financial statements or otherwise affect the financial reporting of the Authority.

***Independence***

We have communicated to you the names of Authority's affiliates, as described in the AICPA Code of Professional Conduct ET section 1.224.020 State and Local Government Client Affiliates, officers and directors, or individuals who serve in such capacity for the Authority.

We are not aware of any business relationship between the Authority and Ernst & Young LLP or any other member firm of the global Ernst & Young organization (any of which, an "EY Firm"), other than one pursuant to which an EY Firm performs professional services.

We are not aware of any reason that Ernst & Young LLP would not be independent for purposes of the Authority's audit.

***Conflicts of interest***

There are no instances where any officer or employee of the Authority has an interest in a company with which the Authority does business that would be considered a "conflict of interest." Such an interest would be contrary to the Authority's policy.

***Required supplementary information***

We acknowledge our responsibility for the required supplementary information on the Management's Discussion and Analysis, the Schedules of Proportionate Share of the Net Pension Liability, the Schedule of Pension Contributions, the Schedule of Changes in the Proportionate Share of the Total OPEB Liability, which have been measured and presented in conformity with the guidelines established by the Governmental Accounting Standards Board in its applicable GASB Statement. There have been no changes in the methods of measurement or presentation of the required supplementary information from those used in the prior period. We are responsible for the significant assumptions and interpretations underlying the measurement and presentation of the required supplementary information. We believe that the significant assumptions and interpretations used are reasonable.

We believe that the separate presentation of the schedule of changes in total pension liability and related ratios related to GASB statement No. 73 is not significant. The required information is combined with schedules required under GASB Statement No. 68.

We have omitted the Schedule of Funding Progress and Actuarial Accrued Liability – Post Employment Benefits Other Than Pension that U.S. generally accepted accounting principles

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require to be presented to supplement the basic financial statements. We understand the missing information, although not a part of the basic financial statements is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context.

***Supplementary information and Other information***

We are responsible for the preparation and fair presentation of the following schedules (the “supplementary information”):

- Schedule of Sales of Electricity
- Schedule of Operating and Maintenance Expenses
- Schedule of Salaries and Wages

We believe the supplementary information and other information, including its form and content, is fairly stated in all material respects in relation to the basic financial statements as a whole.

There have been no changes in the methods of measurement or presentation of the supplementary information from those used in the prior period.

There are no significant assumptions or interpretations underlying the measurement or presentation of the information.

***Effects of adopting new accounting principles***

As discussed in Note 1 to the financial statements, we have not completed the process of evaluating the effects that will result from adopting the amendments to the following codification provided in Governmental Accounting Standards Board (GASB):

- GASB Statement No. 103, *Financial Reporting Model Improvements*
- GASB Statement No. 104, *Disclosure of Certain Capital Assets*

The Authority is therefore unable to disclose the effects that adopting the amendments in the aforementioned GASB Statements will have on its financial position and the changes in its financial position when such statements are adopted.

***Pension benefits***

We have disclosed to you all significant pension benefits promised and have made available to you all significant summary plan descriptions, benefit communications and all other relevant information, including plan changes, that constitute the plan.

***Postemployment benefits other than pensions***

We have disclosed to you all significant postemployment benefits other than pensions (OPEBs) promised and have made available to you all significant summary plan descriptions, benefit communications and all other relevant information, including plan changes, that constitute the plan.

B – Management Representations Letter, continued

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***Other Representations***

- We have identified and disclosed to you, all provisions of laws and regulations that could have a direct and material effect on financial statement amounts, including legal and contractual provisions for reporting specific activities in separate funds.
- We have identified and disclosed to you violations (and possible violations) of laws, regulations and provisions of contracts and grant agreements with effects that should be considered for disclosure in the financial statements or as a basis for recording a loss contingency.
- We have followed applicable laws and regulations in adopting, approving and amending budgets, debt limits and covenants and secondary market disclosures, deposits and investments, including collateral requirements on depository accounts and investments.
- The financial statements properly classify all funds and activities in accordance with GASB Statement No. 54—as amended.
- Components of net position (net investments in capital assets, restricted; and unrestricted) and fund balance reserves and designations are properly classified and, if applicable, approved.
- Provisions for uncollectible receivables have been properly identified and recorded.
- Risk disclosures associated with deposits and investment securities are presented in accordance with GASB requirements.
- Investments are properly valued.
- Capital assets, including infrastructure assets, are properly capitalized, reported and, if applicable, depreciated.
- As of September 30, 2025, GPA has various on-going construction contracts with a total contract price of \$20.2 million, of which \$10.2 million is recorded in construction work in progress.
- The loss on refunding of the bonds as disclosed in the financial statements was properly computed and is being amortized using the effective method over the remaining life of the bonds which approximated the average life of the new bonds.
- As of September 30, 2025 and 2024, the CCU determined that there was no liability for employees covered in the new pay system, Pay for Performance Program authorized to be implemented in 2010 as disclosed in Note 9 of the financial statements.. Therefore, no liability has been recognized in the financial statements.
- GPA has power plants that were identified to be retired in the future. Upon retirement, GPA may incur costs to dismantle and clean-up the power plants. As of September 30, 2025, GPA has no legal or contractual obligation to perform these actions when they retire their assets; therefore, no provision for this potential cost has been recorded in the financial statements.

B – Management Representations Letter, continued

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***Other matters***

We have received a draft copy of our financial statements as of and for the years ended September 30, 2025 and 2024. The accuracy and completeness of the financial statements, including footnote disclosures, are our responsibility.

You have assisted in the preparation of our financial statements based on information in our trial balance and accounting records. It is our understanding that:

- Our underlying books and records are maintained by our accounting department and that the final trial balance prepared by us is complete and,
- All adjusting journal entries posted to the trial balance have been approved by us, and
- We have designated a competent representative to oversee your services and that our personnel have sufficient financial competence who are able to challenge and review the completeness and accuracy of the financial statements, including footnote disclosures.

We have reviewed the draft financial statements for accuracy and completeness.

We acknowledge that we have reviewed them and taken responsibility for them.

***Subsequent events***

Subsequent to September 30, 2025, no events or transactions have occurred or are pending that would have a material effect on the basic financial statements at that date or for the period then ended, or that are of such significance in relation to the Authority's affairs to require mention in a note to the basic financial statements in order to make them not misleading regarding the financial position, changes in financial position and, where applicable, cash flows of the Authority.

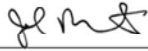
B – Management Representations Letter, continued

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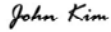
We understand that your audits were conducted in accordance with auditing standards generally accepted in the United States of America as established by the American Institute of Certified Public Accountants and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America and were, therefore, designed primarily for the purpose of expressing an opinion on the basic financial statements of the Authority and that your tests of the accounting records and other auditing procedures were limited to those that you considered necessary for that purpose.

Very truly yours,



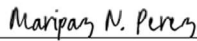
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JOHN BENAVENTE, P.E.  
General Manager



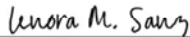
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JOHN J.E. KIM  
Chief Financial Officer



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MARIPAZ PEREZ  
Assistant CFO



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LENORA SANZ  
Controller

B – Management Representations Letter, continued

**Communication schedule for uncorrected misstatements**

Entity: Guam Power Authority Period Ended: 30-Sep-21 Currency: USD

No.	WIP ref.	Account (Note 1)	Analysis of misstatements Debit/(Credit)				Effect on the current period		Income statement effect of the prior period	
			Assets Current (Note 2)	Assets Non-current (Note 2)	Liabilities Current (Note 2)	Liabilities Non-current (Note 2)	Equity components	Debit/(Credit)	Credit/(Debit)	Debit/(Credit)
<b>Uncorrected misstatements</b>										
(misstatements are recorded as journal entries with a description)										
<b>Factual misstatements:</b>										
SAO 01	E-01	To properly classify credit balances to a liabilities account								
		Accounts Receivable	4,399,674							
		Customer Deposits			(4,399,674)					
<b>Judgmental misstatements:</b>										
SAO 02	E-04	To record additional provision for doubtful accounts based on tests of reasonableness and long outstanding AR as of 9/30/2025								
		904000 81 Provision for bad debts								862,625
		144000 1 Allowance for doubtful Acct	(862,625)							
<b>Total of uncorrected misstatements before income tax</b>			-4,107,025	0	14,569,674	0	0	0	0	862,625
<b>Total of uncorrected misstatements</b>			-4,107,025	0	14,569,674	0	0	0	0	862,625
Financial statement amounts			304,910,803	548,562,150	89,541,992	1,098,308,631	65,000,077			3,247,637
Effect of uncorrected misstatements on FS amounts			1.3%	0.0%	7.3%	0.6%	0.0%			0.0%
Memo: Total of non-taxable items (marked 'X' above)										
Uncorrected misstatements before income tax										
Less: Tax effect of misstatements at current year marginal rate										
Uncorrected misstatements in income tax										
Cumulative effect of uncorrected misstatements after tax but before turnaround										
Turnaround effect of prior period uncorrected misstatements										
Cumulative effect of uncorrected misstatements, after turnaround effect										
Current year income before tax										
Current year income after tax										